

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2010

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2010

Prepared by

Linda Martin
Director of Administrative Services

# TABLE OF CONTENTS

INTRODUCTORY SECTION
List of Principal Officials
FINANCIAL SECTION
INDEPENDENT AUDITORS' REPORT1 - 2
MANAGEMENT'S DISCUSSION AND ANALYSIS
BASIC FINANCIAL STATEMENTS
Government-Wide Financial Statements Statement of Net Assets
Fund Financial Statements  Balance Sheet – Governmental Funds
Statement of Net Assets – Governmental Activities
Fund Balances to the Statement of Activities – Governmental Activities — 12 Statement of Net Assets – Proprietary Funds — 13 - 14 Statement of Revenues, Expenses and Changes in
Net Assets – Proprietary Funds
Notes to the Financial Statements

#### TABLE OF CONTENTS

**PAGE** FINANCIAL SECTION - Continued REQUIRED SUPPLEMENTARY INFORMATION Schedule of Funding Progress and Employer Contributions Other Post-Employment Benefit Plan 57 Schedule of Revenues, Expenditures and Changes in Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Public Benefit - Special Revenue Fund ...... 59 Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – TIF Special Tax Allocation #1 – OTHER SUPPLEMENTARY INFORMATION Schedule of Expenditures - Budget and Actual Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Schedule of Expenditures – Budget and Actual Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds.......77 Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

#### **TABLE OF CONTENTS**

#### **PAGE**

#### FINANCIAL SECTION - Continued

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	
Other Special Service Areas – Special Revenue Fund	79
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual	
Tax Increment Alternate Revenue Bond Series of 1998 – Debt Service Fund	80
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual	
Capital Equipment Replacement – Capital Projects Fund	81
Schedule of Revenues, Expenses and Changes in Net Assets – Budget and Actual	
Waterworks – Enterprise Fund	82
Schedule of Operating Expenses – Budget and Actual	
Waterworks – Enterprise Fund	33 - 85
Schedule of Revenues, Expenses and Changes in Net Assets – Budget and Actual	
Sewerage – Enterprise Fund	86
Schedule of Operating Expenses – Budget and Actual	
Sewerage – Enterprise Fund	37 - 89
Schedule of Revenues, Expenses and Changes in Net Assets – Budget and Actual	
Commuter Parking – Enterprise Fund	90
Schedule of Operating Expenses – Budget and Actual	
Commuter Parking – Enterprise Fund	91
Schedule of Revenues, Expenses and Changes in Net Assets – Budget and Actual	
MIS Replacement – Internal Service Fund	92
Combining Statement of Changes in Assets and Liabilities – Agency Funds9	3 - 94
SUPPLEMENTAL SCHEDULES	
Long-Term Debt Requirements	
Waterworks General Obligation Alternate Revenue Source Bonds of 2002	. 95
IEPA Waterworks Revolving Loan	. 96

#### TABLE OF CONTENTS

# PAGE STICAL SECTION (Unaudited)

	<b>STATISTICAL</b>	SECTION	(Unaudited)
--	--------------------	---------	-------------

Net Assets by Component – Last Eight Fiscal Years	97 - 98
Change in Net Assets – Last Eight Fiscal Years	99 - 100
Fund Balances of Governmental Funds – Last Ten Fiscal Years	101 - 102
General Governmental Revenues by Sources – Last Ten Fiscal Years	103 - 104
General Governmental Expenditures by Function – Last Ten Fiscal Years	105 - 106
Changes in Fund Balances for Governmental Funds – Last Ten Fiscal Years	107 - 108
Assessed Value and Actual Value of Taxable Property -	
Last Ten Fiscal Years	109 - 110
Direct and Overlapping Property Tax Rates – Last Ten Levy Years	111 - 112
Principal Property Tax Payers – Current Year and Nine Years Ago	
Property Tax Levies and Collections – Last Ten Fiscal Years	114
Ratios of Outstanding Debt by Type – Last Ten Fiscal Years	115
Ratio of General Bonded Debt Outstanding – Last Ten Fiscal Years	116
Schedule of Direct and Overlapping Governmental Activities Debt	117
Schedule of Legal Debt Margin	118
Pledged Revenue Coverage – Last Ten Fiscal Years	119
Demographic and Economic Statistics – Last Ten Fiscal Years	120
Principal Employers - Current Fiscal Year and Nine Years Ago	121
Full-Time Equivalent City Government Employees by Function - Last Ten Fiscal Year	s122 - 123
Operating Indicators by Function/Program - Last Ten Fiscal Years	124 - 125
Capital Asset Statistics by Function/Program – Last Ten Fiscal Years	

# INTRODUCTORY SECTION

This section includes miscellaneous data regarding the City of West Chicago including: List of Principal Officials, Organizational Chart, Certificate of Achievement for Excellence in Financial Reporting and Letter of Transmittal from the Director of Administrative Services.

#### List of Principal Officials

**December 31, 2010** 

#### **LEGISLATIVE**

City Mayor: Michael B. Kwasman City Clerk: Nancy M. Smith City Treasurer: Donald F. Earley

#### **ALDERMEN**

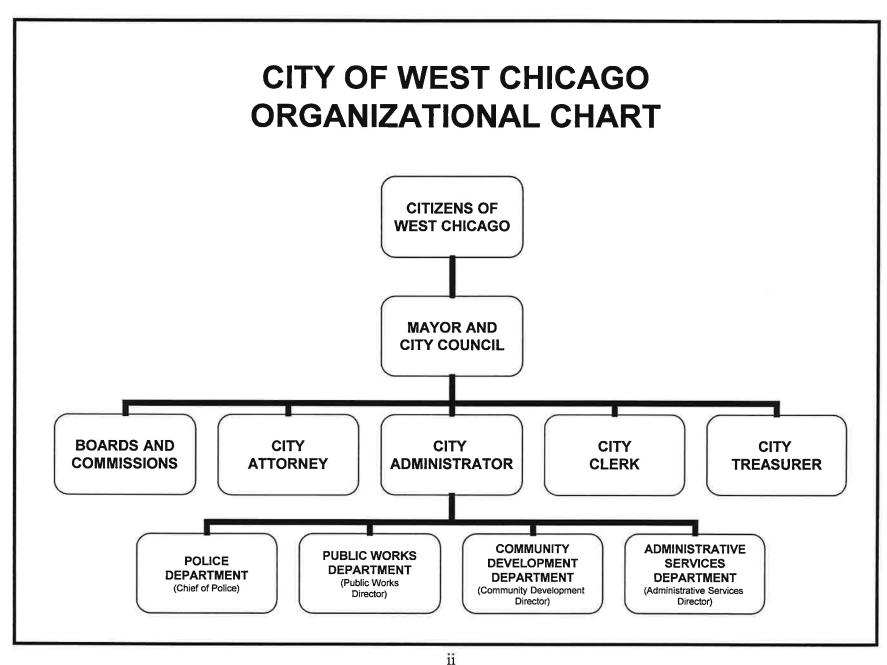
James Beifuss James Smith
John C. Smith, Jr. Joseph Gianforte
Lori Chassee H. Ronald Monroe
Nanette Connelly Alan Murphy
Sandra Dimas Ruben Pineda
Nicholas Dzierzanowski Russell Radkiewicz
Matthew Fuesting Rebecca Stout

#### **ADMINISTRATIVE**

City Administrator: Michael L. Guttman

#### **ADMINISTRATIVE SERVICES**

Director of Administrative Services: Linda M. Martin Assistant Director of Administrative Services: Nikki Giles





WHERE HISTORY & PROGRESS MEET

June 6, 2011

11

The Honorable Mayor Michael Kwasman City Treasurer Donald F. Earley Members of the West Chicago City Council City Administrator Michael Guttman Citizens of the City of West Chicago

The Comprehensive Annual Financial Report of the City of West Chicago (City) for the fiscal year ended December 31, 2010, is hereby submitted as mandated by local ordinances and state statutes. These ordinances and statutes require that the City issue a report on its financial position and activity following the end of a fiscal period, and that this report be audited by an independent accounting firm of certified public accountants.

Responsibility for both the accuracy of the data, and the completeness and reliability of the information presented in this report, including all disclosures, rests with management. The City is also responsible for establishing and maintaining internal controls designed to ensure that the assets of the City are protected from loss, theft or misuse, and to ensure adequate accounting of data is compiled to allow for the preparation of the City of West Chicago's financial statements in accordance with generally accepted accounting principles (GAAP). Internal control is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and that the valuation of the costs and benefits requires estimates and judgments by management. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City's financial statements have been audited by Lauterbach and Amen, LLP, a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the City of West Chicago for the fiscal period ended December 31, 2010, are free of material misstatement. The auditors' report is presented as the first component of the financial section of this report.

GAAP requires that management provide an introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

#### PROFILE OF THE CITY OF WEST CHICAGO

The City of West Chicago is a diverse, family-oriented community with a rich cultural mix and a proud heritage, located in northeastern Illinois, approximately 30 miles west of Chicago. West Chicago is the first Illinois community established by the railroads and continues to be a convenient transportation hub served by three major rail lines, Illinois' third-busiest airport and three State highways. The population has nearly tripled since the 1970s, with an official population of 27,086, based upon the results of the census conducted in 2010. West Chicago became a home rule unit of government on March 3, 2004.

The equalized assessed valuation of the City reflects its strong economic condition. The City's assessed valuation has more than doubled since 1996, and one of the City's primary goals continues to be the active pursuit of commercial and industrial development that will aid in alleviating the tax burden on residents, while diversifying the long-term tax base.

The City operates under the Mayor-Council form of government. Policymaking and legislative authority are vested in the City Council, which is comprised of a Mayor and two aldermen from each of seven wards. The City Council is responsible for, among many responsibilities, passing ordinances, adopting an annual budget, appointing committees and hiring the City Administrator. The Council members are elected to four-year staggered terms with seven Council members being elected every two years. The Mayor is elected to a four-year term, as are the City Treasurer and the City Clerk. The City Administrator is responsible for carrying out the policies and ordinances of the City Council, for overseeing the day-to-day operations of the City, and for appointing all City staff except the Chief of Police.

The City provides a full range of services, including: police protection, the construction and maintenance of streets and other infrastructure, water and wastewater treatment, the distribution of potable water and the collection of wastewater and stormwater, cultural events, as well as community and economic development.

The annual budget serves as the foundation for the City's financial planning and control. It further prioritizes our core services and administrative functions, and reflects the policy direction established by the City Council. All department directors of the City are required to submit their budget requests to the City Administrator, who then uses these requests as the starting point for developing a proposed budget. The City Administrator presents the proposed budget to the City Council, and budget workshops with the Finance Committee begin shortly thereafter. The City targets budget adoption at a Council meeting approximately one month prior to the beginning of the fiscal year. Once approved, the City Administrator is given the flexibility to transfer amounts between departments and line items within a fund, but City Council action is necessary to transfer money between funds. The following are some of the major components of the budget policy that the City Council has used as a continuing foundation for fiscal discipline:

• Revenues are conservatively projected using historical trends, reasonably expected changes in the coming year, and an analysis of anticipated economic conditions in the region, the state and the nation.

- Expenditures reflect realistic projections of anticipated expenses. Efforts are made to
  ensure that programs and services are realistically funded. Expenditures will be paid with
  current revenues.
- Fund balances/unrestricted net assets shall be at least 25% of revenues in the General, Water and Sewer Funds; over the next several years the City should strive to increase this amount to 35%.
- User fees, such as water and sewer charges, will be reviewed annually. This is done to ensure that fees cover costs, meet debt service requirements, and are affordable.

#### **MAJOR INITIATIVES**

The City has been involved in a variety of projects throughout the year, which reflect its commitment to ensuring that its citizens are able to experience a high quality of life in an enviable environment. The most significant of these projects are outlined below:

- Recognized a 27% drop in the overall crime rate from 2007 2010, with a 17% decrease in violent crime and a 20% decrease in the rate of property crime since 2009.
- Privatized the staffing of the front desk at the police station and fleet maintenance services, resulting in cost-savings and improved efficiency.
- Implemented two original city ordinances designed to regulate solicitors that distribute unwanted promotional materials and to provide residents with the ability to prohibit the delivery of unsubscribed-to periodicals
- Addressed both present and anticipated water production demand by constructing one new well and acquiring land for two elevated towers; engineering design has begun for the first tower.
- Annexed approximately 45 areas in town to improve service delivery, to control future land use and development as well as to eliminate the inequity of having non-residents directly benefit from using the City's infrastructure without contributing towards the upkeep and maintenance.
- Continued to encourage residential growth through the promotion of outreach opportunities to the home-buying public through realtor training workshops, homebuyer fairs and the launch of an ongoing advertising campaign.
- Received an Illinois Arts Friendly Community designation by the Illinois Arts Alliance and re-established the community Preservation Awards.

#### FACTORS AFFECTING LOCAL FINANCIAL CONDITION

#### **Local Economy**

As West Chicago has persistently transitioned itself into a center for commerce and industry, the diversity in our retail and industrial base has helped to reduce dependency on outside revenues. The City continues to aggressively pursue economic development opportunities and partnerships with commercial and corporate developers and business owners, while supporting existing relationships, despite the current state of the economy.

#### Long-term Financial Planning

The City performs an annual review of its strategy designed to address the structural and cyclical financial challenges that continue to face the City of West Chicago. This strategy includes five major components:

Reduction in Operating Expenditures — To address the structural problem of rising operating costs, the City annually undergoes a target budgeting process to manage the organization's expenditure and revenue patterns. Additionally, a comprehensive multiphased review of both the budget and cost for services continued to determine alternative ways of providing existing services, with any cost savings that result from such adjustments being reallocated to other operational and maintenance needs.

Systematic Use of Fund Reserves – As part of its policy, the City met its reserve target for the fiscal period ending December 31, 2008. The City maintains operating reserves that may be utilized during economic downturns and other unexpected circumstances. The systematic use of reserves helps to smooth the City's expenditure patterns and minimize fluctuations in the level of services provided and maintained.

Identification and Implementation of New Revenues — The City annually assesses new sources of revenue to ensure the continued delivery of core services to our customers. New revenue sources that are adopted adhere to the City Council's direction that users should pay for certain services from which only they benefit and/or require.

Increased Economic Development Focus – The City's Economic Development Program is designed to increase and diversify the City's sales tax and real estate tax bases. By doing so, the City has become more self-sufficient, generating revenues from within the City and reducing dependency on outside revenue sources.

Maintain and Improve City Services – The City has a proud history of providing exceptional services. During the implementation of this strategy, it was imperative that the residents and businesses not experience a reduction in service levels unless absolutely necessary. With few exceptions, the City has been able to provide excellent service with fewer employees and leaner budgets.

In addition to this financial strategy, the City continues to have a five-year Capital Improvement Plan (CIP) and a budget process that projects future operating budgets. The CIP lends guidance and continuity in the planning and development of budgets, but more importantly, it identifies and prioritizes infrastructure maintenance and replacement needs, and plans for projects several years in advance. The Capital Projects Fund, Water Fund and Sewer Fund each have their respective five-year plans.

#### **Financial Policies**

The following policies had significant impact on the City's financial statements:

On March 1, 2010, the City Council adopted an ordinance by which the City would refund its 2002 General Obligation Alternate Revenue Source Bonds that were issued to fund the construction of the water treatment plant. The primary criterion for the refunding was the anticipation of savings that would be realized from declining interest rates. Although subsequent to the fiscal year ending December 31, 2010, this debt would alternatively be retired in early 2011, 10.5 years prior to its scheduled maturity, resulting in substantial savings of over \$4.3 million.

The commitment of the City Council to support existing businesses while attracting new development resulted in the attainment of 11 new businesses within the TIF District. To further assist the City in accomplishing the goals and priorities of its redevelopment plan, the City Council approved an Economic Incentive Agreement with one restaurateur in May 2010. Furthermore, nine businesses submitted façade applications in 2010, demonstrating the continued investment the City has made by partnering with private property owners to maintain and upgrade structures within the District. The City Council also approved a Sales Tax Sharing Agreement with Haggerty Ford, which relocated to the much-needed larger space of the former Crossroads Chevrolet-Buick dealer and the move has resulted in much higher than projected sales (and sales tax).

In August 2010 and again in November 2010, the City successfully negotiated resolutions to separate condemnation cases and, combined with the acquisition of the West Chicago Park District Administration building earlier in the year, now has control over all of the land necessary for a future government campus that will include a new City Hall, the Park District Administration Building and possibly a community center as well as public space.

The City Council has continued its policy to participate in local agency agreements in order to maximize infrastructure improvements by way of federal funding, and to seek out various intergovernmental partnerships to further subsidize the cost of such improvements. These proactive measures have allowed the City to continue its aggressive street reconstruction, maintenance and resurfacing programs.

#### AWARDS AND ACHIEVEMENTS

The Government Finance Officer's Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of West Chicago for its comprehensive annual financial report (CAFR) for the fiscal year ended December 31, 2010. This was the eleventh consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the City must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. This report can be viewed on the City's website at <a href="https://www.westchicago.org">www.westchicago.org</a>. A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another Certificate.

The preparation of this report was made possible by the dedicated service of the entire staff of the Administrative Services Department. Each member of the Department has our sincere appreciation for the contribution made in the preparation of this report.

In closing, we would like to acknowledge and thank the Mayor, City Council and City Treasurer for their leadership and support in planning and conducting the financial operations of the City in a progressive manner throughout the year, and for their support in maintaining high standards of professionalism in the management of the City's finances.

Respectfully submitted,

Linda M. Martin

Director of Administrative Services

Linday M

Nikki T. Giles

Milli T. Gles

Assistant Director of Administrative

Services

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of West Chicago Illinois

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2009

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

OF THE UNITED STATES AND CORPORATION President

SEAT

CHISAGO

Executive Director

# **FINANCIAL SECTION**

#### This section includes:

- Independent Auditors' Report
- Management's Discussion and Analysis
- Basic Financial Statements
- Required Supplementary Information
- Combining and Individual Fund Schedules

# INDEPENDENT AUDITORS' REPORT

This section includes the opinion of the City's independent auditing firm.

CERTIFIED PUBLIC ACCOUNTANTS

#### INDEPENDENT AUDITORS' REPORT

June 6, 2011

The Honorable City Mayor Members of the City Council City of West Chicago, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information for the City of West Chicago, Illinois as of and for the year ended December 31, 2010, which collectively comprise the City of West Chicago's basic financial statements as listed in the accompanying table of contents. These financial statements are the responsibility of the City of West Chicago, Illinois' management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of West Chicago, Illinois as of December 31, 2010, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards general accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

City of West Chicago, Illinois June 6, 2011 Page 2

Our audit was conducted for the purposes of forming opinions on the financial statements that collectively comprise the City of West Chicago, Illinois' financial statements as a whole. The introductory section, combining and individual nonmajor fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the financial statements. The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

LAUTERBACH & AMEN, LLP

Lauterlack & Chrien LLP

# MANAGEMENT'S DISCUSSION AND ANALYSIS

# Management's Discussion and Analysis December 31, 2010

Our discussion and analysis of the City of West Chicago's financial performance provides an overview of the City of West Chicago's financial activities for the fiscal year ended December 31, 2010. Please read it in conjunction with the transmittal letter, which begins on page iii and the City of West Chicago's financial statements, which begin on page 3.

#### **FINANCIAL HIGHLIGHTS**

- The City's net assets increased as a result of this year's operations. While net assets of business-type activities decreased by \$36,309, or less than one percent, net assets of the governmental activities increased by \$4,315,294 or 4.23 percent.
- During the year, government-wide revenues before transfers for the primary government totaled \$37,489,043, while expenses totaled \$33,210,058, resulting in an increase to net assets of \$4,278,985.
- The City of West Chicago's net assets totaled \$166,564,999 at December 31, 2010, which includes \$124,520,270 invested in capital assets, net of related debt, \$4,715,215 subject to external restrictions, and \$37,329,514 unrestricted net assets that may be used to meet the ongoing obligations to citizens and creditors.
- The General Fund reported a deficit this year of \$910,656, resulting in ending fund balance of \$12,645,249, a decrease of approximately 6.72 percent.

#### **USING THIS REPORT**

This annual report consists of a series of financial statements. The Statement of Net Assets and the Statement of Activities (on pages 3 - 6) provide information about the activities of the City of West Chicago as a whole and present a longer-term view of the City's finances. Fund financial statements begin on page 7. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City of West Chicago's most significant funds. The remaining statements provide financial information about activities for which the City acts solely as a trustee or agent for the benefit of those outside of the government.

Management's Discussion and Analysis December 31, 2010

#### **USING THIS REPORT** – Continued

#### **Government-Wide Financial Statements**

The government-wide financial statements provide readers with a broad overview of the City of West Chicago finances, in a matter similar to a private-sector business. The government wide financial statements can be found on pages 3 - 6 of this report.

The Statement of Net Assets reports information on all of the City of West Chicago's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. Consideration of other non-financial factors, such as changes in the City's property tax base and the condition of the City's infrastructure, is needed to assess the overall health of the City of West Chicago.

The Statement of Activities presents information showing how the government's net assets changed during the most recent fiscal period. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of West Chicago that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of West Chicago include general government, public safety and public works. The business-type activities of the City of West Chicago include waterworks, sewerage and commuter parking operations.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of West Chicago, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Management's Discussion and Analysis December 31, 2010

#### **USING THIS REPORT** – Continued

#### Fund Financial Statements - Continued

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal period. Such information may be useful in evaluating the City of West Chicago's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

The City of West Chicago maintains eight individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Public Benefit Fund, TIF Special Tax Allocation #1 Fund, and Capital Improvement Fund, all of which are considered major funds. Data from the other four governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City of West Chicago adopts an annual appropriated budget for all of the governmental funds. A budgetary comparison statement for these funds has been provided to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 7 - 12 of this report.

#### **Proprietary Funds**

The City of West Chicago maintains two proprietary fund types: enterprise and internal service. Enterprise funds are used to report the same functions presented as business-type activities in the government—wide financial statements. The City of West Chicago utilizes enterprise funds to account for its water and sewer operations, water and sewer construction, water and sewer debt retirement, and commuter parking operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions.

Management's Discussion and Analysis December 31, 2010

#### **USING THIS REPORT** – Continued

#### Fund Financial Statements - Continued

#### **Proprietary Funds** – Continued

The City of West Chicago uses internal service funds to account for its Management Information System (MIS) program. This service predominantly benefits governmental rather than business-type functions, and therefore, has been included within governmental activities in the government-wide financial statements.

Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Waterworks and Sewerage Funds, which are considered to be major funds of the City, and the Commuter Parking Fund, which is a non-major fund. Conversely, the internal service fund is presented in the proprietary fund financial statements in a single column. Individual fund data for the internal service fund is provided elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 13 - 18 of this report.

#### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City of West Chicago's own programs. The accounting use for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on pages 19 - 20 of this report.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 21 - 54 of this report.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City of West Chicago's Illinois Municipal Retirement Fund (I.M.R.F.), police pension, and other post-employment benefits obligations, as well as budgetary comparison schedules for the General Fund and any major special revenue funds. Required supplementary information can be found on pages 55 - 60 of this report. The combining statements referred to earlier in connection with non-major governmental funds and internal service fund is presented immediately following the required supplementary information on pensions. Combining and individual fund statements and schedules can be found on pages 61 - 94 of this report.

Management's Discussion and Analysis December 31, 2010

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net assets may serve over time as a useful indicator of a government's financial position. The following tables show that in the case of the City of West Chicago, assets exceeded liabilities by \$166,564,999.

	Net Assets						
	Govern	mental	Busine	ss-type			
	Activ	rities	Activities		To	otal	
	2010	2009	2010	2009	2010	2009	
						<u></u> :	
Current and Other Assets	\$ 28,754,037	33,123,629	27,345,396	27,953,128	56,099,433	61,076,757	
Capital Assets	88,164,059	79,852,408	59,918,478	60,876,553	148,082,537	140,728,961	
Total Assets	116,918,096	112,976,037	87,263,874	88,829,681	204,181,970	201,805,718	
Current Liabilities	7,461,241	7,366,735	4,791,630	4,854,110	12,252,871	12,220,845	
Noncurrent Liabilities	3,162,574	3,630,315	22,201,526	23,668,544	25,364,100	27,298,859	
Total Liabilities	10,623,815	10,997,050	26,993,156	28,522,654	37,616,971	39,519,704	
Net Assets							
Invested in Capital Ass	ets,						
Net of Related Debt	88,164,059	79,007,408	36,356,211	35,884,266	124,520,270	114,891,674	
Restricted	_	479,320	4,715,215	3,833,998	4,715,215	4,313,318	
Unrestricted (Deficit)	18,130,222	22,492,259	19,199,292	20,588,763	37,329,514	43,081,022	
Total Net Assets	106,294,281	101,978,987	60,270,718	60,307,027	166,564,999	162,286,014	

A large portion of the City's net assets, \$124,520,270 or 74.76 percent, reflects its investment in capital assets (i.e., land, buildings, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion, \$4,715,215, or 2.83 percent, of the City of West Chicago's net assets represents resources that are subject to external restrictions on how they may be used. The remaining 22.41 percent, or \$137,329,514, represents unrestricted net assets and may be used to meet the government's ongoing obligations to citizens and creditors.

Management's Discussion and Analysis December 31, 2010

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS** – Continued

	Changes in Net Assets						
-	Govern	nmental					
	Acti	vities	Activities		To	otal	
	2010	2009	2010	2009	2010	2009	
Revenues							
Program Revenues							
Charges for Services	\$ 3,389,780	4,830,014	10,524,692	10,238,178	13,914,472	15,068,192	
Operating Grants/Contrib		145,148	-	-	395,843	145,148	
Capital Grants/Contrib.	4,832,786	714,671	-	-	4,832,786	714,671	
General Revenues							
Property Taxes	4,691,781	4,479,930	15,172	15,161	4,706,953	4,495,091	
Other Taxes	1,200,551	1,250,406	-	-	1,200,551	1,250,406	
Sales and Use Taxes	3,832,745	3,549,910	1,023,267	948,148	4,856,012	4,498,058	
Income Taxes	2,112,444	2,181,609	***	•	2,112,444	2,181,609	
Replacement Taxes	171,227	159,185	(5)	50	171,227	159,185	
Other	2,098,487	2,037,722	<b>=</b> 0	<b>1</b>	2,098,487	2,037,722	
Interest Income	212,808	253,642	137,988	205,893	350,796	459,535	
Miscellaneous	2,012,701	3,506,651	836,771	417,841	2,849,472	3,924,492	
Total Revenues	24,951,153	23,108,888	12,537,890	11,825,221	37,489,043	34,934,109	
Expenses							
General Government	10,307,149	9,423,220	940	<b>~</b> 0	10,307,149	9,423,220	
Public Safety	8,583,580	8,759,315	-	•	8,583,580	8,759,315	
Highway and Streets	1,546,316	1,486,314		•	1,546,316	1,486,314	
Culture and Recreation	135,309	376,103	<b>=</b> 0	**	135,309	376,103	
Interest on Long-Term Debt	63,505	95,920	<b>≥</b> 2	<b>2</b> 0	63,505	95,920	
Waterworks	. •	*	6,441,171	6,147,347	6,441,171	6,147,347	
Sewerage	-:		5,912,683	5,959,791	5,912,683	5,959,791	
Commuter Parking	-	ã.	220,345	535,811	220,345	535,811	
Total Expenses	20,635,859	20,140,872	12,574,199	12,642,949	33,210,058	32,783,821	
Change in Net Assets							
Before Transfers	4,315,294	2,968,016	(36,309)	(817,728)	4,278,985	2,150,288	
Transfers	<b>3</b> /	487,100	-	(487,100)	-		
Change in Net Assets	4,315,294	3,455,116	(36,309)	(1,304,828)	4,278,985	2,150,288	
Net Assets-Beginning	101,978,987	98,523,871	60,307,027	61,611,855	162,286,014	160,135,726	
Net Assets-Ending	106,294,281	101,978,987	60,270,718	60,307,027	166,564,999	162,286,014	

Management's Discussion and Analysis December 31, 2010

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS – Continued

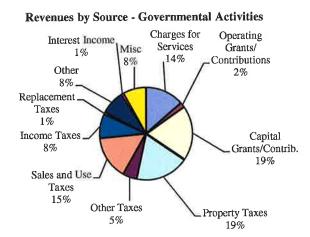
Net assets of the City of West Chicago's governmental activities increased 4.23 percent (\$106,294,281 at December 31, 2010, compared to \$101,978,987 at December 31, 2009). Unrestricted net assets, the part of net assets that can be used to finance day-to-day operations without constraints, totaled \$18,130,222 at December 31, 2010. Net assets increased due to assets increasing by \$3,942,059 reflecting capital asset additions for the year, while liabilities decreased \$373,235 due to the repayment of outstanding debt and no new debt issues during the year.

Net assets of business-type activities decreased slightly by less than one percent (\$60,270,718 at December 31, 2010 compared to \$60,307,027 at December 31, 2009). Deficits of \$190,993 in the Sewerage Fund and \$100,693 in the Commuter Parking Fund were not offset by the surplus of \$255,377 in the Waterworks Fund.

#### **Governmental Activities**

Revenues for governmental activities totaled \$24,951,153 while the cost of all governmental functions totaled \$20,635,859. This results in a surplus of \$4,315,294 at December 31, 2010. At December 31, 2009, revenues for governmental activities totaled \$23,108,888, while the cost of all governmental functions totaled \$20,140,872, which resulted in a surplus of \$2,968,016 prior to transfers in of \$487,100, resulting in a total surplus of \$3,455,116. Revenues for property taxes and sales taxes increased \$211,851 and \$282,835, respectively.

The following table graphically depicts the major revenue sources of the City of West Chicago. It depicts very clearly the reliance on property taxes, sales and use taxes, charges for services and other general revenues to fund governmental activities. It also clearly identifies the less significant percentage the City receives from replacement taxes.

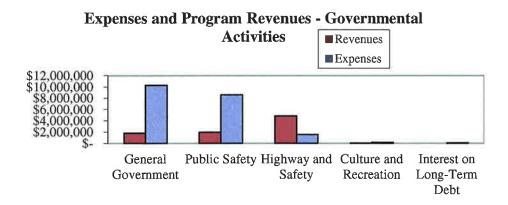


Management's Discussion and Analysis December 31, 2010

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS – Continued**

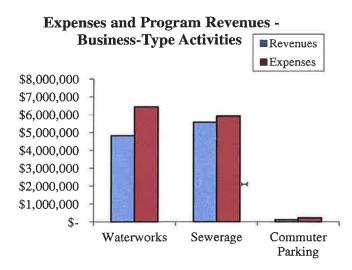
#### Governmental Activities - Continued

The 'Expenses and Program Revenues' Table identifies those governmental functions where program expenses greatly exceed revenues. These expenses and revenues do not include the major revenue sources, such as property taxes, sales and use taxes and income taxes, described earlier. The Statement of Activities on pages 5 - 6 further outlines those revenues and expenses considered program specific.



#### **Business-Type Activities**

Business-Type activities posted total revenues of \$12,537,890, while the cost of all business-type activities totaled \$12,574,199. This results in a deficit of \$36,309. At December 31, 2009, revenues of \$11,825,221 were less than expenses of \$12,642,949, resulting in a deficit of \$817,728 prior to transfers out of \$487,100.



The above graph compares program revenues to expenses for business-type activities.

Management's Discussion and Analysis December 31, 2010

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City of West Chicago uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the City of West Chicago's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The City's governmental funds reported combined ending fund balances of \$21,148,297 for the year, which is a decrease of \$4,742,775 from last year's total of \$25,891,072. Of the \$21,148,297 total, \$19,176,525, or 90.68 percent, of the fund balance constitutes unreserved fund balance.

The General Fund reported a negative change in fund balance for the fiscal year of \$910,656, a decrease of 6.72 percent. This was due in part to a planned drawdown of the fund balance, as well as that anticipated payment of grant receipts were delayed by the State. In addition, expenditures for general government and public safety functions in the General Fund were under budget. Overall, budgeted expenditures totaled \$16,652,000 while actual expenditures totaled \$16,043,024. These variances are further outlined on the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balance.

The General Fund is the chief operating fund of the City. At December 31, 2010, unreserved fund balance in the General Fund was \$11,659,744, which represents 92.21 percent of the total fund balance of the General Fund. As a measure of the General Fund's liquidity, it may be useful to compare unreserved fund balance to total fund expenditures. Unreserved fund balance in the General Fund at December 31, 2010, represents 72.68 percent of total General Fund expenditures. Unreserved fund balance in the General Fund for the prior year ending December 31, 2009 represented 79.48 percent of total General Fund expenditures.

The Public Benefit Fund is used to account for the accumulation of funds from Kerr McGee to fund the public portion of certain improvements. The Public Benefit Fund reported a deficit change in fund balance for the fiscal year of \$4,782,136, due to capital outlay expenditures of \$5,028,028 and \$50,000 in budgeted transfers to the General Fund to cover continued oversight of the cleanup activities.

The TIF Special Tax Allocation #1 Fund reported a surplus of \$498,896 for the year, the majority of which resulted from actual revenues totaling \$909,074 and actual expenditures totaling \$410,178, which was \$615,022 less than expenditures budgeted. The fund balance of \$677,747 will be used for projects and prospect development that were deferred in 2010 do to current economic conditions.

The Capital Improvement Fund reported a surplus of \$715,962 for the year, which resulted from actual revenues totaling \$3,483,962 and actual expenditures totaling \$2,768,000, which was \$4,725,900 less than budgeted expenditures, primarily due to delays in beginning the Wilson/Joliet culvert project. A drawdown of the \$4,544,325 fund balance is planned in 2011, as this project commences.

Management's Discussion and Analysis December 31, 2010

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS - Continued

#### **Proprietary Funds**

The City of West Chicago's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The City reports the Waterworks Fund and the Sewerage Funds as two major proprietary funds. The Waterworks Fund accounts for all of the operations of the municipal water plant and distribution system while the Sewerage Fund accounts for all of the operations of the municipal sewer plant and collection system. Water is sold to municipal customers at a rate of \$2.90 per one hundred cubic feet for water and a rate of \$4.20 per one hundred cubic feet for sewer. The variance between the cost of operations and the rates charged to customers is intended to finance the debt and infrastructure of the utility system, including labor costs, supplies, infrastructure maintenance and future infrastructure improvements. The Commuter Parking Fund is recorded as a nonmajor fund.

Each year, the City of West Chicago projects the user rates charged to be sufficient that the funds operate at a breakeven level, including amortization of future capital costs. Periodically, there will be an annual surplus or decrease due to the timing of capital projects. The increase in the Waterworks Fund during the fiscal year was \$255,377, while the previous fiscal year reported a deficit of \$4,104.

The Sewerage Fund experienced a decrease of \$190,993, while the previous fiscal year reported a decrease of \$890,191. The Commuter Parking Fund had a decrease for the fiscal year of \$100,693, compared to the decrease in the previous fiscal year of \$410,533. Total unrestricted net assets in the Proprietary Funds were \$55,555,503 (invested in capital assets net of related debt and actual unrestricted net assets) at December 31, 2010.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The City of West Chicago Council made three budget amendments to the General Fund during the fiscal year. Original budgeted revenues of \$14,438,100 were decreased \$223,000 to reflect a decline in engineering fees and interest income, as well as use and amusement tax revenue. The decrease was offset in part by recognizing an increase in transfer station fees. General Fund actual revenues for the year totaled \$15,292,368 compared to final budgeted revenues of \$14,215,100. As stated earlier, certain revenues, such as property and sales taxes, were higher than budgeted.

Original budgeted expenditures of \$15,476,900 were increased \$1,175,100 for various projects, including a computer programmer, additional litigation, demolition expenses. The General Fund actual expenditures for the year were \$608,976 lower than budgeted (\$16,043,024 actual compared to \$16,652,000 final budgeted). The general government and public safety functions' actual expenditures were lower than budgeted expenditures by \$373,448 and \$236,966, respectively.

Management's Discussion and Analysis December 31, 2010

#### **CAPITAL ASSETS AND DEBT ADMINISTRATION** – Continued

#### **Capital Assets**

The City of West Chicago's investment in capital assets for its governmental and business type activities as of December 31, 2010 was \$148,076,718 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, vehicles and equipment, and parking lot equipment and improvements.

	Capital Assets - Net of Depreciation						
	Govern	mental	Busine	ss-type			
	Activ	vities	Activities		Тс	Total	
	2010	2009	2010	2009	2010	2009	
_							
Land and Right of Way\$	44,613,016	39,455,876	4,555,048	3,989,900	49,168,064	43,445,776	
Construction in Progress	682,991	-	1,052,021	3 <del>.0</del> 0	1,735,012	=	
Land Improvements	710,541	762,992	924,584	1,000,290	1,635,125	1,763,282	
Buildings	1,672,794	1,736,543	17,834,226	18,169,072	19,507,020	19,905,615	
Machinery and Equipmen	760,514	1,168,372	4,965,312	5,990,778	5,725,826	7,159,150	
Infrastructure	39,724,203	36,728,625	30,587,287	31,659,364	70,311,490	68,387,989	
Total	88,164,059	79,852,408	59,918,478	60,809,404	148,082,537	140,661,812	

This year's major additions included:

General Government Land	\$ 5,157,140
Enterprise Land	565,148
Construction in Progress	1,440,781
Land Improvements	10,500
Infrastructure	4,123,994
Machinery & Equipment	 138,634
	 11,436,197

For the year ending December 31, 2011 the capital budget includes \$7.6 million for capital projects, principally for various infrastructure improvements and for reconstruction of the Wilson/Joliet culvert.

Additional information on the City of West Chicago's capital assets can be found in note 3 on pages 36 - 37 of this report.

Management's Discussion and Analysis December 31, 2010

#### **CAPITAL ASSETS AND DEBT ADMINISTRATION** – Continued

#### **Debt Administration**

At December 31, 2010, the City of West Chicago had total outstanding debt of \$23,562,267 as compared to \$25,837,286 at December 31, 2009, a decrease of five and eight-tenths percent. The following is a comparative statement of outstanding debt:

	Long-Term Debt Outstanding						
		Govern	mental	Busine	ss-type		
		Activities		Activities		Total	
		Dec 31	Dec 31	Dec 31	Dec 31	Dec 31	Dec 31
		2010	2009	2010	2009	2010	2009
General Obligation Bonds	\$	( <b>=</b> 6	845,000	15,295,000	16,240,000	15,295,000	17,085,000
IEPA Revolving Loan				8,267,267	8,752,286	8,267,267	8,752,286
Total		-	845,000	23,562,267	24,992,286	23,562,267	25,837,286

Chapter 65, Section 5/8-5-1 of the Illinois Compiled Statutes governs computation of the legal debt margin. The City is a home rule municipality and to date, the Illinois General Assembly has set no limits for home rule municipalities. Additional information on the City of West Chicago long-term debt can be found in Note 3 on pages 39 - 43 of this report.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City of West Chicago's elected and appointed officials considered many factors when setting the fiscal year 2011 budget, tax rates, and fees that will be charged for its governmental and business-type activities. One of those factors is the economy. Unemployment rates for December 31, 2010, for DuPage County was six and seven-tenths percent and the state and national unemployment rates were nine and three-tenths and nine and four-tenths percent, respectively.

Amounts available for appropriation in the General Fund budget are \$14.8 million, a increase of four and two-tenths percent from the final 2010 budget of \$14.2 million. The City of West Chicago has budgeted increases in both investment earning and police contractual services of approximately seventeen percent and two and nine-tenths percent, respectively. The City of West Chicago's major initiatives in the 2011 budget include construction of an elevated water tank, completed of the North Avenue water and sewer main relocation and a comprehensive water meter replacement program. The City of West Chicago maintains its strong commitment to fiscal accountability and pledges to continue to seek innovative strategies to maximize financial responsibility.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City of West Chicago's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be directed to the Director of Administrative Services, City of West Chicago, 475 Main Street, West Chicago, IL. 60185.

# **BASIC FINANCIAL STATEMENTS**

The basic financial Statements include integrated sets of financial statements as required by the GASB. The sets of statements include:

- Government-Wide Financial Statements
- Fund Financial Statements
  - > Governmental Funds
  - > Proprietary Funds
  - > Fiduciary Funds

In addition, the notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

Statement of Net Assets December 31, 2010

See Following Page

Statement of Net Assets December 31, 2010

	Governmental Activities	Business- Type Activities	Total
ASSETS			
Current Assets			
Cash and Investments	\$ 19,364,168	\$ 24,245,473	\$ 43,609,641
Receivables - Net of Allowances	8,004,364	2,190,752	10,195,116
Note Receivable	400,000	=	400,000
Prepaid Items/Inventories	985,505	298,181	1,283,686
Restricted Cash and Investments		610,990	610,990
Total Current Assets	28,754,037	27,345,396	56,099,433
Capital Assets			
Nondepreciable	45,296,007	5,607,069	50,903,076
Depreciable	81,771,085	84,643,052	166,414,137
Accumulated Depreciation	(38,903,033)	(30,331,643)	(69,234,676)
Total Capital Assets	88,164,059	59,918,478	148,082,537
Total Assets	116,918,096	87,263,874	204,181,970

	Governmental Activities		Business- Type Activities		Total	
LIABILITIES						
Current Liabilities						
Accounts Payable	\$	826,276	\$ 631,111	\$	1,457,387	
Accrued Payroll		335,502	106,995		442,497	
Deposits Payable		1,063,441	1,086,859		2,150,300	
Interest Payable		-	438,977		438,977	
Unearned Revenues		5,040,272	1,014,668		6,054,940	
Current Portion of Long-Term Debt		195,750	1,513,020		1,708,770	
Total Current Liabilities	_	7,461,241	4,791,630		12,252,871	
Noncurrent Liabilities						
Compensated Absences Payable		782,998	121,823		904,821	
Net Pension Obligation		1,767,384	-		1,767,384	
Net Other Post-Employment Benefit Obligation		612,192			612,192	
IEPA Revolving Loan Payable		#	7,769,703		7,769,703	
General Obligation Bonds Payable		<u>~</u>	14,310,000		14,310,000	
Total Noncurrent Liabilities		3,162,574	22,201,526		25,364,100	
Total Liabilities		10,623,815	26,993,156		37,616,971	
NET ASSETS						
Invested in Capital Assets - Net of Related Debt Restricted - Per Intergovernmental Agreement -		88,164,059	36,356,211		124,520,270	
Sewer Plant Expansion		⊴	1,004,836		1,004,836	
Sewer Plant Expansion Sewer Plant Replacement		÷	3,710,379		3,710,379	
Unrestricted		18,130,222	19,199,292		37,329,514	
Total Net Assets	<u>\$ 1</u>	06,294,281	\$ 60,270,718	\$	166,564,999	

## Statement of Activities Year Ended December 31, 2010

		Revenues			
	Charges		Operating	Capital	
		for	Grants/	Grants/	
	Expenses	Services	Contributions	Contributions	
Governmental Activities					
General Government	\$ 10,307,149	\$ 1,816,692	\$	\$ -	
Public Safety	8,583,580	1,573,088	385,843		
Highways and Streets	1,546,316	¥	197	4,832,786	
Culture and Recreation	135,309	=	10,000	) <del>100</del> 0	
Interest on Long-Term Debt	63,505	<u>=</u>		<u>=</u>	
Total Governmental Activities	20,635,859	3,389,780	395,843	4,832,786	
Business-Type Activities					
Waterworks	6,441,171	4,829,368		•	
Sewerage	5,912,683	5,579,155	-		
Commuter Parking	220,345	116,169			
Total Business-Type Activities	12,574,199	10,524,692			
	\$ 33,210,058	\$ 13,914,472	\$ 395,843	\$ 4,832,786	

#### General Revenues

Taxes

**Property Taxes** 

Telecommunications Taxes

Amusement Taxes

Intergovernmental - Unrestricted

Sales and Use Taxes

Income Taxes

Replacement Taxes

**Utility Taxes** 

**Interest Income** 

Miscellaneous

Change in Net Assets

Net Assets - Beginning

Net Assets - Ending

Net Expense/Revenue					
Governmental Business-Type					
	Activities	Activities	Total		
\$	(8,490,457)	\$ :-	\$ (8,490,457)		
	(6,624,649)	) 🖷	(6,624,649)		
	3,286,470	1=	3,286,470		
	(125,309)	35	(125,309)		
	(63,505)	7 <u>2</u>	(63,505)		
	(12,017,450)	::e:	(12,017,450)		
	<b>*</b>	(1,611,803)	(1,611,803)		
	<del>=</del> 1	(333,528)	(333,528)		
	· ·	(104,176)	(104,176)		
		(2,049,507)	(2,049,507)		
3	(12,017,450)	(2,049,507)	(14,066,957)		
	4,691,781	15,172	4,706,953		
	1,141,848		1,141,848		
	58,703	9	58,703		
	3,832,745	1,023,267	4,856,012		
	2,112,444	1,023,207	2,112,444		
	171,227	2	171,227		
	2,098,487	-	2,098,487		
	212,808	137,988	350,796		
	2,012,701	836,771	2,849,472		
-	16,332,744	2,013,198	18,345,942		
	4,315,294	(36,309)	4,278,985		
_	101,978,987	60,307,027	162,286,014		
\$	106,294,281	\$ 60,270,718	\$ 166,564,999		

## Balance Sheet - Governmental Funds December 31, 2010

		Public
	General	Benefit
ASSETS		
Cash and Investments	\$ 10,999,245	\$ 946,108
Receivables - Net of Allowances	¥ 20,555,=10	Ψ >10,100
Property Taxes	3,441,477	
Accrued Interest	9,108	æ;
Other	2,647,043	÷
Notes Receivable	-	400,000
Due From Other Funds		
Prepaids/Inventories	985,505	3
Advances to Other Funds	· · · · · · ·	986,267
Total Assets	18,082,378	2,332,375
Liabilities		
Accounts Payable	609,283	31
Accrued Payroll	322,928	
Deposits Payable	1,063,441	=
Due to Other Funds	>==	=
Advances from Other Funds		
Unearned/Deferred Revenues	3,441,477	9
Total Liabilities	5,437,129	31
Fund Balances		
Reserved - Prepaids/Inventories	985,505	*
Reserved - Advances	•	986,267
Unreserved - General	11,659,744	-11
Unreserved - Special Revenue	; <del>=</del> :	1,346,077
Unreserved - Capital Projects	<u></u>	
Total Fund Balances	12,645,249	2,332,344
Total Liabilities and Fund Balances	\$ 18,082,378	\$ 2,332,375

TIF		Nonmajor	Total
Special Tax	Capital	Governmental	Governmental
Allocation #1	Improvement	Funds	Funds
<del> </del>	•		
\$ 1,681,890	\$ 4,452,584	\$ 931,303	\$ 19,011,130
1,290,411		88,385	4,820,273
÷ .	393	=	9,501
	527,547	-	3,174,590
		<del></del>	400,000
¥ .	8,315	25,643	33,958
*		-	985,505
<del></del>	<u> </u>	<del>-</del>	986,267
2,972,301	4,988,839	1,045,331	29,421,224
9,059	195,114		813,487
<b>8,8</b> 17	3,757		335,502
3 <del>€</del>	*	×-	1,063,441
: <b>.</b>	25,643	8,315	33,958
986,267	₹"	領	986,267
1,290,411	220,000	88,384	5,040,272
2,294,554	444,514	96,699	8,272,927
	=	.=	985,505
22	2	~	986,267
: <u>-</u>	-		11,659,744
677,747	<del>-</del>	246,963	2,270,787
:=	4,544,325	701,669	5,245,994
677,747	4,544,325	948,632	21,148,297
\$ 2,972,301	\$ 4,988,839	\$ 1,045,331	\$ 29,421,224

# Reconciliation of Total Governmental Fund Balance to the Statement of Net Assets - Governmental Activities

**December 31, 2010** 

Total Governmental Fund Balances	.\$	5 21,148,297
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.		88,164,059
Internal service funds are used by the City to charge the costs of vehicle and equipment management and technology services to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Assets.		340,249
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.  Compensated Absences Payable Pension Obligation Payable Net Other Post-Employment Benefit Obligation Payable	_	(978,748) (1,767,384) (612,192)
Net Assets of Governmental Activities	<u>_\$</u>	106,294,281

Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds Year Ended December 31, 2010

**See Following Page** 

# Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds Year Ended December 31,2010

	General	Public Benefit
Revenues		
Taxes	\$ 4,756,059	\$
Intergovernmental	6,542,723	
Charges for Services	1,891,127	: <u>#</u>
Licenses and Permits	456,361	X <del>5.</del>
Fines and Forfeitures	1,042,292	<u>;</u> €
Interest Income	115,353	71,147
Miscellaneous	488,453	650,000
Total Revenues	15,292,368	721,147
Expenditures Current		
General Government	7,386,952	425,255
Public Safety	8,524,634	
Culture and Recreation	131,438	=
Capital Outlay	3₹	5,028,028
Debt Service		
Principal Retirement	: <u>-</u>	:⊕:
Interest and Fiscal Charges	\ <del>-</del>	
Total Expenditures	16,043,024	5,453,283
Excess (Deficiency) of Revenues		
Over (Under) Expenditures	(750,656)	(4,732,136)
Other Financing Sources (Uses)		
Transfers In	50,000	~
Transfers Out	(210,000)	(50,000)
	(160,000)	(50,000)
Net Change in Fund Balances	(910,656)	(4,782,136)
Fund Balances - Beginning	13,555,905	7,114,480
Fund Balances - Ending	\$ 12,645,249	\$ 2,332,344

	TIF		Nonmajor	
Special Tax		Capital	Governmental	
Al	location #1	Improvement	Funds	Total
Nieri e				
\$	897,976	\$ 2,607,841	\$ 407,271	\$ 8,669,147
		:=:	-	6,542,723
	<u>=</u>		<del></del>	1,891,127
	-	-	-	456,361
		<u>.</u>		1,042,292
	5,157	12,872	5,941	210,470
	5,941	863,249	5,058	2,012,701
	909,074	3,483,962	418,270	20,824,821
	367,707	*	935	8,180,849
	=		-	8,524,634
	<u> 2</u>	-	-	131,438
	-	2,768,000	22,675	7,818,703
	<u>=</u>	*	845,000	845,000
	42,471	-	24,501	66,972
_	410,178	2,768,000	893,111	25,567,596
	498,896	715,962	(474,841)	(4,742,775)
)(-	470,070	710,702	(4/4,041)	(4,/42,/73)
	181,777		210,000	441,777
		<b>=</b> :	(181,777)	(441,777)
·	181,777		28,223	•
	680,673	715,962	(446,618)	(4,742,775)
	(2,926)	3,828,363	1,395,250	25,891,072
\$	677,747	\$ 4,544,325	\$ 948,632	\$ 21,148,297

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities - Governmental Activities

#### Year Ended December 31, 2010

Net Change in Fund Balances - Total Governmental Funds	\$ (4,742,775)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Capital Outlays Depreciation Expense	9,994,625 (1,682,974)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal on long-term debt consumes the current financial resources of the governmental funds.	
Deletions to Net Pension Obligation	10,393 84,129
Deletions to Compensated Absences Payable Additions to Net Other Post-Employment Benefit Obligation Payable Retirement of General Obligation Bonds	(214,956) 845,000
Changes to accrued interest on long-term debt in the Statement of Activities does not require the use of current financial resources and, therefore, are not	2.465
reported as expenditures in the governmental funds.	3,467
Internal service funds are used by the City to charge the costs of vehicle and equipment management and technology services to individual funds.  The net revenue of certain activities of internal service funds is	
reported with governmental activities.	18,385
Changes in Net Assets of Governmental Activities	\$ 4,315,294

**Statement of Net Assets - Proprietary Funds December 31, 2010** 

See Following Page

# **Statement of Net Assets - Proprietary Funds December 31, 2010**

	Business-Type Activities - Enterprise			Governmental	
	Nonmajor			Activities	
	Waterworks	Sewerage	Commuter Parking	Total	Internal Service
	water works	Sewerage	Tarking	10141	Bervice
ASSETS					
Current Assets					
Cash and Investments	\$ 12,539,834	\$ 11,690,026	\$ 15,613	\$ 24,245,473	\$ 353,038
Receivables - Net of Allowances Accounts	713,287	1,203,563	3,450	1,920,300	*
Other	268,753	· <del>*</del> :	=	268,753	-
Accrued Interest	192	1,507		1,699	<u>=</u>
Deferred Charges	298,181		<b>3</b>	298,181	-
Restricted Investments	·	610,990		610,990	
Total Current Assets	13,820,247	13,506,086	19,063	27,345,396	353,038
Noncurrent Assets					
Capital Assets					
Nondepreciable	5,409,450	197,619	0.00	5,607,069	ā
Depreciable	47,000,113	36,952,097	690,842	84,643,052	34,572
Accumulated Depreciation	(10,907,658)	(19,088,909)	(335,076)	(30,331,643)	(34,572)
Total Noncurrent Assets	41,501,905	18,060,807	355,766	59,918,478	<u> </u>
Total Assets	55,322,152	31,566,893	374,829	87,263,874	353,038

	Business-Type Activities - Enterprise				Governmental Activities
			Nonmajor Commuter		Internal
	Waterworks	Sewerage	Parking	Total	Service
	Waterworks	Sovietage	1 tarking	10111	561 1166
LIABILITIES					
Current Liabilities					
Accounts Payable	\$ 470,608	\$ 156,215	\$ 4,288	\$ 631,111	\$ 12,789
Accrued Payroll	65,310	38,560	3,125	106,995	( <b>E</b> )
Interest Payable	438,977	-	<b></b>	438,977	
Other Liabilities	51,389	1,035,470	<b>(≅</b> ).	1,086,859	
Unearned/Deferred Revenues	997,493	<del>.</del>	17,175	1,014,668	18
Compensated Absences	27,193	3,263	: <b>=</b> 0	30,456	•
IEPA Revolving Loan	497,564	=	*	497,564	~
General Obligation Bonds	985,000	**	: <del>=</del> 8	985,000	
Total Current Liabilities	3,533,534	1,233,508	24,588	4,791,630	12,789
	***				
Noncurrent Liabilities					
Compensated Absences	108,772	13,051		121,823	) <u>-</u>
IEPA Revolving Loan	7,769,703	<b>=</b> 9	:=:	7,769,703	:: <del>•</del> :
General Obligation Bonds	14,310,000	<u>=</u> /- €	•	14,310,000	-
Total Noncurrent Liabilities	22,188,475	13,051		22,201,526	-
Total Liabilities	25,722,009	1,246,559	24,588	26,993,156	12,789
NET ASSETS					
Invested in Capital Assets - Net of Related Debt Restricted - Per Intergovernmental	17,939,638	18,060,807	355,766	36,356,211	-
Agreement - Sewer Plant Expansion		1,004,836	_	1,004,836	
Sewer Plant Replacement	75 20	3,710,379	150 (**)	3,710,379	, <del>-</del>
Unrestricted	11,660,505	7,544,312	(5,525)	19,199,292	340,249
Omesuicioa	11,000,000	7,5011,5012	(+,)		
Total Net Assets	\$ 29,600,143	\$ 30,320,334	\$ 350,241	\$ 60,270,718	\$ 340,249

## Statement of Revenues, Expenses and Changes in Net Assets - Proprietary Funds Year Ended December 31, 2010

	-
	Waterworks
Operating Revenues Charges for Services	\$ 4,829,368
Interfund Services	ψ 1,025,500 =
Licenses and Permits	*
Total Operating Revenues	4,829,368
Operating Expenses	4.150.060
Operations	4,158,363
Depreciation and Amortization	1,328,818
Total Operating Expenses	5,487,181
Operating Income (Loss)	(657,813)
Nonoperating Revenues (Expenses)	
Water and Sewer Connection Fees	31,994
Property Taxes	
Sales Taxes	1,023,267
Interest Income	90,194
Other Income	721,725
Interest Expense and Fiscal Charges	(953,990)
mereuv Ziipense und 1 iseus eininger	913,190
Change in Net Assets	255,377
Net Assets - Beginning	29,344,766
Net Assets - Ending	\$ 29,600,143

	Business-T	Type Activities - Enterprise		Governmental
		Nonmajor		Activities
Commuter			•	Internal
	Sewerage	Parking	Total	Service
\$	5,579,155	\$ 49,556	\$ 10,458,079	\$ -
	<b>#</b> 31	-	-	81,400
		66,613	66,613	-
	5,579,155	116,169	10,524,692	81,400
	4,839,938	195,153	9,193,454	65,353
	1,072,745	25,192	2,426,755	24
	5,912,683	220,345	11,620,209	65,353
_				
	(333,528)	(104,176)	(1,095,517)	16,047
	47,970		79,964	\ <del>-</del>
	15,172	•	15,172	
	-	. <del></del>	1,023,267	-
	44,311	3,483	137,988	2,338
	35,082	: <b>₩</b> :	756,807	0.5
	ie.	惠	(953,990)	35
	142,535	3,483	1,059,208	2,338
	(190,993)	(100,693)	(36,309)	18,385
_	30,511,327	450,934	60,307,027	321,864
\$	30,320,334	\$ 350,241	\$ 60,270,718	\$ 340,249

## Statement of Cash Flows - Proprietary Funds Year Ended December 31, 2010

	Waterworks Fund
Cash Flows from Operating Activities Receipts from Customers and Users Receipts from Interfund Services Payments to Employees Payments to Suppliers	\$ 5,514,833 - (1,370,404) (3,250,145) 894,284
Cash Flows from Noncapital Financing Activities Property Taxes	
Sales Taxes	1,023,267 1,023,267
Cash Flows from Capital and Related Financing Activities Purchase of Capital Assets Interest on Capital Debt Principal on Capital Debt	(1,251,153) (953,990) (1,430,019) (3,635,162)
Cash Flows from Investing Activities Interest Received	90,194
Net Change in Cash and Cash Equivalents	(1,627,417)
Cash and Cash Equivalents - Beginning	14,167,251
Cash and Cash Equivalents - Ending	12,539,834
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities Operating Income (Loss) Adjustments to Reconcile Operating Income to Net Cash Provided by Operating Activities:	(657,813)
Depreciation and Amortization Expense Other Income (Increase) Decrease in Current Assets Increase (Decrease) in Current Liabilities	1,328,818 753,719 (68,254) (462,186)
Net Cash Provided by Operating Activities	\$ 894,284

Business-Type Activit	ties - Enterprise Funds Nonmajor		C-	1	
	Enterprise			vernmental Activities	
Sewerage	Commuter		\ <u></u>	Internal	
Fund	Parking	Total	Internal Service		
1 unu	1 arking	Total		Service	
Φ 5 672 104	114004	A 11 000 071			
\$ 5,673,124	\$ 114,294	\$ 11,302,251	\$	-	
(025 411)	(54 (29)	(2.260.442)		81,400	
(835,411)	(54,628)	(2,260,443)		(50.5(4)	
(3,542,007)	(267,446)	(7,059,598)		(52,564)	
1,295,706	(207,780)	1,982,210		28,836	
15,172		15,172			
13,172	·	1,023,267			
15,172		1,023,207			
*					
(190,419)	-	(1,441,572)		_	
**	-	(953,990)		3	
	( <b>-</b> :	(1,430,019)		-	
(190,419)		(3,825,581)		9	
44,311	3,483	137,988		2,338	
1,164,770	(204,297)	(666,944)		31,174	
11,136,246	219,910	25,523,407		321,864	
12,301,016	15,613	24,856,463		353,038	
(333,528)	(104,176)	(1,095,517)		16,047	
1 050 545	05.100	0.406.555			
1,072,745	25,192	2,426,755		S <b>=</b> .	
83,052	(1.975)	836,771		200	
10,917	(1,875)	(59,212)		10.700	
462,520	(126,921)	(126,587)		12,789	
\$ 1,295,706	\$ (207,780)	\$ 1,982,210	\$	28,836	

# **Statement of Net Assets - Fiduciary Funds December 31, 2010**

	Pension Trust Police Pension	Agency		
ASSETS				
Cash and Cash Equivalents	\$ 4,385	\$ 117,495		
Investments				
Money Market Mutual Funds	968,160	-		
Certificates of Deposit	802,000			
U.S. Government and Agency Obligations	2,342,168	•		
Equity Mutual Funds	6,698,200	-		
IMET	333,381			
Insurance Contracts	7,012,797	-		
Receivables - Net of Allowances				
Accrued Interest	4,549			
Prepaids	1,675	<u> </u>		
Total Assets	18,167,315	117,495		
LIABILITIES				
Accounts Payable	1,245	-		
Due to Bondholders	: <del>-</del>	117,495		
Total Liabilities	1,245	117,495		
NET ASSETS				
Net Plan Assets Held in Trust for Pension Benefits	\$ 18,166,070	\$ -		

## Statement of Changes in Net Assets - Fiduciary Funds Year Ended December 31, 2010

	Pension Trust Police
	Pension
Additions	4 1055 000
Contributions - Employer	\$ 1,255,000
Contributions - Plan Members	449,218
Total Contributions	1,704,218
Investment Income	
Interest Earned	210,703
Net Change in Fair Value	1,296,463
č	1,507,166
Less Investment Expenses	(33,587)
•	1,473,579
Total Additions	3,177,797
Deductions	
Administration	39,905
Benefits and Refunds	
Benefits	1,086,328
Refunds	6,762
Total Deductions	1,132,995_
Change in Net Assets	2,044,802
Net Plan Assets Held in Trust for Pension Benefits	
Beginning - as Restated	16,121,268
Ending	\$ 18,166,070

Notes to the Financial Statements December 31, 2010

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of West Chicago, Illinois, incorporated in 1849, is a municipal corporation governed by an elected Mayor and City Council. The City's major operations include public safety, highway and street maintenance and reconstruction, forestry, building, code enforcement, public improvements, economic development, planning and zoning, water, sanitation, commuter parking services, and general administrative services.

The government-wide financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued through November 30, 1989 (when applicable) that do not conflict with or contradict GASB Pronouncements. Although the City has the option to apply FASB pronouncements issued after that date to its business-type activities and enterprise funds, the City has chosen not to do so. The more significant of the City's accounting policies established in GAAP and used by the City are described below.

#### REPORTING ENTITY

The City's financial reporting entity comprises the following:

Primary Government: City of West Chicago

Blended Component Unit: Police Pension Employees Retirement System

In determining the financial reporting entity, the City complies with the provisions of GASB Statement No. 39, "Determining Whether Certain Organizations are Component Units – an Amendment of GASB Statement No. 14," and includes all component units that have a significant operational or financial relationship with the City.

Blended Component Units - Blended component units are separate legal entities that meet the component unit criteria described above and whose governing body is the same or substantially the same as the City Council or the Component unit provides services entirely to the City. The component unit fund is blended into those of the City's by appropriate activity type to compose the primary government presentation.

Notes to the Financial Statements December 31, 2010

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### **REPORTING ENTITY** – Continued

#### **Blended Component Unit**

Police Pension Employees Retirement System

The City's sworn police employees participate in the Police Pension Employees Retirement System (PPERS). PPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the City's Mayor, one elected pension beneficiary and two elected police employees constitute the pension board. The participants are required to contribute a percentage of salary as established by state statute and the City is obligated to fund all remaining PPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the City is authorized to approve the actuarial assumptions used in the determination of contribution levels. Although it is legally separate from the City, the PPERS is reported as if it were part of the primary government because its sole purpose is to provide retirement benefits for the City's police employees. The PPERS is reported as a pension trust fund.

#### **BASIS OF PRESENTATION**

#### **Government-Wide Statements**

The City's basic financial statements include both government-wide (reporting the City as a whole) and fund financial statements (reporting the City's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business type. The City's police, highway and street maintenance and reconstruction, forestry, building, code enforcement, public improvements, economic development, planning and zoning, and general administrative services are classified as governmental activities. The City's water, sewer and parking services are classified as business-type activities.

In the government-wide Statement of Net Assets, both the governmental and business-type activities columns are: (a) presented on a consolidated basis by column; and (b) reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The City's net assets are reported in three parts: invested in capital assets, net of related debt; restricted net assets; and unrestricted net assets. The City first utilizes restricted resources to finance qualifying activities.

Notes to the Financial Statements December 31, 2010

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### **BASIS OF PRESENTATION – Continued**

#### Government-Wide Statements - Continued

The government-wide Statement of Activities reports both the gross and net cost of each of the City's functions and business-type activities (general government, public safety, water, sanitation, etc.) The functions are supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, which include 1) changes to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

The net costs (by function or business-type activity) are normally covered by general revenue (property tax, sales tax, intergovernmental revenues, interest income, etc).

The City allocates indirect costs paid from the General Fund to other funds for personnel who perform administrative services for those funds, along with other indirect costs deemed necessary for their operations.

This government-wide focus is more on the sustainability of the City as an entity and the change in the City's net assets resulting from the current year's activities.

#### **Fund Financial Statements**

The financial transactions of the City are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories. Nonmajor funds by category are summarized into a single column. GASB Statement No. 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The City can electively add funds, as major funds, which either have debt outstanding or specific community focus. The nonmajor funds are combined in a column in the fund financial statements. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and

Notes to the Financial Statements December 31, 2010

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### **BASIS OF PRESENTATION** – Continued

#### Fund Financial Statements - Continued

Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The various funds are reported by generic classification within the financial statements. The following fund types are used by the City:

#### **Governmental Funds**

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the City:

The General fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is a major fund.

Special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The City maintains two major and two nonmajor special revenue funds. The two major funds are the Public Benefit Fund, which accounts for the accumulation of funds from Kerr McGee to fund projects that meet the criteria detailed in the City code and the TIF Special Tax Allocation #1 Fund, which accounts for the accumulation of funds from incremental revenue generated within the TIF #1 area.

**Debt service funds** are used to account for the accumulation of funds for the periodic payment of principal and interest on general long-term debt. The City maintains one nonmajor debt service fund, the Tax Increment Alternate Revenue Bonds Series 1998 Fund.

Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by business-type/proprietary funds). The City maintains one major and one nonmajor capital projects fund. The Capital Improvement Fund, the major fund, accounts for utility taxes and a one-quarter percent home rule sales tax that are set aside for funding major capital improvements throughout the City.

#### **Proprietary Funds**

The focus of proprietary fund measurement is upon determination of operating income, changes in net assets, financial position, and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. The following is a description of the proprietary funds of the City:

Notes to the Financial Statements December 31, 2010

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### **BASIS OF PRESENTATION** – Continued

Fund Financial Statements - Continued

**Proprietary Funds** – Continued

Enterprise funds are required to account for operations for which a fee is charged to external users for goods or services and the activity (a) is financed with debt that is solely secured by a pledge of the net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges, or (c) establishes fees and charges based on a pricing policy designed to recover similar costs.

The City maintains two major and one nonmajor enterprise funds; the major funds are the Waterworks and the Sewerage Fund. The Waterworks Fund is used to account for the provision of potable water services to the residents of the City. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations and maintenance, financing and related debt service, billing and collection. The Sewerage Fund is used to account for the provision of wastewater treatment and collection services to the residents of the City. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations and maintenance, financing and related debt service, billing and collection.

**Internal Service funds** are used to account for the financing of goods or services provided by an activity to other departments, funds or component units of the City on a cost-reimbursement basis. The MIS Replacement Fund accounts for the City's IT equipment purchases, the costs of which are allocated out to the user funds/departments.

#### **Fiduciary Funds**

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support City programs. The reporting focus is on net assets and changes in net assets and is reported using accounting principles similar to proprietary funds.

**Pension trust funds** are used to account for assets held in a trustee capacity for pension benefit payments. The Police Pension Fund accounts for the accumulation of resources to be used for disability and retirement annuity payments to employees covered by the plan.

Agency funds are used to account for assets held by the City in a purely custodial capacity. The Special Service Area Funds are used to account for the collection of property taxes within special service areas and payments of related special service area debt. The City is not obligated in any manner for the bonds, but rather is acting in an agent capacity.

Notes to the Financial Statements December 31, 2010

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### **BASIS OF PRESENTATION** – Continued

Fund Financial Statements - Continued

#### Fiduciary Funds – Continued

The City's fiduciary funds are presented in the fiduciary fund financial statements by type (pension trust and agency). Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, pension participants, etc.) and cannot be used to address activities or obligations of the City, these funds are not incorporated into the government-wide statements.

#### MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

#### **Measurement Focus**

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

On the government-wide Statement of Net Assets and the Statement of Activities, both governmental and business-like activities are presented using the economic resources measurement focus as defined below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate.

All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

All proprietary and pension trust funds utilize an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net assets (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or noncurrent) associated with their activities are reported. Proprietary and pension trust fund equity is classified as net assets.

Agency funds are not involved in the measurement of results of operations; therefore, measurement focus is not applicable to them.

Notes to the Financial Statements December 31, 2010

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### MEASUREMENT FOCUS AND BASIS OF ACCOUNTING - Continued

#### **Basis of Accounting**

In the government-wide Statement of Net Assets and Statement of Activities, both governmental and business-like activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when "measurable and available." Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year-end. The City recognizes property taxes when they become both measurable and available in accordance with GASB Codification Section P70.

A sixty day availability period is used for revenue recognition for all other governmental fund revenues. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are recognized when due.

In applying the susceptible to accrual concept under the modified accrual basis, those revenues susceptible to accrual are property taxes, sales and use taxes, franchise fees, interest revenue, and charges for services. All other revenues are not susceptible to accrual because generally they are not measurable until received in cash.

All proprietary, pension trust and agency funds utilize the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds, are charges to customers for sales and services. The City also recognizes as operating revenue the portion of tap on fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Notes to the Financial Statements December 31, 2010

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY

#### **Cash and Investments**

Cash and cash equivalents on the Statement of Net Assets are considered to be cash on hand, demand deposits, and cash with fiscal agent. For the purpose of the proprietary funds "Statement of Cash Flows", cash and cash equivalents are considered to be cash on hand, demand deposits, cash with fiscal agent, and all highly liquid investments with an original maturity of three months or less.

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on national exchanges are valued at the last reported sales price. Investments that do not have any established market, if any, are reported at estimated fair value.

#### Receivables

In the government-wide financial statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivables balances for governmental activities include property taxes, sales and use taxes, franchise fees, and grants. Business-type activities report utility charges as their major receivables.

#### Interfund Receivables, Payables and Activity

Interfund activity is reported as loans, services provided, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide financial statements.

#### Prepaids/Inventories

Prepaids/inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund-type prepaids/inventories are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaids in both the government-wide and fund financial statements.

Notes to the Financial Statements December 31, 2010

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY – Continued

#### **Capital Assets**

Capital assets purchased or acquired with an original cost of \$25,000 - \$30,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. General capital assets are long-lived assets of the City as a whole. Infrastructure such as streets and traffic signals are capitalized. The valuation basis for general capital assets are historical cost, or where historical cost is not available, estimated historical cost based on replacement costs.

Capital assets in the proprietary funds are capitalized in the fund in which they are utilized. The valuation bases for proprietary fund capital assets are the same as those used for the general capital assets. Donated capital assets are capitalized at estimated fair market value on the date donated.

Depreciation on all assets is computed and recorded using the straight-line method of depreciation over the following estimated useful lives:

Land Improvements	20 Years
Buildings	50 Years
Machinery and Equipment	5-15 Years
Vehicles	8 Years
Infrastructure	65 Years

#### Notes Receivable

The City issued a \$400,000 non-interest bearing note to the West Chicago Park District to help the District cover the local match for an OSLAD grant. The District is required to repay the note by June 30, 2011.

#### **Compensated Absences**

The City accrues accumulated unpaid vacation and associated employee-related costs when earned (or estimated to be earned) by the employee. In accordance with GASB Statement No. 16, no liability is recorded for nonvesting accumulation rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulated sick leave that is estimated to be taken as "terminal leave" prior to retirement.

All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Notes to the Financial Statements December 31, 2010

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY – Continued

## **Long-Term Obligations**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Unearned/Deferred Revenue

Governmental funds report unearned revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned.

#### **Fund Equity**

In the government-wide financial statements, equity is classified as net assets and displayed in three components:

Invested in capital assets, net of related debt—Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted net assets—Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislations.

Unrestricted net assets—All other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt".

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

Notes to the Financial Statements December 31, 2010

#### NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **BUDGETARY INFORMATION**

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriations are adopted for the general, special revenue, debt service, capital projects, enterprise funds and internal service funds. All annual appropriations lapse at fiscal year end.

All departments of the City submit requests for appropriation to the City Administrator so that a budget may be prepared. The budget is prepared by fund, function, and activity, and includes information on the past year, current year estimates, and requested appropriations for the next fiscal year.

The proposed budget is presented to the governing body for review. The governing body holds a public hearing and may add to, subtract from, or change appropriations, but may not change the form of the budget.

The Budget Officer is authorized to transfer budgeted amounts between departments and line items within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the City Council. Expenditures may not legally exceed budgeted appropriations at the fund level. During the year, several supplementary appropriations were approved.

#### NOTE 3 – DETAIL NOTES ON ALL FUNDS

#### **DEPOSITS AND INVESTMENTS**

The City maintains a cash and investment pool that is available for use by all funds except the pension trust fund. Each fund type's portion of this pool is displayed on the financial statements as "cash and investments". In addition, investments are separately held by several of the City's funds. The deposits and investments of the pension trust fund are held separately from those of other funds.

Permitted Deposits and Investments - Statutes authorize the City to make deposits/invest in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services and Illinois Funds. Pension fund may also invest in certain non-U.S. obligations, Illinois municipal corporation tax anticipation warrants, veteran's loans, obligations of the State of Illinois and its political subdivisions, Illinois insurance company general and separate accounts, mutual funds and equity securities.

Notes to the Financial Statements December 31, 2010

#### NOTE 3 – DETAIL NOTES ON ALL FUNDS – Continued

#### **DEPOSITS AND INVESTMENTS – Continued**

The deposits and investments of the Pension Fund are held separately from those of other City funds. Statutes authorize the Pension Funds to make deposits/invest in interest bearing direct obligations of the United States of America; obligations that are fully guaranteed or insured as to the payment of principal and interest by the United States of America; bonds, notes, debentures, or similar obligations of agencies of the United States of America; savings accounts or certificates of deposit issued by banks or savings and loan associations chartered by the United States of America or by the State of Illinois, to the extent that the deposits are insured by the agencies or instrumentalities of the federal government; State of Illinois Bonds; pooled accounts managed by the Illinois Public Treasurer, or by banks, their subsidiaries or holding companies, in accordance with the laws of the State of Illinois; bonds or tax anticipation warrants of any county, township, or municipal corporation of the State of Illinois direct obligations of the State of Israel; money market mutual funds managed by investment companies that are registered under the federal Investment Company Act of 1940 and the Illinois Securities Law of 1953 and are diversified, open-ended management investment companies, provided the portfolio is limited to specified restrictions; general accounts of life insurance companies and separate accounts of life insurance companies provided the investment in separate accounts does not exceed ten percent of the pension fund's net assets.

Illinois Funds is an investment pool managed by the Illinois Public Treasurer's Office which allows governments within the State to pool their funds for investment purposes. Although not registered with the SEC, Illinois Funds does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in Illinois Funds are valued at the share price, the price for which the investment could be sold.

The Illinois Metropolitan Investment Fund (IMET) is a non-for-profit investment trust formed pursuant to the Illinois Municipal Code. IMET is managed by a Board of Trustees elected from the participating members. IMET is not registered with the SEC as an Investment Company. Investments in IMET are valued at the share price, the price for which the investment could be sold.

## City Interest Rate Risk, Credit Risk, Custodial Credit Risk and Concentration Risk

Deposits and Investments. At year-end, the carrying amount of the City's deposits for governmental, business-type and agency activities totaled \$25,964,874 and the bank balances totaled \$26,104,454. Additionally, at year-end the City has \$1,026,837 invested in the Illinois Funds and \$17,346,415 invested in the Illinois Metropolitan Investment Fund.

Interest Rate Risk. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City's investment policy states that the investment portfolio shall remain sufficiently liquid to enable the City to meet all operating requirements which may be reasonably anticipated in any City Fund. The average maturity for the Illinois Funds and the Illinois Metropolitan Investment Fund is less than one year.

Notes to the Financial Statements December 31, 2010

#### NOTE 3 – DETAIL NOTES ON ALL FUNDS – Continued

## **DEPOSITS AND INVESTMENTS – Continued**

## City Interest Rate Risk, Credit Risk, Custodial Credit Risk and Concentration Risk - Continued

Credit Risk. Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Besides investing in instruments authorized under State Statute, the City's investment policy does not further limit investment choices. The City limits its exposure to credit risk by primarily investing in Illinois Funds and IMET which were both rated AAAm by Standard & Poor's.

Custodial Credit Risk. In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. To limit its exposure, the City's investment policy states funds on deposit in excess of FDIC or Federal Savings and Loan Insurance Corporation limits must be secured by collateral. Acceptable collateral shall consist of any of the following: U.S. Government Securities, obligations of Federal Agencies, obligations of the State of Illinois, general obligations of Municipal Bonds rated "A" or better, and any other collateral identified by the Illinois State Statutes as acceptable for use by the Treasurer of the State of Illinois. At year-end, \$1,353,153 of the bank balance of deposits was not covered by federal depository or equivalent insurance. In the case of investments, this is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral. The City's investment policy does not specifically address custodial credit risk for investments. At year-end, the City's investment in the Illinois Funds and the Illinois Metropolitan Investment Trust are noncategorizable.

Concentration of Credit Risk. This is the risk of loss attributed to the magnitude of the City's investment in a single issuer. The City's investment policy states that the investment portfolio of the City shall not exceed the following limits:

- No financial institution shall hold more than 40% of the portfolio. This shall not include United States of America Securities held in safekeeping
- The Illinois Investment Pool shall not exceed 80% of the portfolio

At year-end, the City's investment in the Illinois Funds and the Illinois Metropolitan Investment Fund is over 5 percent of the total cash and investment portfolio.

## Police Pension Fund Interest Rate Risk, Credit Risk, Custodial Credit Risk and Concentration Risk

*Deposits.* At year-end, the carrying amount of the Police Pension Fund's deposits totaled \$1,774,545 and the bank balances totaled \$1,777,185.

Investments. The fair value and maturities of the Fund's investments at year-end are as follows:

Notes to the Financial Statements December 31, 2010

#### NOTE 3 – DETAIL NOTES ON ALL FUNDS – Continued

#### **DEPOSITS AND INVESTMENTS** – Continued

## Police Pension Fund Interest Rate Risk, Credit Risk, Custodial Credit Risk and Concentration Risk - Continued

		Investment Maturities (in Years)						
	Fair	I	ess Than					Greater
Investment Type	Value		1		1 to 5	6 to 10		Than 10
×								
U.S. Treasury Strips	\$ 1,344,259	\$	-	\$		\$ 823,191	\$	521,068
Federal National Mortgage Assoc.	233,843		<b>=</b> 9		100	233,843		-
Federal Home Loan Mortgage Corp.	188,846		(*)		0.00	188,846		-
Zero Coupon Strips	575,220		-			575,220		-
IMET	 333,381		333,381		<b>(</b>	 *		-
	\$ 2,675,549	\$	333,381	\$	9 <del></del> 6	\$ 1,821,100	\$	521,068

Interest Rate Risk. In accordance with the Fund's investment policy, the Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity while at the same time matching investments with anticipated cash flow requirements.

Credit Risk. The Fund helps limit its exposure to credit risk by primarily investing in securities issued by the United States Government and/or its agencies that are implicitly guaranteed by the United States Government. The Pension Fund's investment policy establishes criteria for allowable investments; those criteria follow the requirements of the Illinois Pension Code. The investments in the securities of the U.S. Government agencies were all rated triple A by Standard & Poor's and Moody's Investor Services.

Custodial Credit Risk. At December 31, 2010, all of the Pension Fund's deposits were covered by federal depository or equivalent insurance. The Pension Fund's investment policy states that funds on deposit in excess of FDIC limits must be secured by collateral. The Pension Fund will accept any of the following assets as collateral: government securities, obligations of Federal Agencies, obligations of Federal Instrumentalities, and obligations of the State of Illinois. The amount of collateral provided will not be less than 110% of the fair market value of the net amount of public funds secured. Pledged collateral will be held in safekeeping, by an independent third party depository, or the Federal Reserve Bank of Chicago, designated by the Fund and evidenced by a safekeeping agreement. At December 31, 2010, the U.S. Government Securities are categorized as insured or registered with the Fund or its agent in the Fund's name. Illinois Metropolitan Investment Funds, money market mutual funds, equity mutual funds, and insurance contracts are not subject to custodial credit risk disclosures. The Pension Fund's investment policy requires that securities be held by a third party custodian designated by the Fund and evidenced by safekeeping receipts.

Notes to the Financial Statements December 31, 2010

#### NOTE 3 – DETAIL NOTES ON ALL FUNDS – Continued

#### **DEPOSITS AND INVESTMENTS** – Continued

## Police Pension Fund Interest Rate Risk, Credit Risk, Custodial Credit Risk and Concentration Risk - Continued

Concentration Credit Risk. At December 31, 2010, the Pension Fund has over 5% of net plan assets invested in various agency securities as indicated in the table above. Agency investments represent a large portion of the portfolio; however, the investments are diversified by maturity date and as mentioned earlier are backed by the issuing organization. Although unlike Treasuries, agency securities do not have the "full faith and credit" backing of the U.S. Government, they are considered to have a moral obligation of implicit backing and are supported by Treasury lines of credit and increasingly stringent federal regulation. In order to reduce the risk of default, the investment portfolio of the Pension Fund shall not exceed the following diversification limits unless specifically authorized by the Board of Trustees:

- Monies deposited at a financial institution shall not exceed 75% of the capital stock and surplus of that institution
- Commercial paper shall not exceed 10% of the Pension Fund's investment portfolio
- Deposits in the Illinois Public Treasurer's Investment Pool shall not exceed 50% of the Pension Fund's investment portfolio
- Brokered certificates of deposit shall not exceed 25% of the Pension Fund's investment portfolio

Additionally at year-end, the Pension Fund has \$7,012,797 invested in insurance contracts and has diversified its equity mutual fund holdings as follows:

American High Income Trust Class A Blackrock Equity Columbia Acorn Fund A Gabelli Utilities Hartford Capital Appreciation Fund Class A Invesco Floating Rate Ivy Asset Strategy Lord Abbett LC Growth Lord Abbett Stock Appreciation Fund Class A Lord Abbett Value Opportunities Fund Class A Oppenheimer Developing Markets Fund Class A	\$	754,481 510,086 301,808 246,420 122,701 976,464 504,558 141,682 143,230 298,876 404,371
		,
Oppenheimer Equity Income Fund Class A		491,696
Oppenheimer International Fund Class A		137,641
Prudential Jennison		420,859
TA Index Growth Opportunity Class C		320,473
Templeton Foreign		527,214
Van Eck		395,640
	-	6,698,200

#### **PROPERTY TAXES**

Property taxes for 2010 attach as an enforceable lien on January 1, 2010, on property values assessed as of the same date. Taxes are levied by December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are prepared by DuPage County and are payable in two installments, on or about June 1, 2011, and September 1, 2011. The County collects such taxes and remits them periodically.

Notes to the Financial Statements December 31, 2010

## NOTE 3 – DETAIL NOTES ON ALL FUNDS – Continued

#### **CAPITAL ASSETS**

## **Governmental Activities**

Governmental capital asset activity for the year was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Carital Assats Not Bains Donnasistad				
Capital Assets - Not Being Depreciated	<b>\$ 15.960.640</b>	¢ 5 157 140	ø	e 21.017.700
Land	\$ 15,860,640	\$ 5,157,140	\$	\$ 21,017,780
Land Right of Way	23,595,236	-	\ <del>-</del>	23,595,236
Construction in Progress	20.455.056	682,991	-	682,991
	39,455,876	5,840,131		45,296,007
Other Capital Assets				
Land Improvements	1,248,513	10,500	-	1,259,013
Buildings and Improvements	3,187,449	-	3#3	3,187,449
Machinery and Equipment	1,168,654	20,000	-	1,188,654
Vehicles	2,788,911		•	2,788,911
Infrastructure	69,223,064	4,123,994	121	73,347,058
	77,616,591	4,154,494	5 <b>#</b> 5	81,771,085
	1			==
Less Accumulated Depreciation				
Land Improvements	485,521	62,951	<b>=</b>	548,472
Buildings and Improvements	1,450,906	63,749	: <u>=</u>	1,514,655
Machinery and Equipment	692,958	79,244	:=:	772,202
Vehicles	2,096,235	348,614		2,444,849
Infrastructure	32,494,439	1,128,416	4	33,622,855
	37,220,059	1,682,974	-	38,903,033
Total Other Capital Assets	40,396,532	2,471,520		42,868,052
Total Capital Assets	\$ 79,852,408	\$ 8,311,651	\$ -	\$ 88,164,059

Depreciation expense was charged to governmental activities as follows:

General Government	\$	63,448
Public Safety		69,339
Highways and Streets		1,546,316
Culture and Recreation	-	3,871
	\$	1,682,974

Notes to the Financial Statements December 31, 2010

## NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

## **CAPITAL ASSETS** – Continued

## **Business-Type Activities**

Business-type capital asset activity for the year was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Capital Assets - Not Being Depreciated				
Land	\$ 3,989,900	\$ 565,148	\$ -	\$ 4,555,048
Construction in Progress	294,231	757,790		1,052,021
	4,284,131	1,322,938	300	5,607,069
Other Capital Assets				
Land Improvements	1,514,118	1998	-	1,514,118
Buildings	24,033,012		: <del>*</del> :	24,033,012
Infrastructure	41,121,398	20	74	41,121,398
Machinery and Equipment	17,632,991	118,634	(€3	17,751,625
Vehicles	222,899	22)		222,899
	84,524,418	118,634		84,643,052
Less Accumulated Depreciation				
Land Improvements	513,828	75,706	*	589,534
Buildings	5,720,986	477,800	(40)	6,198,786
Infrastructure	9,899,274	634,837	<b>.</b>	10,534,111
Machinery and Equipment	11,548,365	1,183,441	¥:	12,731,806
Vehicles	249,543	27,863	-	277,406
	27,931,996	2,399,647	<u>a</u>	30,331,643
Total Other Capital Assets	56,592,422	(2,281,013)	<u> </u>	54,311,409
Total Capital Assets	\$ 60,876,553	\$ (958,075)	\$ -	\$ 59,918,478

Depreciation expense was charged to business-type as follows:

Waterworks	\$	1,301,710
Sewerage		1,072,745
Commuter Parking		25,192
	<u>\$</u>	2,399,647

Notes to the Financial Statements December 31, 2010

#### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

#### **Interfund Balances**

The composition of interfund balances as of the date of this report, is as follows:

Receivable Fund	Payable Fund		Amount
Nonmajor Governmental Capital Improvements	Capital Improvements Nonmajor Governmental	\$	25,643 8,315
		\$_	33,958

Interfund balances are advances in anticipation of receipts.

#### **Interfund Advances**

Interfund advances as of the date of this report are as follows:

Receivable Fund	Payable Fund	Amount
Public Benefit	TIF Special Tax Allocation #1	\$ 986,267

The interfund advance from the Public Benefit Fund is for the purchase of properties within the TIF District as part of future land improvement programs. A total of up to \$1.5 million dollars was approved by the City Council for lending to the TIF District for this purpose in lieu of selling additional bonds at a higher interest rate. The amounts will be repaid with interest as part of the agreement over the remaining years of the TIF District.

#### **Interfund Transfers**

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Notes to the Financial Statements December 31, 2010

#### NOTE 3 – DETAIL NOTES ON ALL FUNDS – Continued

#### INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS - Continued

#### **Interfund Transfers** – Continued

Interfund transfers for the year consisted of the following:

Transfer In	Transfer Out		Amount
General TIF Special Tax Allocation #1	Public Benefit Nonmajor Governmental	\$	50,000 181,777
Nonmajor Governmental	General		210,000
		\$_	441,777

#### **LONG-TERM DEBT**

#### **General Obligation Alternate Revenue Bonds**

The City has issued general obligation alternate revenue bonds where the City has pledged incremental property taxes, utility taxes and waterworks revenues for the payment of bond principal and interest. General Obligation Alternate revenue bonds are direct obligations and pledge the full faith and credit of the City. General Obligation Alternate revenue bonds currently outstanding are as follows:

Issue	Fund Debt Retired By	Beginning Balances	Issuances	Retirements	Ending Balances
General Obligation Alternate Revenue Refunding Bonds of 1998B (\$2,725,000), due in annual installments of \$60,000 to \$320,000, plus interest at 3.95% to 5.00% through December 1, 2012.	Debt Service	\$ 845,000	\$ -	\$ 845,000	\$
Waterworks General Obligation Alternate Revenue Source Bonds of 2002 (\$21,220,000), due in annual installments of \$765,000 to \$1,635,000, plus interest at 2.80% to 5.10% through January 1, 2022.	Waterworks	16,240,000	≈ <u>-</u>	945,000	15,295,000
		\$ 17,085,000	\$ -	\$ 1,790,000	\$ 15,295,000

Note: Subsequent to the year ended December 31, 2010, the City retired the entire \$15,295,000 outstanding on the 2002 Waterworks General Obligation Alternate Revenue Source Bonds.

Notes to the Financial Statements December 31, 2010

# NOTE 3 – DETAIL NOTES ON ALL FUNDS – Continued

#### **LONG-TERM DEBT** – Continued

# **IEPA Revolving Loan**

The City has entered into an agreement with the IEPA to provide low interest financing for waterworks and sewerage improvements. IEPA revolving loan currently outstanding are as follows:

Issue	Fund Debt Retired By	Beginning Balances	Issuances	Retirements	Ending Balances
IEPA Waterworks Revolving Loan (\$11,000,000), due in semi- annual installments of \$353,428, including interest at 2.57% through September 9, 2024.	Waterworks	\$ 8,752,286	\$ -	\$ 485,019	\$ 8,267,267

# **Long-Term Liability Activity**

Changes in long-term liabilities during the fiscal year were as follows:

	D ' '				Amounts
	Beginning			Ending	Due within
Type of Debt	Balances	Additions	Deductions	Balances	One Year
Governmental Activities					
Net Pension Obligation	\$ 1,777,777	\$ -	\$ 10,393	\$ 1,767,384	\$ -
Compensated Absences	1,062,877	84,129	168,258	978,748	195,750
General Obligation Bonds	845,000		845,000	:=:	-
Net Other Post-Employment					
Benefit Obligation	397,236	214,956	-	612,192	
	4,082,890	299,085	1,023,651	3,358,324	195,750
Business-type Activities					
• •					
Compensated Absences	132,845	38,868	19,434	152,279	30,456
IEPA Revolving Loan	8,752,286	·	485,019	8,267,267	497,564
General Obligation Bonds	16,240,000	<u>(₩</u> )	945,000	15,295,000	985,000
	\$ 25,125,131	\$ 38,868	\$ 1,449,453	\$ 23,714,546	\$ 1,513,020

Notes to the Financial Statements December 31, 2010

#### NOTE 3 – DETAIL NOTES ON ALL FUNDS – Continued

#### **LONG-TERM DEBT** – Continued

#### Long-Term Liability Activity - Continued

For governmental activities the General Fund makes payments on the net pension obligation, net other post-employment benefit obligation and compensated absences. The Debt Service Fund makes payments on the general obligation bonds. For business-type activities, the Waterworks Fund makes payments on the IEPA revolving loan and general obligation bonds. Compensated absences are liquidated from the Waterworks and Sewerage Funds.

#### **Noncommitment Debt**

#### Special Service Area Bonds

Special service area bonds outstanding as of the date of this report totaled \$505,300. These bonds are not an obligation of the government and are secured by the levy of annual tax on the real property within the special service area. The government is in no way liable for repayment but is only acting as agent for the property owners in levying and collecting the tax, and forwarding the collections to bondholders.

#### Industrial Development Revenue Bonds

The City has issued Industrial Development Revenue Bonds (IDRB) to provide financial assistance to private organizations for the construction and acquisition of industrial and commercial facilities deemed to be in the public interest and to provide financing for low interest mortgages to qualified applicants. The bonds are secured solely by the property or mortgages financed and are payable solely from the payments received on the underlying mortgage loans on the property. The City is not obligated in any manner for the repayment of the bonds. Accordingly, the bonds outstanding are not recorded as a liability in these financial statements. As of December 31, 2010, there were two IDRBs outstanding. The aggregate principal amount payable for the bond series could not be determined; however, the original issue of the bonds totaled \$2,200,000 and \$7,800,000.

Notes to the Financial Statements December 31, 2010

#### NOTE 3 – DETAIL NOTES ON ALL FUNDS – Continued

#### LONG-TERM DEBT - Continued

#### **Debt Service Requirements to Maturity**

The annual debt service requirements to maturity, including principal and interest, are as follows:

**Business-Type Activities** General Obligation Fiscal Year **IEPA Revolving** Alternate Revenue Bonds **Ending** Loan Total Total Principal Interest Principal Interest December 31 706,856 2011 \$ 985,000 715,130 \$ 1,700,130 497,564 209,292 706,856 2012 1,025,000 671,659 1,696,659 510,433 196,423 706,856 625,558 523,635 183,221 2013 1,070,000 1,695,558 537,179 169,677 706,856 576,384 1,691,384 2014 1,115,000 706,856 551,074 155,782 2015 1,170,000 523,523 1,693,523 141,529 706,856 466,628 565,327 2016 1,225,000 1,691,628 706,856 579,950 126,906 1,280,000 405,868 1,685,868 2017 2018 1,345,000 341,219 1,686,219 594,950 111,906 706,856 706,857 272,680 1,682,680 610,339 96,518 2019 1,410,000 626,125 706,856 1,480,000 200,060 1,680,060 80,731 2020 642,320 706,856 2021 1,555,000 123,037 1,678,037 64,536 706,856 1,676,692 658,933 47,923 2022 1,635,000 41,692 675,977 706,856 2023 30,879 693,461 706,854 2024 13,393 \$ 15,295,000 \$ 4,963,438 \$ 20,258,438 \$ 9,895,983 Total \$ 8,267,267 \$ 1,628,716

#### Legal Debt Margin

Article VII, Section 6(k) of the 1970 Illinois Constitution governs the computation of legal debt margin.

"The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property...(2) if its population is more than 25,000 and less than 500,000 an aggregate of one percent:...indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum...shall not be included in the foregoing percentage amounts."

To date the Illinois General Assembly has set no limits for home rule municipalities. The City is a home rule municipality.

Notes to the Financial Statements December 31, 2010

#### NOTE 3 – DETAIL NOTES ON ALL FUNDS – Continued

#### **LONG-TERM DEBT** – Continued

### Legal Debt Margin

Article VII, Section 6(k) of the 1970 Illinois Constitution governs the computation of legal debt margin.

"The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property...(2) if its population is more than 25,000 and less than 500,000 an aggregate of one percent:...indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum...shall not be included in the foregoing percentage amounts."

To date the Illinois General Assembly has set no limits for home rule municipalities. The City is a home rule municipality.

#### FUND BALANCE/NET ASSET RESTATEMENTS

The Police Pension Fund beginning plan net assets of \$15,927,536 were increased \$193,732 to reflect an error in recognition of investments, resulting in restated beginning plan net assets of \$16,121,268.

#### **NET ASSETS CLASSIFICATIONS**

Investment in capital assets – net of related debt, was comprised of the following as of December 31, 2010:

Governmental Activities Capital Assets - Net of Accumulated Depreciation		\$ 88,164,059
Business-Type Activities Capital Assets - Net of Accumulated Depreciation		59,918,478
Less Capital Related Debt: General Obligation Bonds IEPA Revolving Loan	(15,295,000) (8,267,267)	(23,562,267)
Investment in Capital Assets - Net of Related Debt		36,356,211

Notes to the Financial Statements December 31, 2010

#### **NOTE 4 – OTHER INFORMATION**

#### RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; natural disasters; and injuries to the City's employees. These risks are provided for through participation in the Intergovernmental Risk Management Agency (IRMA) and private insurance coverage. The City has purchased insurance from private insurance companies, covered risks included medical, dental, life, and other. Premiums have been displayed as expenditures/expenses in appropriate funds. There were no significant changes in insurance coverage from the prior year and settlements did not exceed insurance coverage in any of the past three fiscal years.

The City participates in the Intergovernmental Risk Management Agency (IRMA). IRMA is an organization of municipalities and special districts in Northeastern Illinois which have formed an association under the Illinois Intergovernmental Cooperation's Statute to pool their risk management needs. The agency administers a mix of self-insurance and commercial insurance coverages; property/casualty and workers' compensation claim administration/litigation management services; unemployment claim administration; extensive risk management/loss control consulting and training programs; and a risk information system and financial reporting service for its members.

The City's payments to IRMA are displayed on the financial statements as expenditures/expenses in appropriate funds. Each member assumes the first \$2,500 of each occurrence, and IRMA has a mix of self-insurance and commercial insurance at various amounts above that level. Each member appoints one delegate, along with an alternate delegate, to represent the member on the Board of Directors. The City does not exercise any control over the activities of the Agency beyond its representation on the Board of Directors. Initial contributions are determined each year based on the individual member's eligible revenue as defined in the by-laws of IRMA and experience modification factors based on past member loss experience. Members have a contractual obligation to fund any deficit of IRMA attributable to a membership year during which they were a member. Supplemental contributions may be required to fund these deficits.

#### **CONTINGENT LIABILITIES**

#### Litigation

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City's attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the City.

#### Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

Notes to the Financial Statements December 31, 2010

#### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS

The City contributes to two defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), a defined benefit agent multiple-employer public employee retirement system; and the Police Pension Plan that is a single-employer pension plan. Separate, audited GAAP-basis financial statements for the Police Pension Plan can be obtained from the Treasurer of the Police Pension Plan at 475 Main Street, West Chicago, IL 60185. IMRF does issue a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole, but not by individual employer. That report may be obtained by writing to the Illinois Municipal Retirement Fund, 2211 York Road, Suite 500, Oak Brook, Illinois 60523. The benefit levels, employee contributions, and employer contributions are governed by Illinois Compiled Statutes and can only be amended by the Illinois General Assembly.

#### Plan Descriptions, Provisions and Funding Policies

#### Illinois Municipal Retirement System

All employees (other than those covered by the Police plan) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. Pension benefits vest after eight years of service. Participating members who retire at or after age 60 with 8 years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3 percent of their final rate (average of the highest 48 consecutive months' earnings during the last 10 years) of earnings, for each year of credited service up to 15 years, and 2 percent for each year thereafter. IMRF also provides death and disability benefits. These benefit provisions and all other requirements are established by State Statute.

Employees participating in the plan are required to contribute 4.50 percent of their annual covered salary to IMRF. The employees' contribution rate is established by state statute. The City is required to contribute the remaining amount necessary to fund the IMRF plan as specified by statute. The employer rate for calendar year 2010 was 12.89 percent.

#### **Police Pension Plan**

The Police Pension Plan is a single-employer defined benefit pension plan that covers all sworn police personnel. Although this is a single-employer pension plan, the defined benefits and employee and employer contribution levels are governed by Illinois State Statutes and may be amended only by the Illinois legislature. The City accounts for the plan as a pension trust fund.

The following is a summary of the Police Pension Plan as provided for in Illinois State Statutes.

Notes to the Financial Statements December 31, 2010

#### **NOTE 4 – OTHER INFORMATION** – Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

# Plan Descriptions, Provisions and Funding Policies - Continued

#### Police Pension Plan - Continued

The Police Pension Plan provides retirement benefits as well as death and disability benefits. Covered employees attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive an annual retirement benefit of one-half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The pension shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years, to a maximum of 75% of such salary. Employees with at least 8 years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension and 3% compounded annually thereafter.

Covered employees are required to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance the plan, including administrative costs, as actuarially determined by an enrolled actuary. By the year 2033 the City's contributions must accumulate to the point where the past service cost for the Police Pension Plan is fully funded.

At fiscal year end the Police Pension Plan membership consisted of:

Retirees and Beneficiaries Currently Receiving

Benefits and Terminated Employees Entitled	
to Benefits but not yet Receiving Them	27
Current Employees	
Vested	31
Nonvested	17
	75

Notes to the Financial Statements December 31, 2010

#### **NOTE 4 – OTHER INFORMATION** – Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

#### **Summary of Significant Accounting Policies and Plan Asset Matters**

### **Basis of Accounting**

The financial statements are prepared using the accrual basis of accounting. Employee and employer contributions are recognized as revenues when due, pursuant to formal commitments, as well as statutory or contractual requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

#### Method Used to Value Investments

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on national exchanges are valued at the last reported sales price.

#### **Significant Investments**

There are no investments (other than U.S. Government and U.S. Government-guaranteed obligations) in the police pension fund that represent 5 percent or more of net assets available for benefits for the Police Pension Fund.

#### **Related Party Transactions**

There are no securities of the employer or any other related parties included in plan assets.

#### **Annual Pension Cost and Net Pension Obligation**

The annual pension cost for the current year and related plan information is as follows:

	Police Pension	
Annual Required Contribution Interest on Net Pension Obligation Adjustment to Annual Required Contribution	\$	1,224,126 124,445 (103,964)
Annual Pension Cost Actual Contribution	-	1,244,607 1,255,000
Decrease to the NPO		(10,393)
NPO - Beginning of Year		1,777,777
NPO - End of Year		1,767,384

Notes to the Financial Statements December 31, 2010

#### **NOTE 4 – OTHER INFORMATION – Continued**

# EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

#### Annual Pension Cost and Net Pension Obligation - Continued

The pension liability was determined in accordance with GASB Statement No. 27, "Accounting for Pensions by State and Local Governmental Employers." There is no net pension obligation for the IMRF plan. The pension liability (asset) for the Police Pension Plan is as follows:

	Illinois	
	Municipal	Police
	Retirement	Pension
Contribution Rates		
Employer	12.89%	23.30%
Employee	4.50%	9.91%
Actuarial Valuation Date	12/31/2010	12/31/2010
Actuarial Cost Method	Entry Age	Entry Age
	Normal	Normal
Amortization Method	Level %of	Level %of
	Projected Payroll	Projected Payroll
	Open Basis	Closed Basis
Remaining Amortization Period	30 Years	27 Years
Asset Valuation Method	5-Year	5-Year
	Smoothed Market	Smoothed Market
Actuarial Assumptions		
Investment Rate of Return	7.50%	7.00%
	Compounded	Compounded
	Annually	Annually
Projected Salary Increases	.4 to 10.0%	1.12% to 4.86%
Inflation Rate Included	4.00%	2.50%
Cost-of-Living Adjustments	3.00%	3.00%

Notes to the Financial Statements December 31, 2010

# NOTE 4 – OTHER INFORMATION – Continued

# EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

#### **Trend Information**

Employer annual pension cost (APC), actual contributions and the net pension obligation (NPO) are as follows. The NPO is the cumulative difference between the APC and the contributions actually made.

		Illinois		
		Municipa	1	Police
	Year	Retiremen	nt	Pension
	(5			
Annual Pension	2008	\$ 530,64	1 \$	625,609
Cost (APC)	2009	589,85	5	1,124,913
	2010	666,31	0	1,244,607
Actual Contributions	2008	\$ 530,64	1 \$	666,667
	2009	589,85		1,007,957
	2010	666,31	0	1,255,000
Percentage of APC	2008	100.00	)%	106.56%
Contributed	2009	100.00	)%	89.60%
	2010	100.00	)%	100.84%
Net Pension Obligation	2008	\$ -	\$	1,660,821
1,001 0	2009	_		1,777,777
	2010	2		1,767,384

Notes to the Financial Statements December 31, 2010

#### **NOTE 4 – OTHER INFORMATION – Continued**

# EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

#### **Funded Status and Funding Progress**

The City's funded status for the current year and related information for each plan is as follows:

	Illinois	
	Municipal	Police
	Retirement	Pension
Actuarial Valuation Date	12/31/10	12/31/10
Percent Funded	69.45%	60.39%
Actuarial Accrued Liability for Benefits	\$12,882,498	\$29,029,839
Actuarial Value of Assets	\$8,779,713	\$17,531,439
Over (Under) Funded Actuarial Accrued Liability (UAAL)	(\$4,102,785)	(\$11,498,400)
Covered Payroll (Annual Payroll of Active Employees Covered by the Plan)	\$5,169,204	\$3,591,014
Ratio of UAAL to Covered Payroll	79.37%	320.20%

The schedule of funding progress, presented as Required Supplementary Information (RSI) following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Notes to the Financial Statements December 31, 2010

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### OTHER POST-EMPLOYMENT BENEFITS

#### Plan Descriptions, Provisions, and Funding Policies

In addition to providing the pension benefits described, the City provides post-employment health care insurance benefits (OPEB) for its eligible retired employees through a single employer defined benefit plan. The benefits, benefit levels, employee contributions and employer contributions are governed by the City and can be amended by the City through its personnel manual and union contracts. The plan is not accounted for as a trust fund, as an irrevocable trust has not been established to account for the plan. The plan does not issue a separate report. The activity of the plan is reported in the City's General Fund.

The City provides post-employment health care benefits to its retirees. To be eligible for benefits, an employee must qualify for retirement under one of the City's retirement plans.

All health care benefits are provided through the City's health insurance plan. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medial services; mental, nervous, and substance abuse care; vision care; dental care; and prescriptions. Upon a retiree reaching 65 years of age, Medicare becomes the primary insurer and the City's plan becomes secondary.

All retirees contribute 10% of the actuarially determined premium to the plan up until age 70. For the fiscal year ending December 31, 2010, retirees contributed \$149,318. Active employees do not contribute to the plan until retirement. Effective, May 1, 2007, new non-police employees are not eligible to participate in this program.

At December 31, 2008, the date of the most recent actuarial valuation, membership consisted of:

Retirees and Beneficiaries Currently Receiving Benefits and Terminated Employees Entitled	
to Benefits but not yet Receiving Them	21
Active Employees	
Total	100
Participating Employers	1

The City does not currently have a funding policy.

Notes to the Financial Statements December 31, 2010

# NOTE 4 - OTHER INFORMATION - Continued

#### **OTHER POST-EMPLOYMENT BENEFITS** – Continued

# **Annual OPEB Costs and Net OPEB Obligation**

The net OPEB obligation (NOPEBO) as of December 31, 2010, was calculated as follows:

	NOPEBO		
Annual Required Contribution	\$	354,343	
Interest on the NOPEBO		19,862	
Adjustment to the ARC		(9,931)	
Annual OPEB Cost		364,274	
Actual Contribution		149,318	
Increase in the NPO		214,956	
NOPEBO - Beginning of Year	_	397,236	
NOPEBO - End of Year		612,192	

#### **Trend Information**

The City's annual OPEB cost, actual contributions, the percentage of annual OPEB cost contributed and the net OPEB obligation are as follows:

	Annual		Percentage	Net	
Fiscal	OPEB	Actual	of OPEB	OPEB	
Year	Cost	Contributions	Cost Contributed	Obligation	
2008	\$ 334,976	\$ 140,866	42.05%	\$ 194,110	
2009	343,992	140,866	40.95%	397,236	
2010	364,274	149,318	40.99%	612,192	

Notes to the Financial Statements December 31, 2010

#### **NOTE 4 – OTHER INFORMATION** – Continued

#### **OTHER POST-EMPLOYMENT BENEFITS – Continued**

#### Annual OPEB Costs and Net OPEB Obligation – Continued

#### **Funded Status and Funding Progress**

The funded status of the plan as of December 31, 2008, the date of the latest actuarial valuation, was as follows:

Actuarial Accrued Liability (AAL)	\$ 4,759,755
Actuarial Value of Plan Assets	-
Unfunded Actuarial Accrued Liability (UAAL)	4,759,755
Funded Ration (actuarial value of plan assets/AAL)	-
Covered Payroll (active plan members)	6,472,339
UAAL as a percentage of covered payroll	73.54%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

## **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Notes to the Financial Statements December 31, 2010

#### NOTE 4 - OTHER INFORMATION - Continued

## **OTHER POST-EMPLOYMENT BENEFITS** – Continued

## Actuarial Methods and Assumptions - Continued

In the December 31, 2008 actuarial valuation the entry age actuarial cost method was used. The actuarial assumptions included a 5.0% investment rate of return (net of administrative expenses and including a 3.0% inflation assumption) and an annual healthcare cost trend rate of 8.0%, with an ultimate rate of 6%. Both The actuarial value of assets was not determined as the City has not advance funded its obligation. The plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at December 31, 2010, was 28 years.

# REQUIRED SUPPLEMENTARY INFORMATION

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements. Such information includes:

- Schedule of Funding Progress and Employer Contributions
  - > Illinois Municipal Retirement Fund
  - > Police Pension Fund
  - > Other Post-Employment Benefit Plan
- Budgetary Comparison Schedules
  - > General Fund
  - > Public Benefit Special Revenue Fund
  - > TIF Special Tax Allocation #1 Special Revenue Fund

Notes to the Required Supplementary Information

Budgetary Information – Budgets are adopted on a basis consistent with generally accepted accounting principles.

# Illinois Municipal Retirement Fund

## Required Supplementary Information Schedule of Funding Progress and Employer Contributions December 31, 2010

Funding P	rog	ress									
								(4)			(6) Unfunded (Overfunded Actuarial
				(2)				(4) Unfunded			Accrued
		(1)		(2) Actuarial				Ontunded Overfunded)			Liability
Actuarial		Actuarial		Accrued		(3)	(0	Actuarial		(5)	as a Percentage
Valuation		Value		Liability		ınded		Accrued	Α	nnual	of Covered
Date		of Plan		(AAL)		Latio		Liability		overed	Payroll
Dec. 31		Assets	-	Entry Age		÷(2)		(2) - (1)		ayroll	$(4) \div (5)$
2005	\$	9,430,953	\$	1,771,270	80	.12%	\$	2,340,317	\$ 4,	979,611	47.00%
2006		9,008,286		1,200,406	80	.43%		2,192,120	4,	923,224	44.53%
2007		9,763,633	Ü	2,415,658	78	.64%		2,652,025	6,	008,273	44.14%
2008		8,402,455	ij	2,585,769	66	.76%		4,183,314	5,	259,079	79.54%
2009		9,209,678		3,260,949		.45%		4,051,271		275,984	76.79%
2010		8,779,713	Ū	2,882,498	68	.15%		4,102,785	5,	169,204	79.37%
Employer (	Cor	utributions									
Employer	CUI	iti ibutions						Annual			
Calendar			I	Employer				Required			Percent
Year				ntributions				ontribution			Contributed
2005			\$	626,933			\$	626,933			100.00%
2006				622,788				622,788			100.00%
2007				728,116				728,116			100.00%
2008				530,641				530,641			100.00%
2009				589,855				589,855			100.00%
2010				666,310				666,310			100.00%

**Police Pension Fund** 

# Required Supplementary Information Schedule of Funding Progress and Employer Contributions December 31, 2010

Funding P	. ~6.								(6) Unfunded (Overfunded)
				(2)			(4) Unfunded		Actuarial Accrued Liability
		(1)		ctuarial	(0)	•	overfunded)	(5)	as a
		Actuarial		Accrued	(3)		Actuarial	(5)	Percentage
Actuarial		Value		Liability	Funded		Accrued	Annual	of Covered
Valuation		of Plan		(AAL)	Ratio		Liability	Covered	Payroll
Date	_	Assets	-1	Entry Age	$(1) \div (2)$		(2) - (1)	Payroll	$(4) \div (5)$
4/30/06	\$	13,533,809	\$ 2	1,161,075	63.96%	\$	7,627,266	\$ 2,881,161	264.73%
4/30/07	Ψ	15,208,228		2,281,378	68.26%	•	7,073,150	2,985,785	236.89%
4/30/08		14,901,493		2,087,974	67.46%		7,186,481	3,449,980	208.31%
12/31/08*		16,406,961		5,328,066	64.78%		8,921,105	3,443,969	259.04%
12/31/00		16,073,611		6,877,186	59.80%		10,803,575	3,638,672	296.91%
12/31/10		17,531,439		9,029,839	60.39%		11,498,400	3,591,014	320.20%
Employer	Con	tributions							
Fiscal							Annual		
Year			E	Employer			Required		Percent
Ended				ntributions			ontribution		Contributed
4/30/06			\$	715,550		\$	685,350		104.41%
4/30/07			*	845,944		·	791,712		106.85%
4/30/08				803,772			883,855		90.94%
12/31/08*				666,802			647,551		102.97%
12/31/09				1,007,957			1,108,550		90.93%
12/31/10				1,255,000			1,224,126		102.52%

<sup>\*</sup> Eight months ended December 31, 2008

## Other Post-Employment Benefit Plan

Required Supplementary Information Schedule of Funding Progress and Employer Contributions December 31, 2010

	ress					
<b>Funding Prog</b>						(6)
						Unfunded
						(Overfunded)
						Actuarial
				(4)		Accrued
		(2)		Unfunded		Liability
	(1)	Actuarial		(Overfunded)	4.5	as a
Actuarial	Actuarial	Accrued	(3)	Actuarial	(5)	Percentage
Valuation	Value	Liability	Funded	Accrued	Annual	of Covered
Date	of Plan	(AAL)	Ratio	Liability	Covered	Payroll
Dec. 31	Assets	- Entry Age	$(1) \div (2)$	(2) - (1)	Payroll	$(4) \div (5)$
2005	\$ N/A	\$ N/A	N/A	\$ N/A	\$ N/A	N/A
2006	N/A	N/A	N/A	N/A	N/A	N/A
2007	N/A	N/A	N/A	N/A	N/A	N/A
2008	17/11	4,759,755	-	4,759,755	6,472,339	73.54%
2009	N/A	N/A	N/A	N/A	N/A	N/A
2010	N/A	N/A	N/A	N/A	N/A	N/A
Employer Con	ntributions					
Fiscal				Annual		
Year		Employer		Required		Percent
Ended		Contributions		Contribution		Contributed
4/30/06		\$ N/A		\$ N/A		N/A
4/30/07		N/A		N/A		N/A
4/30/08		N/A		N/A		N/A
12/31/08*		140,866		334,976		42.05%
12/31/09		140,866		334,286		42.14%
12/31/10		149,318		354,343		42.14%

<sup>\*</sup> Eight months ended December 31, 2008

The City Implemented GASB Statement No. 45 for the fiscal year ended December 31, 2008. Information for other years is not available. The City is required to have the actuarial valuation performed triennially.

**General Fund** 

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Year Ended December 31, 2010

	Bu	dget	
	Original	Final	Actual
Revenues			
Taxes	\$ 4,795,000	\$ 4,752,000	\$ 4,756,059
Intergovernmental	6,094,100	6,074,100	6,542,723
Charges for Services	1,676,000	1,716,000	1,891,127
Licenses and Permits	390,000	390,000	456,361
Fines and Forfeitures	875,000	875,000	1,042,292
Interest Income	250,000	150,000	115,353
Miscellaneous	358,000	258,000	488,453
Total Revenues	14,438,100	14,215,100	15,292,368
Expenditures			
General Government	6,585,300	7,760,400	7,386,952
Public Safety	8,761,600	8,761,600	8,524,634
Culture and Recreation	130,000	130,000	131,438
Total Expenditures	15,476,900	16,652,000	16,043,024
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(1,038,800)	(2,436,900)	(750,656)
Other Financing Sources (Uses)			
Transfers In	50,000	50,000	50,000
Transfers Out		(210,000)	(210,000)
1141101410 041	50,000	(160,000)	(160,000)
Net Change in Fund Balance	\$ (988,800)	\$ (2,596,900)	(910,656)
Fund Balance - Beginning			13,555,905
Fund Balance - Ending			\$ 12,645,249

# Public Benefit - Special Revenue Fund

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Year Ended December 31, 2010

	Bu	Budget					
	Original	Final	Actual				
Revenues Interest Income Miscellaneous Total Revenues	\$ 150,000  150,000	\$ 120,000 = 120,000	\$ 71,147 650,000 721,147				
Expenditures General Government Contractual Services	461,000	511,000	425,255				
Capital Outlay Building and Grounds Improvement Other Capital Outlay Land Total Expenditures	175,000 200,000 - 836,000	195,000 200,000 5,000,000 5,906,000	27,133 5,000,895 5,453,283				
Excess (Deficiency) of Revenues Over (Under) Expenditures	(686,000)	(5,786,000)	(4,732,136)				
Other Financing (Uses)							
Transfers Out	(50,000)	(50,000)	(50,000)				
Net Change in Fund Balance	\$ (736,000)	\$ (5,836,000)	(4,782,136)				
Fund Balance - Beginning			7,114,480				
Fund Balance - Ending			\$ 2,332,344				

# TIF Special Tax Allocation #1 - Special Revenue Fund

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Year Ended December 31, 2010

	Bu	Budget			
	Original	Final	Actual		
D					
Revenues					
Taxes	\$ 775,000	\$ 775,000	\$ 897,976		
Property Taxes	. ,				
Interest Income	25,000	10,000	5,157		
Miscellaneous	3,000	3,000	5,941		
Total Revenues	803,000	788,000	909,074		
Former ditarra					
Expenditures	710,200	935,200	367,707		
General Government	/10,200	933,200	307,707		
Debt Service	00.000	00.000	42 471		
Interest and Fiscal Charges	90,000	90,000	42,471		
Total Expenditures	800,200	1,025,200	410,178		
Faces (Definionary) of Payranyas					
Ecess (Deficiency) of Revenues	2,800	(237,200)	498,896		
Over (Under) Expenditures	2,000	(237,200)	470,070		
Other Financing Sources					
Transfers In	2	_	181,777		
Transfers in			1013,777		
Net Change in Fund Balance	\$ 2,800	\$ (237,200)	680,673		
140t Change III I and Balance	<u> </u>	+ ()	,,,,,,,		
Fund Balance - Beginning			(2,926)		
2					
Fund Balance - Ending			\$ 677,747		

# OTHER SUPPLEMENTARY INFORMATION

Other supplementary information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such statements and schedules include:

- Budgetary Comparison Schedules Major Governmental Funds
- Combining Statements Nonmajor Governmental Funds
- Budgetary Comparison Schedules Nonmajor Governmental Funds
- Budgetary Comparison Schedules Enterprise Funds
- Budgetary Comparison Schedule Internal Service Fund
- Combining Statement Agency Funds

# COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

#### GENERAL FUND

The General Fund, a major fund, accounts for all financial resources except those required to be accounted for in another fund.

#### SPECIAL REVENUE FUNDS

The Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than fiduciary funds or capital projects funds) that are legally restricted to expenditure for specified purposes.

#### **Public Benefit Fund**

The Public Benefit Fund, a major fund, accounts for the accumulation of funds from Kerr McGee to fund the public portion of certain improvements.

## TIF Special Tax Allocation Fund #1

The TIF Special Tax Allocation #1 Fund, a major fund, accounts for the accumulation of funds from incremental revenue generated within the TIF #1 area.

# TIF Special Tax Allocation Fund #2

The TIF Special Tax Allocation #2 Fund, a nonmajor fund, accounts for the accumulation of funds from incremental revenue generated within the TIF #2 area.

# Other Special Service Areas Fund

The Other Special Service Areas Fund, a nonmajor fund, accounts for the specific tax levies and related costs of the City's other special service areas.

# COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

#### **DEBT SERVICE FUND**

The Debt Service Fund, a nonmajor fund, accounts for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

#### Tax Increment Alternate Revenue Bonds Series 1998 Fund

The Tax Increment Alternate Revenue Bonds Series 1998 Fund, a nonmajor fund, accounts for the collection of taxes and repayment of the Tax Increment Alternate Revenue Bonds.

#### **CAPITAL PROJECTS FUNDS**

Capital Projects Funds are created to account for all resources used for the acquisition of capital facilities by a governmental unit except those financed by Proprietary Funds.

#### **Capital Improvement Fund**

The Capital Improvement Fund, a major fund, accounts for utility taxes that are set aside for funding major capital improvements throughout the City.

# Capital Equipment Replacement Fund

The Capital Equipment Replacement Fund, a nonmajor fund accounts for funds set aside be the City Council during the budget process and costs allocated to user departments for future capital fleet purchases.

# COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

#### **ENTERPRISE FUNDS**

Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where it has been decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purpose.

#### Waterworks Fund

The Waterworks Fund, a major fund, is used to account for the provision of potable water and water treatment services to the residents of the City. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations and maintenance, financing and related debt service, billing and collection.

#### **Sewerage Fund**

The Sewerage Fund, a major fund, is used to account for the provision of sewer repair, treatment, and improvement services to the residents of the City. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations and maintenance, financing and related debt service, billing and collection.

#### **Commuter Parking Fund**

The Commuter Parking Fund, a nonmajor fund, was established to account for commuter parking facilities operated be the City that are financed by user fees.

#### INTERNAL SERVICE FUND

Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies other governmental unit, or to other governmental units, on a cost-reimbursement basis.

#### MIS Replacement Fund

The MIS Replacement Fund accounts for the City's MIS equipment purchases, the costs of which are allocated out to the user funds/departments.

# COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

#### TRUST AND AGENCY FUNDS

#### PENSION TRUST FUNDS

#### **Police Pension Fund**

The Police Pension Fund is used to account for the accumulation of resources to be used for retirement annuity payments to employees on the police force at appropriate amounts and times in the future. Resources are contributed by employees at rates fixed by law and by the City at amounts determined by an annual actuarial study.

#### **AGENCY FUNDS**

#### Special Service Area #s 17, 18 & 20 Funds

These Special Service Area Funds are used to account for the collection of taxes levied against benefited property owners and remittance of those taxes to bond holders. The City is not obligated in any manner for the bonds, but rather is acting in an agent capacity.

General Fund

Schedule of Revenues - Budget and Actual
Year Ended December 31, 2010

	Bu	dget	
	Original	Final	Actual
Taxes		4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4	A A A A A A A A A A A A A A A A A A A
Property Taxes	\$ 3,315,000	\$ 3,285,000	\$ 3,384,281
Telecommunications Tax	1,300,000	1,300,000	1,141,848
Amusement Tax	30,000	17,000	58,703
Personal Property Replacement Tax	150,000 4,795,000	150,000 4,752,000	4,756,059
	4,775,000	1,752,000	1,700,005
Intergovernmental			
Sales Tax	2,750,000	2,750,000	2,962,468
Income Tax	2,100,000	2,100,000	2,112,444
MFT Allotments	690,000	690,000	708,792
Use Tax	340,000	320,000	363,176
Grants	214,100	214,100	395,843
	6,094,100	6,074,100	6,542,723
Charges for Services			
Brush Collection Fees	75,000	75,000	76,685
Weed Cutting Fees	<b>:</b>	<u> </u>	12,935
Business Registration	18,000	18,000	22,250
Police Counter Service	10,000	10,000	12,822
Police Contractual Services	250,000	250,000	252,309
Police Towing	258,000	258,000	230,290
False Alarm Fees	15,000	15,000	19,500
Change of Occupancy Fees	35,000	35,000	53,368
Rental Inspections	80,000	80,000	134,689
Plan Review Fees	20,000	20,000	14,875
Engineering Fees	150,000	75,000	109,102
Transfer Station Fees	450,000	565,000	578,251
Property Rental	120,000	120,000	135,524
Tower Rental Fees	25,000	25,000	44,136
Cable Franchise Fee	170,000	170,000	194,391
<b>*</b>	1,676,000	1,716,000	1,891,127

General Fund

Schedule of Revenues - Budget and Actual - Continued Year Ended December 31, 2010

		В	udget		
	Original Final			Actual	
Licenses and Permits					
Building Permits	\$	210,000	\$	210,000	\$ 255,254
<b>Building Contractors Licenses</b>		25,000		25,000	31,310
Oversize Truck Permits		15,000		15,000	15,875
Liquor Licenses		85,000		85,000	88,086
Vending Machine/Business Licenses		55,000		55,000	62,630
Other Licenses and Permits					3,206
		390,000		390,000	456,361
Fines and Forfeits					
Circuit Court Fines		525,000		525,000	407,065
Local Fines		350,000		350,000	628,293
Seizures		· :		<u>=</u>	6,934
		875,000		875,000	1,042,292
Interest					
Interest Income		250,000		150,000	115,353
Miscellaneous					
Cemetery Lot Sales		25,000		25,000	56,475
Other Reimbursements		60,000		60,000	121,901
Health Insurance Reimbursements		140,000		140,000	160,469
IPBC and IRMA Revenue		100,000		-	-
Other Miscellaneous		33,000		33,000	149,608
	-	358,000		258,000	488,453
Total Revenues	\$ 1	4,438,100	\$	14,215,100	\$ 15,292,368

**General Fund** 

# Schedule of Expenditures - Budget and Actual Year Ended December 31, 2010

	Buc	Budget			
	Original	Final	Actual		
General Government Legislative Administration Administrative Services Public Works Community Development	\$ 180,000 495,700 2,290,000 2,510,900 1,108,700 6,585,300	\$ 250,000 1,131,900 2,349,000 2,856,300 1,173,200 7,760,400	\$ 480,265 801,602 2,200,120 2,688,029 1,216,936 7,386,952		
Public Safety Police Department	8,761,600	8,761,600	8,524,634		
Culture and Recreation Museum and Cultural Services	130,000	130,000	131,438		
Total Expenditures	\$ 15,476,900	\$ 16,652,000	\$ 16,043,024		

General Fund

Schedule of Detailed Expenditures - Budget and Actual

Year Ended December 31, 2010

	Budget					
	Original		Final		Actual	
General Government						
Legislative						
Personal Services						
Salary of Alderman	\$ 33,600	\$	33,600	\$	25,950	
Salary of Mayor	15,000		15,000		15,000	
Salary of Corporate Counsel	3,000		3,000		3,000	
Salary of City Clerk	4,500		4,500		4,500	
Salary of Deputy City Clerk	400		400		150	
IMRF and FICA	4,100		4,100		3,489	
Insurance Reserves	-		₩.		310,574	
Contractual Services						
Legal Fees	50,000		120,000		68,914	
Consultants	2,000		2,000		•	
Training and Tuition	4,000		4,000		105	
Memberships/Dues/Subscriptions	30,000		30,000		28,070	
Legal Notices	2,000		2,000		858	
Telephone and Alarms	2,400		2,400		2,048	
Printing and Binding	10,000		10,000		2,987	
Legal Reporter Fees	1,000		1,000		203	
Other Contractual Services	1,000		1,000		- 1	
Commodities						
IRMA General Insurance	2,500		2,500		2,500	
Computer and Office Supplies	800		800		249	
Postage	200		200		×	
Miscellaneous Commodities	3,000		3,000		1,482	
Grant Distribution	10,000		10,000		10,000	
Other Charges	 500		500		186	
Total Legislative	180,000		250,000		480,265	

General Fund

Schedule of Detailed Expenditures - Budget and Actual

Year Ended December 31, 2010

	Budget					
	Original			Final		Actual
General Government - Continued						
Administration						
Personal Services						
Administrative Salaries	\$	196,400	\$	196,400	\$	190,581
Overtime	Ψ	800	Ф	800	Ψ	51
IMRF and FICA		40,800		40,800		36,153
ICMA		9,800		9,800		10,166
Contractual Services		9,000		2,000		10,100
Legal Fees		12,200		25,200		14,049
Newsletter Preparation		35,000		35,000		28,462
Training and Tuition		6,500		8,700		4,000
Memberships/Dues/Subscriptions		3,800		3,800		2,463
Software Maintenance		1,500		1,500		598
		7,500		7,500		6,798
Telephone and Alarms Electric		7,500		7,500		685
		2,500		2,500		1,905
Printing and Binding		15,000		2,300 15,000		10,218
Advertising		•		539,000		•
Other Contractual Services		68,000		339,000		338,427
Commodities		( (00		6.600		6 600
IRMA General Insurance		6,600		6,600		6,600
Sales Tax Rebate		75,000		225,000		141,546
Telephone Repair		300		300		200
Office Equipment Repairs		200		200		- 0.45
Computer and Office Supplies		700		700		247
Gas and Oil		2,000		2,000		1,859
Postage		100		100		-
Miscellaneous Commodities		500		500		12
Special Events		500		500		505
Prospect Development		2,000		2,000		870
Other Charges		3,000		3,000		207
Capital Outlay						
MIS Replacement	-	5,000		5,000		5,000
Total Administration		495,700		1,131,900		801,602

General Fund

Schedule of Detailed Expenditures - Budget and Actual

Year Ended December 31, 2010

	Ві			
	Original	Final	Actual	
General Government - Continued				
Administrative Services				
Personal Services	h 4.500	Φ 4.500	e 4500	
Summy of from the	\$ 4,500	\$ 4,500	\$ 4,500	
Administrative Salaries	382,000	382,000	398,432	
Administrative Salaries - Overtime	300	300	90.141	
IMRF and FICA	79,200	79,200	80,141	
ICMA	5,900	5,900	235	
Health/Dental/Life Insurance	1,448,000	1,448,000	1,380,185	
Contractual Services		110.000	110 (00	
Legal Fees	53,000	112,000	119,683	
Audit Fees	17,500	17,500	16,625	
Data Processing	6,000	6,000	5,868	
Consultants		<b>=</b> 2:	1,827	
Network Charges	14,000	14,000	<b>a</b>	
Pre-employment Exams	15,100	15,100	12,251	
Training and Tuition	31,700	31,700	20,113	
Memberships/Dues/Subscriptions	2,900	2,900	2,163	
Software Maintenance	40,400	40,400	33,009	
Telephone and Alarms	5,700	5,700	5,566	
Advertising	3,000	3,000	₩.	
Other Contractual Services	33,600	33,600	8,900	
Commodities				
IRMA General Insurance	20,000	20,000	20,000	
Office Equipment Maintenance and Repair	19,000	19,000	15,023	
Postage Meter Rental	2,900	2,900	1,377	
Copier Fees	4,500	4,500	3,673	
Computer and Office Supplies	18,200	18,200	9,988	
Gas and Oil	100	100	80	
Postage	10,000	10,000	6,439	
Miscellaneous Commodities	500	500	19	
Safety Program	3,500	3,500	3,395	
Special Events	6,000	6,000	5,481	
Bank Fees	7,000	7,000	5,722	
Other Charges	300	300	.E.O	
Onto Onthe Pop	200			

General Fund

Schedule of Detailed Expenditures - Budget and Actual

Year Ended December 31, 2010

	Budget						
	Original		u.gov	Final		Actual	
General Government - Continued							
Administrative Services - Continued							
Capital Outlay			•	10.000	ф	2 525	
Other Capital Outlay	\$	19,300	\$	19,300	\$	3,525	
MIS Replacement		35,900		35,900		35,900	
Total Administrative Services		2,290,000		2,349,000		2,200,120	
Public Works							
Personal Services							
Administrative Salaries		124,500		124,500		127,086	
Operating Salaries		682,200		695,200		666,341	
Administrative Salaries - Overtime		98,000		98,000		65,259	
IMRF and FICA		186,500		189,200		175,495	
Unemployment Insurance				-		299	
Contractual Services							
Legal Fees		26,000		41,000		55,669	
Engineering & Inspections		10,000		10,000		X <del>=</del> X	
Pre-employment Exams		900		900		529	
Training and Tuition		5,000		5,000		1,142	
Memberships/Dues/Subscriptions		1,000		1,000		841	
Legal Notices		400		400		333	
Telephone and Alarms		22,000		22,000		18,645	
Interments Program		20,000		20,000		13,150	
Brush Pickup		63,000		63,000		63,000	
Grounds Maintenance		47,000		47,000		44,009	
Cemetery Maintenance		6,000		6,000		7,225	
Janitor Contract		48,600		48,600		48,578	
Heating Gas		18,000		18,000		10,378	
Electric		131,000		131,000		138,264	
Refuse Disposal		38,000		38,000		26,907	
Other Contractual Services		205,400		329,100		329,866	
Traffic Signal Maintenance		18,000		18,000		23,239	
Street Light Maintenance		15,000		15,000		29,385	
IRMA General Insurance		44,700		44,700		44,700	
Other Insurance		13,000		13,000		10,040	
Payment to Taxing Bodies		= ,		165,000		159,067	
Laymon to Taxing Dogles							

General Fund

Schedule of Detailed Expenditures - Budget and Actual

Year Ended December 31, 2010

	В	Budget	
	Original	Final	Actual
General Government - Continued			
Public Works - Continued			
Contractual Services - Continued			
Vehicle Maintenance and Repair	\$ 15,000	\$ 15,000	\$ 18,974
Telephone Repair	600	600	-
Commodities			
Computer and Office Supplies	5,000	5,000	4,425
Field Equipment	1,000	1,000	1,006
Maps and Plats	=	•	2,267
Parts for Vehicles	35,900	35,900	44,948
Tools and Equipment	16,000	16,000	17,833
Gas and Oil	42,000	42,000	58,674
Materials	20,000	26,000	14,861
Street Patch Materials	300	300	122
Street Paint	3,000	3,000	1,669
Ice Control Materials	20,000	20,000	9,107
Parts - Mains	5,000	5,000	1,368
Rock Salt	361,000	361,000	284,019
BIT Patch - Cold	7,000	7,000	10,413
BIT Patch - Hot	40,000	40,000	49,184
Parts for Plows and Spreaders	15,000	15,000	25,606
Postage	300	300	144
Uniforms and Safety Equipment	11,300	11,300	5,953
Miscellaneous	52,500	52,500	71,232
Capital Outlay			
Building and Grounds Improvements	-	<b>.</b>	977
Land	30,000	50,000	-
MIS Replacement	5,800	5,800	5,800
Total Public Works	2,510,900	2,856,300	2,688,029
TOTAL LADIC MOLVE	2,310,900	2,000,000	2,000,027

General Fund

Schedule of Detailed Expenditures - Budget and Actual

Year Ended December 31, 2010

		Bu	ıdget			
		Original		Final		Actual
Community Development						
Personal Services						
Administrative Salaries	\$	437,700	\$	437,700	\$	499,410
Administrative Salaries - Overtime	Ψ	1,000	*	1,000	•	38
IMRF and FICA		90,300		90,300		100,043
Contractual Services		,		, .		ŕ
Legal Fees		33,000		46,000		49,548
Pre-employment Exams		200		200		<del>-</del>
Training and Tuition		7,500		7,500		931
Memberships/Dues/Subscriptions		3,300		3,300		2,547
Enforcement & Inspections		297,000		297,000		297,000
Plan Review		50,000		50,000		66,678
Software Maintenance		12,500		12,500		8,855
Legal Notices		1,600		1,600		1,524
Telephone and Alarms		13,400		13,400		9,371
Weed Cutting		3,500		17,000		14,623
Printing and Binding		4,000		4,000		1,805
Advertising		700		700		58
Legal Reporter		7,500		7,500		2,089
Filing Fees		-		18,000		5,828
Microfiche		4,000		4,000		# <b>#</b>
Other Contractual Services		3,500		3,500		1,028
IRMA General Insurance		40,500		40,500		40,500
Other Insurance		-		<del>=</del>		3,333
Vehicle Maintenance and Repair		1,000		1,000		236
Telephone and Repairs		1,800		1,800		•
Office Equipment Maintenance and Repair	•	700		700		:*
Copier Fees		800		800		418
Commodities						
Computer and Office Supplies		2,700		2,700		2,382
Maps and Plats		2,000		2,000		: <b></b>
Parts for Vehicles		600		600		
Tools and Equipment		300		300		78
Educational Displays		1,500		1,500		5,991
Gas and Oil		2,500		2,500		1,872
Postage		300		300		60
Uniforms and Safety Equipment		100		100		110
Educational Programming		2,500		2,500		2,386

General Fund

Schedule of Detailed Expenditures - Budget and Actual

Year Ended December 31, 2010

		Bu	ıdget			
		Original Original		Final		Actual
General Government - Continued Community Development - Continued						
•						
Commodities - Continued	\$	3,000	\$	3,000	\$	1,612
Gallery 200	Ф	1,500	Φ	1,500	Φ	654
Miscellaneous Commodities		500		500		407
Artifacts Maintenance		1,300		1,300		126
Prospect Development		•		1,000		412
Other Charges		1,000		1,000		412
Capital Outlay		1 600		1,600		1,887
Office Equipment		1,600		6,800		6,800
MIS Replacement		6,800		-		=
CN Mitigation	-	65,000		85,000		86,296
Total Community Development		1,108,700		1,173,200		1,216,936
Total General Government	·	6,585,300		7,760,400		7,386,952
Public Safety						
Police Department						
Personal Services						
Administrative Salaries		1,215,000		1,215,000		1,080,827
Patrolman Salaries		2,624,700		2,624,700		2,577,458
Patrolman Salaries - Overtime		500,600		500,600		505,248
Sergeants Salaries		814,800		814,800		850,249
CSO Salaries		131,100		131,100		127,368
CSO - Overtime		8,100		8,100		39
Contract Services Salaries		37,500		37,500		13,504
Administrative Services - Overtime		27,300		27,300		5,044
IMRF and FICA		502,600		502,600		461,344
Police Pension		1,255,000		1,255,000		1,255,000
Unemployment Insurance		=		3 <b>-</b> €		82,667
Contractual Services						
Legal Fees		150,000		150,000		147,264
Data Processing		3,000		3,000		2,750
Pre-employment Exams		500		500		32
Training and Tuition		29,300		29,300		18,967
Officer Training and Mileage		5,000		5,000		4,004
Memberships/Dues/Subscriptions		11,400		11,400		5,485

General Fund

Schedule of Detailed Expenditures - Budget and Actual

Year Ended December 31, 2010

		Bu	ıdget			
	Or	iginal		Final		Actual
Public Safety - Continued						
Police Department - Continued						
Contractual Services - Continued	Φ.	0.000	Φ	2 200	<b>o</b> r	
Software Maintenance	\$	2,200	\$	2,200	\$	50 500
Telephone and Alarms		55,100		55,100		58,598 920
Electric		900		900		
Printing and Binding		6,800		6,800		5,407 2,131
Grounds Maintenance		2,900		2,900		142
Social Services		4,900		4,900		
DuComm Quarterly Share		452,900		452,900		442,214
Other Contractual Services		171,400		171,400		217,596
Graffiti Removal		17,000		17,000		14,385
IRMA General Insurance		307,700		307,700		307,548
Other Insurance		16,000		16,000		15,007
Vehicle Maintenance and Repair		25,000		25,000		29,253
Building Repair		3,000		3,000		15.010
Radio/Radar Equipment Maint. and Repair		20,800		20,800		15,018
Telephone Repair		2,800		2,800		200
Office Equipment and Repair		5,300		5,300		5,458
Postage Meter Rental		900		900		732
Copier Fees		18,600		18,600		13,337
Commodities						
Computer and Office Supplies		14,600		14,600		9,873
Field Equipment		45,000		45,000		15,397
Parts for Vehicles		15,500		15,500		16,136
Gas and Oil		123,300		123,300		93,765
Vehicle License Fees		1,300		1,300		930
Postage		13,000		13,000		7,893
Uniform and Safety Equipment		37,500		37,500		33,915
First Aid Supplies		1,300		1,300		1,175
Ammunition and Firearms		15,000		15,000		17,213
Tools and Equipment		700		700		-
Educational Programming		31,000		31,000		25,997
Film and Developing		1,500		1,500		35
Miscellaneous Commodities		13,700		13,700		18,030
Other Charges				<b>22</b> 0		1,831

**General Fund** 

# Schedule of Detailed Expenditures - Budget and Actual Year Ended December 31, 2010

	Budget Original Final					Actual		
						<del>-</del>		
Public Safety - Continued								
Police Department - Continued								
Capital Outlay		• • • • •	Φ.	2 000	ф	1 107		
Communications Equipment	\$	2,000	\$	2,000	\$	1,187		
MIS Replacement	_	16,100		16,100		16,100		
Total Public Safety	-	8,761,600		8,761,600		8,524,634		
Culture and Recreation								
Museum and Cultural Services								
Contractual Services								
Telephone and Alarms		37/		-		1,438		
Advertising		10,000		10,000		10,000		
Commodities						150 000		
Special Events	-	120,000		120,000		120,000		
Total Culture and Recreation		130,000		130,000		131,438		
Total Expenditures	\$	15,476,900	\$	16,652,000	\$	16,043,024		

## TIF Special Tax Allocation #1 - Special Revenue Fund

#### Schedule of Expenditures - Budget and Actual Year Ended December 31, 2010

	Bu		
	Original	Final	Actual
General Government			
Personal Services			
Administrative Salaries	\$ 225,100	\$ 225,100	\$ 186,818
Administrative Salaries - Overtime	1,800	1,800	1,792
IMRF and FICA	46,700	46,700	37,316
ICMA	2,100	2,100	2,033
Health/Dental/Life Insurance	33,600	33,600	25,976
Contractual Services	ŕ		
Legal Fees	12,000	12,000	832
Memberships/Dues/Subscriptions	600	600	2₩1
Legal Notices	500	500	S.
Telephone and Alarms	1,100	1,100	1,173
Grounds Maintenance	14,000	14,000	13,651
Other	_		3,000
Commodities			
Postage	100	100	S.=
Special Events	16,000	16,000	8,755
Prospect Development	600	600	3=
Other	1,000	1,000	300
Capital Outlay			
Building Grounds Improvement	55,000	255,000	1,807
Other	200,000	200,000	-
Land	31,000	56,000	28,365
Façade Improvement	50,000	50,000	50,124
Beautification Program	4,000	4,000	5,297
Streetscape Programs	15,000	15,000	468
•	710,200	935,200	367,707
Debt Service			
Interest and Fiscal Charges	90,000	90,000	42,471
Total Expenditures	\$ 800,200	\$ 1,025,200	\$ 410,178

#### Capital Improvement - Capital Projects Fund

	Ï	Budget					
	Original	Final	Actual				
Revenues							
Taxes							
Property Taxes	\$ -	\$	\$ 2,253				
Utility Taxes	2,100,000	2,100,000	2,098,487				
Sales Taxes	400,000	400,000	507,101				
Interest Income	75,000	25,000	12,872				
Miscellaneous	1,468,600	1,468,600	863,249				
Total Revenues	4,043,600	3,993,600	3,483,962				
Expenditures							
Capital Outlay	7,486,600	7,493,900	2,768,000				
Net Change in Fund Balance	\$ (3,443,000)	\$ (3,500,300)	<u>)</u> 715,962				
Fund Balance - Beginning			3,828,363				
Fund Balance - Ending			\$ 4,544,325				

#### Capital Improvement - Capital Projects Fund

#### Schedule of Expenditures - Budget and Actual Year Ended December 31, 2010

	Bu	dget	
	Original	Final	Actual
Capital Outlay			
Administrative Salaries	\$ 70,700	\$ 70,700	\$ 71,407
Operational Salaries	15,900	15,900	7,039
Administrative Salaries - Overtime	3,000	3,000	1,216
IMRF and FICA	18,500	18,500	15,731
Health/Dental/Life Insurance	33,600	33,600	30,953
Engineering and Inspections	117,600	117,600	48,894
<b>Building and Grounds Improvements</b>	40,000	40,000	30,951
Street Improvements	5,902,000	5,909,300	1,825,763
Other Capital Outlay	1,285,300	1,285,300	736,046
Total Expenditures	\$ 7,486,600	\$ 7,493,900	\$ 2,768,000

Combining Balance Sheet Nonmajor Governmental Funds December 31, 2010

See Following Page

Combining Balance Sheet Nonmajor Governmental Funds December 31, 2010

	Special Revenue TIF Other Special Special Tax Service Allocation #2 Areas		Debt Service Tax Increment Alternate Revenue Bonds Series 1998	Capital Projects Capital Equipment Replacement	Total
ASSETS					
Cash and Investments	\$ 229,634	\$ -	\$ -	\$ 701,669	\$ 931,303
Receivables - Net of Allowances Property Taxes	86,072	2,313	**	×	88,385
Due From Other Funds		25,643	<u>.</u>		25,643
Total Assets	315,706	27,956		701,669	1,045,331
LIABILITIES AND FUND BALANCES					
Current Liabilities					
Accounts Payable	-	H	-	· .	=
Due to Other Funds	-	8,315	8#8	120	8,315
Unearned/Deferred Revenues	86,071	2,313	-		88,384
Total Liabilities	86,071	10,628			96,699
Fund Balances					
Reserved - Debt Service	€	=		<b>:</b>	8
Unreserved	229,635	17,328		701,669	948,632
Total Fund Balances	229,635	17,328		701,669	948,632
Total Liabilities and					
Fund Balances	\$ 315,706	\$ 27,956	\$ -	\$ 701,669	\$ 1,045,331

#### Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds Year Ended December 31, 2010

					Se Incr	rvice Tax rement		Capital	
		ecial F	Reveni			ernate		Projects	
	TIF			er Special		venue		Capital	
	Special T			Service		onds es 1998		quipment placement	Total
	Allocation	.#2		Areas	36116	28 1990	Ke	pracement	 Total
Revenues									
Taxes	\$ 49,3	36	\$	÷	\$ 3:	57,935	\$	2	\$ 407,271
Interest Income	-	44	•	_	•	556	·	4,941	5,941
Miscellaneous						.=:		5,058	5,058
Total Revenues	49,7	80		9	3:	58,491		9,999	418,270
20002 200									
Expenditures									
Current									
General Government	9	35		*					935
Capital Outlay	<del>-81</del>			=		•		22,675	22,675
Debt Service									
Principal Retirement	:#			-	8-	45,000			845,000
Interest and Fiscal Charges				ě	:	24,501		-	24,501
Total Expenditures	9	35			8	69,501		22,675	893,111
Excess (Deficiency) of Revenues Over (Under) Expenditures	48,8	45		*1	(5	11,010)		(12,676)	(474,841)
Other Financing Sources (Uses)					_				*10.000
Transfers In	·			<b>.</b> ●11		10,000		<del>.</del>	210,000
Transfers Out						81,777)			 (181,777)
				26		28,223			 28,223
Net Change in Fund Balances	48,8	45		<b>3</b> )	(4	82,787)		(12,676)	(446,618)
Fund Balances - Beginning	180,7	90		17,328	4	82,787		714,345	1,395,250
Fund Balances - Ending	\$ 229,6	35	\$	17,328	\$	•	\$	701,669	\$ 948,632

#### TIF Special Tax Allocation #2 - Special Revenue Fund

	В	Budget				
	Original	Final	Actual			
Revenues						
Taxes						
Property Taxes	\$ 75,000	\$ 75,000	\$ 49,336			
Interest Income	1,000	1,000	444			
Total Revenues	76,000	76,000	49,780			
Expenditures						
General Government						
Contractual Services	-	-	935			
Prospect Development	40,000	40,000	•			
Total Expenditures	40,000	40,000	935			
Net Change in Fund Balance	\$ 36,000	\$ 36,000	48,845			
Fund Balance - Beginning			180,790			
Fund Balance - Ending			\$ 229,635			

#### Other Special Service Areas - Special Revenue Fund

		Budget					
	Original		F	Final		ctual	
Revenues							
Taxes							
Property Taxes	\$	-	\$	-	\$	-	
Interest Income	âl-					-	
Total Revenues		•		ă*		•	
Expenditures							
General Government		•		-		-	
Net Change in Fund Balance	\$		\$				
Fund Balance - Beginning					-	17,328	
Fund Balance - Ending					\$	17,328	

#### Tax Increment Alternate Revenue Bond Series 1998 - Debt Service Fund

	Bı	Budget		
	Original	Final	Actual	
Revenues				
Taxes				
Property Taxes	\$ 281,700	\$ 281,700	\$ 357,935	
Interest Income	5,000	5,000	556	
Total Revenues	286,700	286,700	358,491	
Expenditures				
Debt Service				
Principal Retirement	240,000	845,000	845,000	
Interest and Fiscal Charges	41,700	41,700	24,501	
Total Expenditures	281,700	886,700	869,501	
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	5,000	(600,000)	(511,010)	
Other Financing Sources (Uses)				
Transfers In	<u>a</u>	210,000	210,000	
Transfers Out	, <del>.</del>		(181,777)	
		210,000	28,223	
Net Change in Fund Balance	\$ 5,000	\$ (390,000)	(482,787)	
Fund Balance - Beginning			482,787	
Fund Balance - Ending			\$ -	

## Capital Equipment Replacement - Capital Projects Fund

	В	udget		
	Original	Final	Actual	
Revenues				
Interest Income	\$ 15,000	\$ 5,000	\$ 4,9	
Miscellaneous	,= <u>.</u>			)58
Total Revenues	15,000	5,000	9,9	999
Expenditures				
Capital Outlay				
Vehicles	**************************************	143,800	22,6	5/5
Net Change in Fund Balance	\$ 15,000	\$ (138,800)	(12,6	576)
Fund Balance - Beginning			714,3	345
Fund Balance - Ending			\$ 701,6	569

Waterworks - Enterprise Fund

## Schedule of Revenues, Expenses and Changes in Net Assets - Budget and Actual Year Ended December 31, 2010

	_		
	Original Bud	dget Final	Actual
Onorating Payanuas	Original	rinai	Actual
Operating Revenues Charges for Services			
Water Service	\$ 5,000,000	\$ 5,000,000	\$ 4,829,368
water betwice	\$ 5,000,000	Ψ 5,000,000	Ψ 4,022,500
Operating Expenses			
Operations			
Water Distribution	2,912,000	3,057,400	2,430,457
Water Treatment Plant	2,387,700	2,387,700	1,727,906
Depreciation and Amortization		<u> </u>	1,328,818
Total Operating Expenses	5,299,700	5,445,100	5,487,181
Oncording Income (I and	(200.700)	(445 100)	(657 912)
Operating Income (Loss)	(299,700)	(445,100)	(657,813)
Nonoperating Revenues (Expenses)			
Connection Fees	20,000	20,000	31,994
Sales Taxes	800,000	800,000	1,023,267
Interest Income	350,000	100,000	90,194
Other Income	141,500	141,500	721,725
Interest Expense	(978,100)	(978,100)	(953,990)
-	333,400	83,400	913,190
Change in Net Assets	\$ 33,700	\$ (361,700)	255,377
Net Assets - Beginning			29,344,766
Net Assets - Ending			\$ 29,600,143

#### Waterworks - Enterprise Fund

Budget	
Original Final	Actual
Water Distribution	
Personal Services	
	221 525
Administrative Salaries \$ 429,700 \$ 429,700 \$	
Operational Salaries 538,700 538,700	463,729
Administrative Salaries - Overtime 50,000 50,000	34,747
IMRF and FICA 209,400 209,400	163,116
ICMA 3,800 3,800	2,104
Health/Dental/Life Insurance 346,600 346,600	304,550
Unemployment Insurance	1,360
Contractual Services	
Legal Fees 40,000 110,000	104,251
Auditing Fees 13,800 13,800	13,110
JULIE System 2,000 2,000	1,444
Consultants	1,827
Pre-employment Exams 600 600	411
Training and Tuition 3,000 3,000	628
Memberships/Dues/Subscriptions 1,000 1,000	1,077
Software Maintenance 8,300 8,300	6,625
Legal Notices 1,000 1,000	458
Telephone and Alarms 30,000 30,000	29,512
Heating and Gas 7,500 7,500	4,398
Electric 450,000 450,000	368,239
Lab Results 20,000 20,000	2,736
Refuse Disposal 15,000 15,000	2,037
Printing and Binding 2,500 2,500	1,927
Grounds Maintenance 8,000 8,000	7,319
Other Contractual Services 120,000 155,000	105,819
IRMA General Insurance 147,900 147,900	147,900
Other Insurance 12,000 12,000	4,306
Vehicle Maintenance and Repair 3,500 3,500	62
Building Maintenance and Repair 1,200 1,200	37
Distribution System Maintenance and Repair 100,000 140,400	67,471
Pump Station Maintenance and Repair 100,000 100,000	64,845
Reservoir Maintenance and Repair 1,000 1,000	
Radio/Radar Equipment Maintenance and Repair 1,000 1,000	-
Office Equipment Maintenance and Repair 2,700 2,700	444

Waterworks - Enterprise Fund

		Budget				
		Original		Final		Actual
Water Distribution - Continued						
Contractual Services - Continued						
	\$	1,200	\$	1,200	\$	1,377
Postage Meter Rental	Ф	•	Ф	•	Ф	
Copier Rental Commodities		7,000		7,000		3,394
		14 900		14 900		16.027
Computer and Office Supplies		14,800		14,800		16,037
Parts for Vehicles		5,000		5,000		1,014
Tools and Equipment		5,000		5,000		862
Gas and Oil		35,000		35,000		17,111
Postage		8,000		8,000		4,967
Uniforms and Safety Equipment		12,000		12,000		6,812
Parts and Equipment - Wells		4,000		4,000		1,985
Parts and Equipment - Distribution		60,000		60,000		35,302
Parts and Equipment - Pump Station		15,000		15,000		3,764
Lab Supplies		1,000		1,000		499
Chemicals		3,000		3,000		-
Water Meters		50,000		50,000		17,242
Miscellaneous Commodities		5,000		5,000		5,724
Bank Fees		4,000		4,000		8,352
Capital Outlay						
Other Capital Outlay		7,393,200		8,503,300		1,307,344
MIS Replacement Charge		11,800		11,800		11,800
		10,305,200		11,560,700		3,681,612
Less Nonoperating Items						
Capital Assets Capitalized	_	(7,393,200)		(8,503,300)		(1,251,155)
Total Water Distribution		2,912,000		3,057,400		2,430,457
Water Treatment Plant						
Personal Services						
Administrative Salaries		72,400		72,400		31,495
Operational Salaries		480,300		480,300		475,016
Administrative Salaries - Overtime		50,000		50,000		33,880
IMRF and FICA		113,800		113,800		110,645
				,		,

#### Waterworks - Enterprise Fund

		Budget				
	:	Original		Final		Actual
Water Treatment Plant - Continued						
Contractual Services						
	\$	5,000	\$	5,000	\$	
Legal Fees Consultants	Φ	15,000	Φ	15,000	Φ	
		300		300		( <b>=</b> )
Pre-employment Exams				3,000		- 1 5 4 5
Training and Tuition		3,000		•		1,545
Memberships/Dues/Subscriptions		400		400		371
Telephone and Alarms		10,000		10,000		9,237
Heating and Gas		7,500		7,500		3,601
Electric		175,000		175,000		180,620
Lab Results		3,000		3,000		1,244
Refuse Disposal		700,000		700,000		462,884
Grounds Maintenance		20,000		20,000		7,914
Janitorial Service		22,800		22,800		22,829
Other Contractual Services		15,000		15,000		17,915
IRMA General Insurance		50,000		50,000		50,000
Building Maintenance and Repair		10,000		10,000		5,674
WTP Operations Repair		15,000		15,000		14,204
Copier Rental		7,000		7,000		5,680
Equipment Rental		1,000		1,000		859
Commodities		_				
Computer and Office Supplies		2,000		2,000		4,844
Parts for Vehicles		200		200		
Tools and Equipment		3,000		3,000		2,874
Gas and Oil		1,000		1,000		32
Uniforms and Safety Equipment		4,000		4,000		2,668
Parts for Building Repairs		3,000		3,000		3,087
Lab Supplies		11,000		11,000		9,435
Chemicals		400,000		400,000		262,490
Parts for WTP Operations		6,000		6,000		3,301
Miscellaneous Commodities		1,000		1,000		3,562
		1,000		1,000		3,302
Capital Outlay		190 000		100 000		
Other Capital Outlay	-	180,000		180,000		1 707 006
Total Water Treatment Plant		2,387,700		2,387,700		1,727,906
Total Operating Expenses	<u>\$</u>	5,299,700	\$	5,445,100	\$	4,158,363

Sewerage - Enterprise Fund

# Schedule of Revenues, Expenses and Changes in Net Assets - Budget and Actual Year Ended December 31, 2010

	Budget					
	_	Original	agot	Final		Actual
Operating Revenues Charges for Services						
Sewer Service	\$	4,500,000	\$	4,500,000	\$	5,577,536
Recapture Fees		Viii		<b>1</b>		1,619
<b>Total Operating Revenues</b>	_	4,500,000		4,500,000		5,579,155
Operating Expenses Operations						
Wastewater Treatment		2,714,200		2,714,200		2,757,322
Sanitary Sewer Collection		1,999,900		2,311,700		2,067,106
Treatment Plant Equipment Replacement		110,000		110,000		.=:
Special Service Area #2		14,700		14,700		15,510
Depreciation				-		1,072,745
Total Operating Expenses		4,838,800		5,150,600		5,912,683
Operating Income (Loss)		(338,800)		(650,600)		(333,528)
Nonoperating Revenues						
Connection Fees		15,000		15,000		47,970
Property Taxes		15,000		15,000		15,172
Interest Income		300,000		50,000		44,311
Other Income		29,000		29,000		35,082
		359,000		109,000		142,535
Change in Net Assets	\$	20,200	\$	(541,600)		(190,993)
Net Assets - Beginning					-	30,511,327
Net Assets - Ending					<u>\$</u>	30,320,334

Sewerage - Enterprise Fund

	Bue	dget	
	Original	Final	Actual
Wastewater Treatment			
Personal Services			
Administrative Services	\$ 26,500	\$ 26,500	\$ 27,519
Administrative Salaries - Overtime	•2	-	333
IMRF and FICA	5,600	5,600	5,353
Health/Dental/Life Insurance	11,200	11,200	(€)
Contractual Services			
Legal Fees	5,000	5,000	簿
Auditing Fees	3,700	3,700	3,515
Memberships/Dues/Subscriptions	13,600	13,600	13,607
Telephone and Alarms	<b>=</b> 3	:=:	5,319
Printing and Binding	<b>;=</b> 0		227
Grounds Maintenance	13,000	13,000	6,958
Other Contractual Services	2,575,600	2,575,600	2,603,386
IRMA General Insurance	60,000	60,000	60,000
Capital Outlay			
Secondary Treatment Repair	250,000	250,000	31,105
,	2,964,200	2,964,200	2,757,322
Less Nonoperating Items			
Capital Assets Capitalized	(250,000)	(250,000)	
Total Wastewater Treatment	2,714,200	2,714,200	2,757,322
Sanitary Sewer Collection			
Personal Services			
Administrative Salaries	393,600	393,600	344,054
Operational Salaries	537,100	537,100	458,162
Administrative Salaries - Overtime	50,000	50,000	47,061
IMRF and FICA	201,700	201,700	170,009
ICMA	3,800	3,800	2,104
Health/Dental/Life Insurance	335,400	335,400	304,422
Unemployment Insurance		-	3,913
Contractual Services			
Legal Fees	15,000	90,000	97,697
Auditing Fees	3,700	3,700	3,515
JULIE System	2,000	2,000	1,444
Consultants			1,827

Sewerage - Enterprise Fund

		Budget				
	Origina		Final		Actual	
Sanitary Sewer Collection - Continued						
Contractual Services - Continued						
Training and Tuition	\$ 5	500 \$	500	\$	90	
Software Maintenance	10,8		10,800	•	9,184	
Telephone and Alarms	•	000	8,000		10,747	
Heating Gas		000	6,000		6,918	
Electric	60,0		60,000		66,517	
Grounds Maintenance	4,7		4,700		4,047	
Other Contractual Services	120,0		120,000		73,684	
IRMA General Insurance	75,0		75,000		75,000	
Other Insurance	4,0		4,000		_	
Vehicle Maintenance and Repair	20,0		20,000		9,955	
Lift Station Maintenance and Repair	25,0		121,800		131,097	
Sewer Main Maintenance and Repair	25,0		165,000		99,613	
Postage Meter Rental		00	1,300		1,377	
Commodities	•		ĺ		,	
Copier and Rental	5,0	000	5,000		2,242	
Computer and Office Supplies	10,5		10,500		13,603	
Parts for Vehicles	15,0		15,000		10,432	
Tools and Equipment	7,5	00	7,500		5,352	
Gas and Oil	15,0	000	15,000		14,441	
Postage	4,0	000	4,000		2,649	
Chemicals	8	300	800		865	
Parts for Lift Stations	25,0	00	25,000		30,116	
Material for Trench Backfill	5,0	000	5,000		38	
Parts for Mains	2,0	00	2,000		2,615	
Miscellaneous Commodities	2,5	00	2,500		5,032	
Bank Fees	5,0	000	5,000		10,678	
Capital Outlay						
Other Capital Outlay	3,570,0	00	3,589,400		46,606	
	5,569,9	00	5,901,100	2	,067,106	
Less Nonoperating Items						
Capital Assets Capitalized	(3,570,0	00)	(3,589,400)		-	
Total Sanitary Sewer Collection	1,999,9	00	2,311,700	2	,067,106	

Sewerage - Enterprise Fund

	Buc		
	Original	Final	Actual
Treatment Plant Equipment Replacement Capital Outlay			
Other Contractual Services	\$ 110,000	\$ 110,000	\$ -
Other Capital Outlay	1,090,000	1,090,000	190,419 190,419
Less Nonoperating Items			
Capital Assets Capitalized	(1,090,000)	(1,090,000)	(190,419)
Total Treatment Plant Equipment Replacement	110,000	110,000	
Special Service Area #2 Operating and Maintenance Personal Service			
Operational Salaries	4,500	4,500	4,811
Administrative Salaries - Overtime	500	500	532
IMRF and FICA	1,100	1,100	1,097
Commodities	1,100	2,200	-,
Electric	6,000	6,000	6,738
Grounds Maintenance	2,600	2,600	2,332
Capital Outlay	,	,	,
Other Capital Outlay	70,000	70,000	=
1	84,700	84,700	15,510
Less Nonoperating Items			
Capital Assets Capitalized	(70,000)	(70,000)	
Total Operating and Maintenance	14,700	14,700	15,510
Total Operating Expenses	\$ 4,838,800	\$ 5,150,600	\$ 4,839,938

#### **Commuter Parking - Enterprise**

# Schedule of Revenues, Expenses and Changes in Net Assets - Budget and Actual Year Ended December 31, 2010

	Buc		
	Original	Final	Actual
Operating Revenues Charges for Services Parking Fees	\$ 46,700	\$ 46,700	\$ 49,556
Licenses and Permits Parking Permits	65,000	65,000	66,613
Total Operating Revenues	111,700	111,700	116,169
Operating Expenses Operations Depreciation	355,500 - 355,500	355,500 - 355,500	195,153 25,192 220,345
Operating Income (Loss)	(243,800)	(243,800)	(104,176)
Nonoperating Revenues Interest Income	15,000	5,000	3,483
Change in Net Assets	\$ (228,800)	\$ (238,800)	(100,693)
Net Assets - Beginning			450,934
Net Assets - Ending			\$ 350,241

## Commuter Parking - Enterprise Fund

	Buc	Budget	
	Original	Final	Actual
Operations			
Personal Services			
Administrative Salaries	\$ 9,100	\$ 9,100	\$ 11,942
Operational Salaries	54,600	54,600	42,686
IMRF and FICA	13,200	13,200	11,199
Health/Dental/Life Insurance	22,400	22,400	20,641
Contractual Services			
Auditing Fees	1,300	1,300	1,235
Telephone and Alarms	3,700	3,700	4,212
Electric	18,000	18,000	20,077
Printing and Binding	1,000	1,000	811
Grounds Maintenance	8,600	8,600	8,234
Janitorial Services	3,600	3,600	3,593
Contractual Services	25,000	25,000	10,481
IRMA General Insurance	24,600	24,600	24,600
Commodities	21,000	,	,
Postage	2,400	2,400	1,294
Miscellaneous Commodities	3,000	3,000	2,818
Capital Outlay	5,000	2,000	_,
•	125,000	125,000	31,330
Building and Ground Improvements	40,000	40,000	-
Other Capital Outlay	40,000	70,000	
Total Operations	\$ 355,500	\$ 355,500	\$ 195,153

#### MIS Replacement - Internal Service Fund

# Schedule of Revenues, Expenses and Changes in Net Assets - Budget and Actual Year Ended December 31, 2010

	Budget			
	Original	Final	Actual	
Operating Revenues Interfund Services	\$ 81,400	\$ 81,400	\$ 81,400	
Operating Expenses Operations	80,700	80,700	65,353	
Operating Income	700	700	16,047	
Nonoperating Revenues Interest Income	2,500	2,500	2,338	
Change in Net Assets	\$ 3,200	\$ 3,200	18,385	
Net Assets - Beginning			321,864	
Net Assets - Ending			\$ 340,249	

**Agency - Special Service Areas Funds** 

#### Combining Statement of Changes in Assets and Liabilities Year Ended December 31, 2010

	Beginning Balances	Additions	Deductions	Ending Balances
ALL FUNDS				
ASSETS				
Cash and Investments	\$ 113,015	\$ 121,833	\$ 117,353	\$ 117,495
LIABILITIES				
Due to Bondholders	\$ 113,015	\$ 121,833	\$ 117,353	\$ 117,495
SPECIAL SERVICE AREA #17 ASSETS				
Cash and Investments	\$ 47,070	\$ 51,518	\$ 49,865	\$ 48,723
LIABILITIES				
Due to Bondholders	\$ 47,070	\$ 51,518	\$ 49,865	\$ 48,723

	Beginning Balances	Additions	Deductions	Ending Balances
SPECIAL SERVICE AREA #18				
ASSETS				
Cash and Investments	\$ 48,294	\$ 52,186	\$ 49,865	\$ 50,615
LIABILITIES				
Due to Bondholders	\$ 48,294	\$ 52,186	\$ 49,865	\$ 50,615
SPECIAL SERVICE AREA #20 ASSETS				
Cash and Investments	\$ 17,651	\$ 18,129	\$ 17,623	\$ 18,157
LIABILITIES				
Due to Bondholders	\$ 17,651	\$ 18,129	\$ 17,623	\$ 18,157

## SUPPLEMENTAL SCHEDULES

#### **Long-Term Debt Requirements**

## Waterworks General Obligation Alternate Revenue Source Bonds of 2002 December 31, 2010

Date of Issue April 15, 2002
Date of Maturity January 1, 2022
Authorized Issue \$21,220,000
Denomination of Bonds \$5,000
Interest Rates 2.80% - 5.10%
Interest Dates January 1 and July 1
Principal Maturity Date Part of the Part of Control of Maturity Date Part of Maturity Date Part of Control of Maturity Date Part of Maturity Date

Payable at BNY Midwest Trust Company

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal			Re	equirements		Interest Due on						
Year	Principal Interest		Principal Interest Totals		1 5	Jan. 1 Amount		July. 1 An		Amount		
-	-	-										
2011	\$	985,000	\$	715,130	\$ 1,700,130		2011	\$	368,154	2011	\$	346,976
2012		1,025,000		671,659	1,696,659		2012		346,976	2012		324,683
2013		1,070,000		625,558	1,695,558		2013		324,683	2013		300,875
2014		1,115,000		576,384	1,691,384		2014		300,875	2014		275,509
2015		1,170,000		523,523	1,693,523		2015		275,509	2015		248,014
2016		1,225,000		466,628	1,691,628		2016		248,014	2016		218,614
2017		1,280,000		405,868	1,685,868		2017		218,614	2017		187,254
2018		1,345,000		341,219	1,686,219		2018		187,254	2018		153,965
2019		1,410,000		272,680	1,682,680		2019		153,965	2019		118,715
2020		1,480,000		200,060	1,680,060		2020		118,715	2020		81,345
2021		1,555,000		123,037	1,678,037		2021		81,345	2021		41,692
2022		1,635,000		41,692	1,676,692		2022	_	41,692	2022		-
	_											
	\$	15,295,000	\$	4,963,438	\$ 20,258,438			\$	2,665,796		\$	2,297,642

#### **Long-Term Debt Requirements**

## **IEPA Waterworks Revolving Loan December 31, 2010**

Date of Issue October 8, 2002

Date of Maturity September 9, 2024

Authorized Issue \$11,000,000

Interest Rates 2.57%

Interest Dates March 9 and September 9
Principal Maturity Dates March 9 and September 10

Payable at Illinois Environmental Protection Agency

#### CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal	Requirements						
Year_	Principal	Interest	Totals				
2011	\$ 497,564	\$ 209,292	\$ 706,856				
2012	510,433	196,423	706,856				
2013	523,635	183,221	706,856				
2014	537,179	169,677	706,856				
2015	551,074	155,782	706,856				
2016	565,327	141,529	706,856				
2017	579,950	126,906	706,856				
2018	594,950	111,906	706,856				
2019	610,339	96,518	706,857				
2020	626,125	80,731	706,856				
2021	642,320	64,536	706,856				
2022	658,933	47,923	706,856				
2023	675,977	30,879	706,856				
2024	693,461	13,393	706,854				
	•						
	\$ 8,267,267	\$ 1,628,716	\$ 9,895,983				

# STATISTICAL SECTION (Unaudited)

This part of the comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

#### Revenue Capacity

These schedules contain information to help the reader assess the City's most significant local revenue sources.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

#### Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

#### Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

Net Assets by Component - Last Eight Fiscal Years December 31, 2010 (Unaudited)

**See Following Page** 

## Net Assets by Component - Last Eight Fiscal Years December 31, 2010 (Unaudited)

	Fiscal	Fiscal	Fiscal
	Year	Year	Year
	Ended	Ended	Ended
	4/30/2004	4/30/2005	4/30/2006
G			
Governmental Activities	Φ 91 095 345	\$ 71.974.620	\$ 73,993,952
Invested in Capital Assets, Net of Related Debt		+	. , ,
Restricted	1,546,531	1,666,393	1,501,944
Unrestricted	14,869,627	15,140,305	18,181,783
Total Governmental Activities Net Assets	97,501,403	88,781,318	93,677,679
Business-Type Activities			
Invested in Capital Assets, Net of Related Debt	36,748,410	41,863,003	40,858,481
Restricted	3,256,796	3,404,266	3,367,499
Unrestricted	12,115,564	10,799,853	15,713,801
		,,	
Total Business-Type Activities Net Assets	52,120,770	56,067,122	59,939,781
Diameter Community			
Primary Government	117 022 655	112 927 622	114,852,433
Invested in Capital Assets, Net of Related Debt		113,837,623	
Restricted	4,803,327	5,070,659	4,869,443
Unrestricted	26,985,191	25,940,158	33,895,584
Total Primary Government Net Assets	\$ 149,622,173	\$ 144,848,440	\$ 153,617,460

Data Source: City Records

The City implemented GASB 34 in Fiscal Year 2004.

-					
	Fiscal	Fiscal	Eight	Fiscal	Fiscal
	Year	Year	Months	Year	Year
	Ended	Ended	Ended	Ended	Ended
.,	4/30/2007	4/30/2008	12/31/2008	12/31/2009	12/31/2010
2					
\$	75,611,759	\$ 75,663,542	\$ 77,409,060	\$ 79,007,408	\$ 88,164,059
	1,462,074	1,328,804	1,264,241	479,320	(±
	17,723,775	17,986,270	19,850,570	22,492,259	18,130,222
		0.4.000 61.6	00.500.051	101.050.005	106 004 001
-	94,797,608	94,978,616	98,523,871	101,978,987	106,294,281
	38,575,240	37,577,723	36,528,712	35,884,266	36,356,211
	3,629,195	3,533,535	3,806,146	3,833,998	4,715,215
	19,237,261	21,061,429	21,276,997	20,588,763	19,199,292
	61,441,696	62,172,687	61,611,855	60,307,027	60,270,718
8	01,111,000	02,212,007	32,012,000		
	114,186,999	113,241,265	113,937,772	114,891,674	124,520,270
	5,091,269	4,862,339	5,070,387	4,313,318	4,715,215
	36,961,036	39,047,699	41,127,567	43,081,022	37,329,514
<u> </u>		¢ 157.151.202	¢ 160 125 724	e 162 206 014	\$ 166.564.000
7	156,239,304	\$ 157,151,303	\$ 160,135,726	\$ 162,286,014	\$ 166,564,999

#### Changes in Net Assets - Last Eight Fiscal Years December 31, 2010 (Unaudited)

	Fiscal Year	Fiscal Year	Fiscal Year	Fiscal Year	Fiscal Year	Eight Months	Fiscal Year	Fiscal Year
3	Ended 4/30/2004	Ended 4/30/2005	Ended 4/30/2006	Ended 4/30/2007	Ended 4/30/2008	Ended 12/31/2008	Ended 12/31/2009	Ended 12/31/2010
expenses								
Governmental Activities								
	\$ 4,537,513 \$	, ,	, ,		6,519,035	. , ., .		
Highways and Streets	2,992,846	2,619,568	2,382,363	7,570,597	8,166,925	5,881,641	8,759,315	8,583,58
Public Safety	6,566,848	6,966,803	7,763,865	4,697,995	5,269,466	2,499,094	1,486,314	1,546,31
Culture and Recreation	425,418	336,479	458,363	518,487	409,874	251,723	376,103	135,30
Interest on Long-Term Debt	92,235	85,490	82,532	74,596	123,108	87,034	95,920	63,50
Total Governmental Activities Expenses	14,614,860	16,138,919	15,373,969	18,949,461	20,488,408	13,564,664	20,140,872	20,635,85
,								
Business-Type Activities								
Waterworks	3,987,472	3,813,830	3,698,571	5,076,878	6,452,600	4,409,193	6,147,347	6,441,17
Sewerage	3,411,591	3,576,366	3,759,415	3,909,722	5,009,744	4,102,048	5,959,791	5,912,68
Commuter Parking	56,622	87,362	98,565	132,148	136,383	119,829	535,811	220,34
Total Business-Type Activitie								
Activities Net Assets	7,455,685	7,477,558	7,556,551	9,118,748	11,598,727	8,631,070	12,642,949	12,574,19
Total Primary Government								
Expenses	22,070,545	23,616,477	22,930,520	28,068,209	32,087,135	22,195,734	32,783,821	33,210,05
-								
rogram Revenues								
Governmental Activities								
Charges for Services								
General Government	176,886	355,831	637,704	1,907,004	1,897,830	1,560,418	1,754,497	1,816,69
Highways and Streets	933,667	1,590,339	1,275,803	1,051,912	1,249,338	1,186,037	2,330,517	-
Public Safety	552,015	541,012	1,009,654	444,500	483,100	485,533	745,000	1,573,08
Culture and Recreation	1,207	959	77	26,973	3.	3		=
Operating Grants/Contributions	926,513	1,173,828	296	293,396	359,576	272,902	145,148	395,84
Capital Grants/Contributions			998,677	777,051	778,850	536,437	714,671	4,832,78
Total Governmental Activities								
Program Revenues	2,590,288	3,661,969	3,921,915	4,500,836	4,768,694	4,041,327	5,689,833	8,618,40
Business-Type Activities								
Charges for Services								
Waterworks	4,627,213	4,895,059	5 207 640	5 201 970	5 102 617	2 502 214	4 000 400	4 920 24
Sewerage	3,483,604	, ,	5,207,640	5,391,870	5,193,617	3,503,214	4,980,408	4,829,36
Commuter Parking	3,483,604 94,057	3,932,096 96,371	3,575,276 99,526	3,982,237 94,043	3,961,312 98,111	3,821,226	5,137,530	5,579,15
Capital Grants/Contributions	802,009	90,371	99,320	94,043		81,994	120,240	116,16
Total Business-Type Activities		<u>-</u>	-				*	
		8,923,526	8,882,442	9,468,150	9,253,040	7,406,434	10,238,178	10,524,69
Program Revenues	9,006,883							

	F' 1	E' 1	m' I	T' 1	T' 1		71	
	Fiscal Year	Fiscal Year	Fiscal Year	Fiscal	Fiscal	Eight	Fiscal	Fiscal
	Ended	Ended	Ended	Year Ended	Year Ended	Months Ended	Year Ended	Year Ended
	4/30/2004	4/30/2005	4/30/2006	4/30/2007	4/30/2008	12/31/2008	12/31/2009	12/31/2010
	1/30/2001	175072005	4/30/2000	475072007	4/30/2000	12/31/2006	12/31/2009	12/31/2010
Net (Expense) Revenue								
Governmental Activities	\$ (12,024,572) \$	(12,476,950) \$	(11,452,054) \$	(14,448,625) \$	(15,719,714) \$	(9,523,337) \$	(14,451,039) \$	(12,017,450)
Business-Type Activities	1,551,198	1,445,968	1,325,891	349,402	(2,345,687)	(1,224,636)	(2,404,771)	(2,049,507)
Total Primary Government								
Net Revenue (Expense)	(10,473,374)	(11,030,982)	(10,126,163)	(14,099,223)	(18,065,401)	(10,747,973)	(16,855,810)	(14,066,957)
(		100000	110(120(102)	(13,000)	(10,000,101)	(10,11,010)	(10,000,010)	(14,000,001
General Revenues and Other Changes	s in Net Assets							
Governmental Activities								
Taxes				2022				
Property	2,969,894	3,187,882	3,367,882	3,751,770	4,086,381	4,451,083	4,479,930	4,691,781
Utility	2,876,665	3,100,842	2,001,813	::::::::::::::::::::::::::::::::::::::	*	·		
Other	1,190,006	1,073,759	1,332,973	1,254,401	1,305,440	877,403	1,250,406	1,200,551
Intergovernmental	0.540.061	0.045.400	2 500 550	2.020.264	4.050.010			
Sales and Use	2,549,061	2,845,423	3,522,570	3,929,364	4,052,219	3,607,854	3,549,910	3,832,745
Income	1,418,371	1,706,851	1,963,180	2,165,411	2,471,340	1,654,932	2,181,609	2,112,444
Replacement	105,660	117,523	158,186	155,243	193,689	117,888	159,185	171,227
Other		£5/i	•	2,058,843	2,190,649	1,316,154	2,037,722	2,098,487
Interest Income	173,314	283,811	664,894	1,084,991	1,069,786	530,225	253,642	212,808
Miscellaneous	428,368	162,889	3,569,777	759,852	531,218	513,053	3,506,651	2,012,701
Contributions	6,838,708	86,072	€	•	•	•	**	7.7
Transfers		<u>:•):</u>	(232,860)	120,000			487,100	
Total Governmental			15					
Activities	18,550,047	12,565,052	16,348,415	15,279,875	15,900,722	13,068,592	17,906,155	16,332,744
Business-Type Activities								
Property	-		15,171	15,158	15,172	15,025	15,161	15,172
Sales and Use	2	·	12			4	948,148	1,023,267
Interest Income	680,024	576,586	788,970	1,018,478	1,111,535	425,385	205,893	137,988
Miscellaneous	651,909	1,140,760	1,509,767	306,827	1,949,971	223,394	417,841	836,771
Contributions	1,353,533					9#0	(%)	-
Transfers			232,860	(120,000)	- 2	-	(487,100)	
Total Business-Type								
Activities	2,685,466	1,717,346	2,546,768	1,220,463	3,076,678	663,804	1,099,943	2,013,198
Total Primary Government	21,235,513	14,282,398	18,895,183	16,500,338	18,977,400	13,732,396	19,006,098	18,345,942
Changes in Net Assets								
Governmental Activities	6 505 475	99 102	4 906 261	921 250	101 000	2 545 255	2 455 116	4 215 204
	6,525,475	88,102	4,896,361	831,250	181,008	3,545,255	3,455,116	4,315,294
Business-Type Activities	4,236,664	3,163,314	3,872,659	1,569,865	730,991	(560,832)	(1,304,828)	(36,309)
Total Primary Government	\$ 10,762,139 \$	3,251,416 \$	8,769,020 \$	2,401,115 \$	911,999 \$	2,984,423 \$	2,150,288 \$	4,278,985

Data Source: City Records
The City implemented GASB 34 in Fiscal Year 2004.

# Fund Balances of Governmental Funds - Last Ten Fiscal Years December 31, 2010 (Unaudited)

		Fiscal Year Ended		Fiscal Year Ended		Fiscal Year Ended		Fiscal Year Ended
		4/30/2002		4/30/2003		4/30/2004		4/30/2005
General Fund								
Reserved	\$	139,800	\$	33,830	\$	95,335	\$	172,890
Unreserved		3,161,732		2,187,860		3,455,827		4,867,620
Total General Fund		3,301,532		2,221,690		3,551,162		5,040,510
All Other Governmental Funds								
Reserved		941,310		1,163,856		2,643,467		2,472,656
Unreserved, Reported in:		· · · · · · · · · · · · · · · · · · ·						
Special Revenues Funds		13,311,798		12,958,166		9,541,225		8,735,946
Capital Projects Funds		3,899,888		3,440,925		2,536,907		2,528,662
Total All Other Governmental Funds	\$	18,152,996	\$	17,562,947	\$	14,721,599	\$	13,737,264
Governmental runds	<u> </u>	10,132,990	D.	17,502,947	D.	14,741,399	D.	13,737,204

Data Source: City Records

	Fiscal Fiscal Year Year Ended Ended		Fiscal Year Ended	Eight Months Ended	Fiscal Year Ended		Fiscal Year Ended		
	4/30/2006	V	4/30/2007	4/30/2008	12/31/2008		12/31/2009	,	2/31/2010
_	*						·		
\$	160,863	\$	1,115,019	\$ 1,468,640	\$ 1,258,433	\$	1,277,811	\$	985,505
	6,426,774		7,547,196	8,260,787	10,789,860		12,278,094		11,659,744
	6,587,637		8,662,215	 9,729,427	 12,048,293		13,555,905		12,645,249
	2,831,253		2,675,629	2,479,613	2,347,877		1,516,583		986,267
	10,145,240		6,868,385	6,637,886	6,350,617		6,275,876		2,270,787
	1,983,701		3,182,862	2,815,078	2,959,936		4,542,708		5,245,994
\$	14,960,194	\$	12,726,876	\$ 11,932,577	\$ 11,658,430	\$	12,335,167	\$	8,503,048

General Governmental Revenues By Source - Last Ten Fiscal Years

December 31, 2010 (Unaudited)

Fiscal Fiscal Fiscal Fiscal Year Year Year Year Ended Ended Ended Ended 4/30/2002 4/30/2003 4/30/2004 4/30/2005 Source 10,004,057 10,399,392 \$ 9,923,461 10,979,782 **Taxes** 1,077,096 Intergovernmental 1,160,678 1,126,665 1,103,515 2,549,845 Charges for Services 1,457,392 1,566,722 2,420,199 521,693 537,906 1,171,269 Licenses and Permits 587,287 380,153 365,347 Fines and Forfeits 251,496 324,861 Fees **Interest Income** 920,220 466,921 173,314 283,810 Rental Income 907,519 853,613 366,904 177,816 Miscellaneous

15,288,649

\$ 15,259,867

\$ 14,905,452

\$ 16,604,965

Data Source: City Records

Total

-	Fiscal Year Ended 4/30/2006	Fiscal Year Ended 4/30/2007	Fiscal Year Ended 4/30/2008	Eight Months Ended 12/31/2008	Months Year Ended Ended		Fiscal Year Ended 12/31/2010	
\$	11,037,386	\$ 7,220,257	\$ 7,943,758	\$ 7,737,287	\$	8,401,237	\$	8,669,147
	990,894	7,165,222	7,494,386	5,097,366		6,117,344		6,542,723
	806,360	2,315,647	2,389,235	2,179,039		2,558,780		1,891,127
	1,057,216	632,799	572,886	326,417		489,110		456,361
	833,898	481,943	668,147	726,532		1,782,124		1,042,292
	2,407,119	-	*	-		∄		9
	664,895	1,075,101	1,049,762	523,118		251,878		210,470
	160,073	<b>≃</b> 0	; <del>=</del> c	:*				-
	2,833,815	 759,852	531,218	513,053		3,506,651		2,012,701
\$	20,791,656	\$ 19,650,821	\$ 20,649,392	\$ 17,102,812	\$	23,107,124	\$	20,824,821

Canaral Cavarnmental Expenditures By Function - Last Ten Fiscal Vears

# General Governmental Expenditures By Function - Last Ten Fiscal Years December 31, 2010 (Unaudited)

Function	Fiscal Year Ended 4/30/2002		Fiscal Year Ended 4/30/2003		Fiscal Year Ended 4/30/2004		Fiscal Year Ended 4/30/2005
General Government	\$	3,314,245	\$	4,073,288	\$	5,113,922	\$ 4,952,629
Public Safety		5,739,317		6,589,122		6,834,854	7,074,392
Highways and Streets		1,405,049		1,684,227		587,890	699,073
Culture and Recreation		305,615		331,401		413,400	371,756
Capital Outlay		4,085,239		3,366,217		2,877,197	2,997,181
Debt Service Principal Interest and Fiscal Charges		735,000 155,638		760,000 125,503		110,000 94,183	 130,000 89,208
Total	\$	15,740,103	\$	16,929,758	\$	16,031,446	\$ 16,314,239

Data Source: City Records

Fiscal Year Ended 4/30/2006	r Year ed Ended		Fiscal Year Ended 4/30/2008		Eight Months Ended 12/31/2008		Fiscal Year Ended 12/31/2009		Fiscal Year Ended 12/31/2010	
\$ 4,540,750	\$	6,030,937	\$	6,393,241	\$	4,551,384	\$	6,957,868	\$	8,180,849
7,756,125		7,511,979		8,006,829		5,783,643		8,616,769		8,524,634
758,534		826,980		1,025,381		700,402		·		-
449,110		514,550		406,417		248,277		372,382		131,438
4,065,602		5,477,801		4,227,901		3,455,854		5,141,045		7,818,703
135,000		150,000		190,000		210,000		225,000		845,000
83,618		77,378		126,710		108,533		96,811		66,972
\$ 17,788,739	\$	20,589,625	\$	20,376,479	\$	15,058,093	\$	21,409,875	\$	25,567,596

# Changes in Fund Balances for Governmental Funds - Last Ten Fiscal Years December 31, 2010 (Unaudited)

		Fiscal Year Ended 4/30/2002	Fiscal Year Ended 4/30/2003	Fiscal Year Ended 4/30/2004	Fiscal Year Ended 4/30/2005
Revenues					
Taxes	\$	10,004,057	\$ 10,399,392	\$ 9,923,461	\$ 10,979,782
Intergovernmental		1,160,678	1,126,665	1,103,515	1,077,096
Charges for Services		1,457,392	1,566,722	2,420,199	2,549,845
Licenses and Permits		587,287	521,693	537,906	1,171,269
Fines and Forfeits		251,496	324,861	380,153	365,347
Fees		-	-	18	9.7
Interest Income		920,220	466,921	173,314	283,810
Rental Income			<del>-</del>	15	(1 <del>)</del>
Miscellaneous		907,519	853,613	366,904	177,816
Total Revenues	_	15,288,649	15,259,867	14,905,452	16,604,965
Expenditures					
General Government		3,314,245	4,073,288	5,113,922	4,952,629
Public Safety		5,739,317	6,589,122	6,834,854	7,074,392
Highways and Streets		1,405,049	1,684,227	587,890	699,073
Culture and Recreation		305,615	331,401	413,400	371,756
Capital Outlay		4,085,239	3,366,217	2,877,197	2,997,181
Debt Service		.,,	- ,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	, ,
Principal		735,000	760,000	110,000	130,000
Interest and Fiscal Charges		155,638	125,503	94,183	89,208
Total Expenditures		15,740,103	16,929,758	16,031,446	16,314,239
Excess of Revenues Over					
(Under) Expenditures		(451,454)	(1,669,891)	(1,125,994)	290,726
Other Financing Sources (Uses)					
Transfer In		888,326	303,403	1,532,361	168,735
Transfer Out		(888,326)	(303,403)	(1,532,361)	(168,735)
Sale of Assets			æ.c	-	214,287
	_		<b>(4)</b>		214,287
Net Change in Fund Balances	<u>\$</u>	(451,454)	\$ (1,669,891)	\$ (1,125,994)	\$ 505,013
Debt Service as a Percentage of Noncapital Expenditures		7.64%	6.53%	1.55%	1.65%
Data Source: City Records					

Fis	scal		Fiscal		Fiscal		Eight	Fiscal	Fiscal
Y	ear		Year		Year		Months	Year	Year
En	ded		Ended		Ended		Ended	Ended	Ended
4/30	/2006	4,	/30/2007	4	4/30/2008	1	2/31/2008	12/31/2009	12/31/2010
\$ 11,0	37,386	\$	7,220,257	\$	7,943,758	\$	7,737,287	\$ 8,401,237	\$ 8,669,147
ç	990,894		7,165,222		7,494,386		5,097,366	6,117,344	6,542,723
8	306,360		2,315,647		2,389,235		2,179,039	2,558,780	1,891,127
-	)57,216		632,799		572,886		326,417	489,110	456,361
	333,898		481,943		668,147		726,532	1,782,124	1,042,292
-	107,119		-		-		=	-	: <del>- :</del>
	664,895		1,075,101		1,049,762		523,118	251,878	210,470
	160,073		₹		=		=	-	
2,8	333,815		759,852		531,218		513,053	3,506,651	2,012,701
20,7	791,656	1	9,650,821		20,649,392		17,102,812	23,107,124	20,824,821
4,5	540,750		6,030,937		6,393,241		4,551,384	6,957,868	8,180,849
7,7	756,125		7,511,979		8,006,829		5,783,643	8,616,769	8,524,634
7	758,534		826,980		1,025,381		700,402	=	<b>3</b>
4	149,110		514,550		406,417		248,277	372,382	131,438
4,0	065,602		5,477,801		4,227,901		3,455,854	5,141,045	7,818,703
1	135,000		150,000		190,000		210,000	225,000	845,000
	83,618		77,378		126,710		108,533	96,811	66,972
17.3	788,739	2	20,589,625		20,376,479		15,058,093	21,409,875	25,567,596
	00,755		.0,000,020		20,5 10, 115		10,00 0,000		
3,0	002,917		(938,804)		272,913		2,044,719	1,697,249	(4,742,775)
1	169,589		330,000		555,000		150,000	587,100	441,777
	102,449)		(210,000)		(555,000)		(150,000)	(100,000)	(441,777)
	232,860)		120,000			_		487,100	38
	232,000)		120,000				9	 107,100	 
\$ 2,7	770,057	\$	(818,804)	\$	272,913	\$	2,044,719	\$ 2,184,349	\$ (4,742,775)
	1.59%		1.32%		1.67%		2.65%	1.75%	5.86%

## Assessed Value and Actual Value of Taxable Property - Last Ten Fiscal Years December 31, 2010 (Unaudited)

Tax Levy Year	Fiscal Year End		esidential Property	Farm
2001	4/30/2002	\$	243,613,111	\$ 430,739
2002	4/30/2003	3	316,490,599	389,662
2003	4/30/2004	3	350,365,979	339,065
2004	4/30/2005	3	380,374,817	331,806
2005	4/30/2006	<u>a</u>	420,190,233	285,435
2006	4/30/2007	9	463,201,134	226,466
2007	4/30/2008		482,728,818	248,092
2008	12/31/2008*	3	509,905,446	276,390
2009	12/31/2009	3	503,652,130	286,844
2010	12/31/2010	2	477,222,120	325,577

N/A - Not Currently Available

Data Source: DuPage County Clerk's and Treasurer's Offices

<sup>\*</sup>For the Eight Months Ended December 31, 2008

 Commercial Property	Industrial Property	Total Assessed Value	Total Direct Tax Rate
\$ 63,264,142	\$ 123,697,590	\$ 431,005,582	7.7258
68,723,126	133,557,460	519,160,847	8.1099
67,615,490	129,318,270	547,638,804	8.0609
71,419,516	137,938,675	590,064,814	7.8833
75,951,359	140,810,220	637,237,247	7.8201
86,688,224	154,537,960	704,653,784	7.5812
100,599,520	156,767,550	740,343,980	7.5418
110,593,070	163,773,650	784,548,556	7.4882
114,043,959	161,948,610	779,931,543	7.5498
104,342,370	154,574,460	736,464,527	8.1600

CITY OF WEST CHICAGO, ILLINOIS

# Direct and Overlapping Property Tax Rates - Last Ten Levy Years December 31, 2010 (Unaudited)

Taxing Body	2001	2002	2003
Countywide			
DuPage County	0.2353	0.2154	0.1999
Forest Preserve District	0.1654	0.1534	0.1419
DuPage Airport Authority	0.0271	0.0248	0.0230
DuPage Water Commission	0.0000	0.0000	0.0000
Local			
Wayne Township	0.0812	0.0763	0.0822
Wayne Township Road	0.0988	0.0929	0.0317
City of West Chicago - Wayne Township	0.6352	0.4552	0.4526
Winfield Township	0.1036	0.0983	0.0945
Winfield Township Road	0.1349	0.1280	0.1230
City of West Chicago - Winfield Township	0.6182	0.4452	0.4394
West Chicago Park District	0.3133	0.2920	0.3130
West Chicago Fire Protection District	0.6237	0.5895	0.5779
West Chicago Mosquito District	0.0068	0.0065	0.0063
West Chicago Library District	0.2236	0.2689	0.2655
Educational			
Grade School District 33	3.0793	3.6340	3.7140
High School District 94	2.0016	20.3600	1.9528
College of DuPage District 502	0.1930	0.2179	0.2097
Total Tax Rate - Winfield Township	7.7258	8.1099	8.0609
Share of Total Tax Rate Levied by			
the City of West Chicago	8.00%	5.49%	5.45%
Total Tax Rate - Wayne Township	7.6843	8.0628	7.9705
Share of Total Tax Rate Levied by			
the City of West Chicago	8.27%	5.65%	5.68%

Property tax rates are per \$100 of assessed valuation.

Data Source: DuPage County Clerk

	Tax Le	evy Year				
2004	2005	2006	2007	2008	2009	2010
0.1850	0.1797	0.1713	0.1651	0.1557	0.1554	0.1659
0.1358	0.1271	0.1303	0.1187	0.1206	0.1334	0.1039
0.0213	0.0198	0.0183	0.0170	0.0160	0.0148	0.1321
0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
		0.000	0.0000	0.0000	0.0000	0.0000
0.0505						
0.0696	0.0680	0.0666	0.0647	0.0649	0.0658	0.0733
0.0754	0.0720	0.0704	0.0642	0.0604	0.0610	0.0645
0.4486	0.4423	0.4236	0.4273	0.4240	0.4263	0.4675
0.0924	0.0901	0.0869	0.0855	0.0845	0.0854	0.0924
0.1203	0.1178	0.1143	0.1125	0.1112	0.1123	0.1215
0.4298	0.4423	0.4236	0.4273	0.4240	0.4263	0.4675
0.3016	0.2933	0.2813	0.2718	0.2687	0.2703	0.2946
0.5578	0.5500	0.5335	0.6501	0.6506	0.6509	0.7078
0.0109	0.0105	0.0101	0.0099	0.0099	0.0101	0.0111
0.2733	0.2651	0.2532	0.2465	0.2443	0.2466	0.2307
3.6750	3.6993	3.5986	3.5300	3.5158	3.529	3.8244
1.8829	1.8377	1.7669	1.7186	1.7011	1.7143	1.8613
0.1972	0.1874	0.1929	0.1888	0.1858	0.2127	0.2349
7.8833	7.8201	7.5812	7.5418	7.4882	7.5498	8.1600
5.45%	5.66%	5.59%	5.67%	5.66%	5.65%	5.73%
H-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1						
7.8344	7.7522	7.5170	7.4727	7.4178	7.4789	8.0839
5.73%	5.71%	5.64%	5.72%	5.72%	5.70%	5.78%

# Principal Property Tax Payers - Current Year and Nine Years Ago December 31, 2010 (Unaudited)

		2010			2001	
,			Percentage of Total City			Percentage of Total City
	Taxable		Taxable	Taxable		Taxable
	Assessed		Assessed	Assessed		Assessed
	Value	Rank	Value	Value	Rank	Value
DuPage Airport Authority	\$ 16,697,070	1	2.27%	\$ 7,374,070	3	1.71%
Blackhawk Center, LLC	11,265,800	2	1.53%			
Cobalt Industrial REIT II	9,761,620	3	1.33%			
Timber Lake Apartments	6,222,500	4	0.84%			
St. Andrews Country Club	5,780,230	5	0.78%			
LaGrou Properties	5,380,000	6	0.73%			
International Truck & Engine	4,795,750	7	0.65%			
Aspen Ridge 1-6 LLC	3,628,400	8	0.49%	3,076,010	9	0.71%
Menards, Inc	3,623,800	9	0.49%			
Platinum Health Care	3,587,630	10	0.49%			
USAA Real Estate Co				9,023,450	1	2.09%
Centerpoint Properties				8,905,890	2	2.07%
CNC				6,038,280	4	1.40%
General Mills				4,767,300	5	1.11%
Leland Stahelin				3,758,260	6	0.87%
First Industrial				3,473,680	7	0.81%
WCB Properties				3,212,880	8	0.75%
Rubloff Eagle Creek			7	3,172,700	9	0.74%
	\$ 70,742,800		9.60%	\$ 52,802,520		12.26%

Data Source: Office of the DuPage County Clerk's

Property Tax Levies and Collections - Last Ten Fiscal Vears

Property Tax Levies and Collections - Last Ten Fiscal Years December 31, 2010 (Unaudited)

Tax	Taxes Levied	Collected w Fiscal Year of		Collections in	Total Collecti	ons to Date
Levy	for the		Percentage	Subsequent		Percentage
Year	Fiscal Year	Amount	of Levy	Years	Amount	of Levy
2000	\$ 3,585,299	\$ 3,585,033	99.99%	\$ N/A	\$ 3,585,033	99.99%
2001	3,791,289	3,790,244	99.97%	N/A	3,790,244	99.97%
	- <b>,</b> ,	,,,,,			- , ,	
2002	4,893,443	4,891,111	99.95%	N/A	4,891,111	99.95%
	,	, ,			, ,	
2003	3,141,457	3,140,545	99.97%	N/A	3,140,545	99.97%
	, ,	, ,			, ,	
2004	3,316,627	3,306,553	99.70%	N/A	3,306,553	99.70%
2005	2,578,507	2,576,288	99.91%	782	2,577,070	99.94%
2006	2,991,035	2,990,740	99.99%	292	2,991,032	100.00%
2007	3,168,990	3,161,494	99.76%	2,541	3,164,035	99.84%
2008	3,332,263	3,284,623	98.57%	N/A	3,284,623	98.57%
2009	3,403,867	3,384,410	99.43%	N/A	3,384,410	99.43%

Note: Levies for all Special Services Area have been excluded from this table.

Data Source: Office of the DuPage County Clerk's

N/A - Not Available

CITY OF WEST CHICAGO, ILLINOIS

Ratios of Outstanding Debt By Type - Last Ten Fiscal Years

December 31, 2010 (Unaudited)

	Governmental Activities	Business-Type Activities				
Fiscal Year	General Obligation	IEPA Revenue	General Obligation	Total Primary	Percentage of Personal	Per
Ended	Bonds	Bonds	Bonds	Government	Income (1)	Capita (1)
4/30/2002	\$ 2,755,000	\$ -	\$	\$ 2,755,000	0.57%	\$ 117
4/30/2003	1,995,000	21,220,000	98	23,215,000	4.69%	989
4/30/2004	1,885,000	20,455,000	10,182,475	22,340,000	4.02%	874
4/30/2005	1,755,000	19,670,000	10,787,922	32,212,922	5.63%	1,260
4/30/2006	1,620,000	10,355,555	18,855,000	30,830,555	5.24%	1,206
4/30/2007	1,470,000	9,912,005	18,015,000	29,397,005	4.99%	1,095
4/30/2008	1,280,000	9,456,983	17,145,000	27,881,983	4.38%	1,039
12/31/2008*	1,070,000	9,225,076	14,145,000	24,440,076	3.84%	911
12/31/2009	845,000	8,752,286	16,240,000	25,837,286	4.06%	963
12/31/2010	-	8,267,267	15,295,000	23,562,267	3.80%	870

<sup>\*</sup> For the Eight Months Ended December 31, 2008

Data Source: City's Records

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(1) See the Schedule of Demographic and Economic Statistics for personal income and population data.

# Ratios of General Bonded Debt Outstanding - Last Ten Fiscal Years December 31, 2010 (Unaudited)

Fiscal Year Ended	Gross General Obligation Bonds	Less: Amounts Available in Debt Service Funds	Total	Percentage of Equalized Assessed Value (1)	Ca	Per apita (2)
4/30/2002	\$ 2,755,000	\$ -	\$ 2,755,000	0.64%	\$	117.39
4/30/2003	1,995,000	퓦	1,995,000	0.38%		85.01
4/30/2004	12,067,475	306,368	11,761,107	2.15%		459.94
4/30/2005	12,542,922	312,804	12,230,118	2.07%		478.28
4/30/2006	20,475,000	327,648	20,147,352	3.16%		787.90
4/30/2007	19,485,000	349,127	19,135,873	2.72%		712.93
4/30/2008	18,425,000	382,683	18,042,317	2.44%		672.19
12/31/2008*	15,215,000	442,842	14,772,158	1.88%		550.36
12/31/2009	17,085,000	482,787	16,602,213	2.13%		618.54
12/31/2010	15,295,000		15,295,000	2.08%		564.68

<sup>\*</sup> For the Eight Months Ended December 31, 2008

Data Source: City Records

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> See the Ratios of Outstanding Debt by Type Schedule for Equalized Assessed Value data (Actual Taxable Value of Property).

<sup>(2)</sup> See the Demographic and Economic Statistics Schedule for the Per Capita Income data.

## Schedule of Direct and Overlapping Bonded Debt December 31, 2010 (Unaudited)

Governmental Unit	Gross Debt	Percentage to Debt Applicable to City (1)	City's Share of Debt
City of West Chicago	\$ -	100.00%	\$ -
DuPage County	227,150,000	1.83%	4,164,827
DuPage Water Commission	( <u>@</u>	0.00%	
Forest Preserve District	214,208,724	1.83%	3,927,547
Warrenville Park District	409,335	3.31%	13,536
West Chicago Park District	10,845,990	93.53%	10,144,668
Winfield Park District	4,331,500	0.80%	34,531
West Chicago Library District	·	0.00%	-
St. Charles Library District		0.00%	-
School District #25	7,350,000	27.12%	1,993,239
School District #33	37,872,457	80.17%	30,362,878
School District #94	16,805,000	59.60%	10,015,946
U-46 School District	381,208,366	0.93%	3,539,615
U-303 School District	142,590,000	5.41%	7,713,371
Community College District #502	223,950,000	2.42%	5,424,062
Community College District #509	157,300,389	1.41%	2,210,929
Total Overlapping Debt	1,424,021,761		79,545,149
Total Direct and Overlapping Debt	\$ 1,424,021,761		\$ 79,545,149

Data Source: DuPage County Clerks

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. Every resident is not responsible for paying the debt of each overlapping government.

(1) Determined by the ratio of assessed value of property in the City subject to taxation by the Governmental Unit to the total assessed value of property of the Governmental Unit using the 2010 tax levy year equalized assessed values.

#### Schedule of Legal Debt Margin

December 31, 2010 (Unaudited)

The City is a home rule municipality.

Article VII, Section 6(k) of the 1970 Illinois constitution governs computation of legal debt margin.

The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by some home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property...(2) if its population is more than 25,000 and less than 500,000 an aggregate of one percent: indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum...shall not be included in the foregoing percentage amounts.

To date the General Assembly has set no limits for home rule municipalities.

### Pledged-Revenue Coverage - Last Ten Fiscal Years December 31, 2010 (Unaudited)

Fiscal Year Ended	(1) Revenues	(2) Expenses	(3) Net Revenue Available for Debt Service	Debt Principal	(4) Service Interest	(5) Coverage
4/30/2002	\$ 6,296,406	\$ 5,240,274	\$ 1,056,132	\$ 10,000	\$ 17,691	38.14
4/30/2003	10,477,253	5,434,133	5,043,120	50,000	2	100.86
4/30/2004	9,439,148	5,525,335	3,913,813	765,000	1,096,070	2.10
4/30/2005	10,537,583	5,944,066	4,593,517	785,000	1,232,867	2.28
4/30/2006	11,078,097	5,130,206	5,947,891	815,000	1,201,565	2.95
4/30/2007	10,692,329	6,518,489	4,173,840	840,000	1,131,057	2.12
4/30/2008	12,183,299	8,004,065	4,179,234	870,000	1,085,608	2.14
12/31/2008*	7,970,825	7,809,130	161,695	-	702,111	0.23
12/31/2009	11,699,943	8,702,660	2,997,283	905,000	1,006,014	1.57
12/31/2010	12,418,238	8,998,301	3,419,937	945,000	953,990	1.80

<sup>\*</sup> For the Eight Months Ended December 31, 2008

Data Source: City Records

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> As defined in applicable bond indentures and governing laws.

<sup>(2)</sup> Totaled expenses exclusive of depreciation and bond interest.

<sup>(3)</sup> Gross revenue minus expenses.

<sup>(4)</sup> Revenue bonds through April 30, 2003, alternate revenue bonds subsequent to that date.

<sup>(5)</sup> Net revenue available for debt service divided by total debt requirements.

# **Demographic and Economic Statistics - Last Ten Fiscal Years December 31, 2010 (Unaudited)**

Fiscal Year Ended	(1) Population	(2) Personal Income (in Thousands)	Per Capita Personal Income	(1) Median Age	School Enrollment	(2) Unemployment Rate
4/30/2002	23,469	\$ 480,222,678	\$ 20,462	27.8	N/A	6.8
4/30/2003	23,469	494,629,358	21,076	27.8	N/A	6.9
4/30/2004	25,571	555,098,741	21,708	27.8	N/A	6.6
4/30/2005	25,571	571,751,703	22,359	27.8	N/A	6.0
4/30/2006	25,571	588,904,254	23,030	27.8	N/A	4.5
4/30/2007	26,841	636,697,135	23,721	27.8	6,265	4.9
4/30/2008	26,841	636,684,014	23,721	27.8	6,265	6.6
12/31/2008*	26,841	619,543,962	23,082	30.8	7,397	6.5
12/31/2009	26,841	693,141,984	25,824	31.2	7,314	10.8
12/31/2010	27,086	851,123,378	31,423	35.2	6,947	11.0

<sup>\*</sup> For the Eight Months Ended December 31, 2008

#### **Data Sources**

- (1) U.S. Census Bureau
- (2) Illinois Department of Employment Security (using annual averages)

## Principal Employers - Current Fiscal Year and Nine Fiscal Years Ago December 31, 2010 (Unaudited)

		2010			2001	
			Percentage	*		Percentage
			of Total			of Total
			City			City
Employer	Employees	Rank	Employment	Employees	Rank	Employment
Jel Sert	1,000	1	7.76%	N/A	N/A	N/A
	•	2	4.90%	N/A	N/A	N/A
West Chicago Elementary School District General Mills	500	3	3.88%	N/A	N/A	N/A
Ball Horticultural Co	425	4	3.30%	N/A	N/A	N/A N/A
Siemans Energy & Automation	287	5	2.23%	N/A	N/A	N/A
Community High School District	250	6	1.94%	N/A	N/A	N/A
Otto & Sons	230	7	1.78%	N/A	N/A	N/A
	215	8	1.78%	N/A	N/A	N/A
Mapei Corporation	200	9	1.55%	N/A	N/A	N/A
Turtle Splash	190	10	1.33%	N/A	N/A	N/A N/A
St. Andrews Golf & Country Club	175	11	1.47%	N/A	N/A	N/A
Express Packaging	175	12	1.36%	N/A N/A	N/A	N/A N/A
New Wincup Holdings						
Advanced Urethane Technologies	170	13	1.32%	N/A	N/A	N/A
Pella Windows & Doors	150	14	1.16%	N/A	N/A	N/A
Aspen Marketing Services	150	15	1.16%	N/A	N/A	N/A
In the Swim	150	15	1.16%			
Menards	150	15	1.16%			
Navistar	150	15	1.16%			
Sims Recycling Solutions, Inc	150	15	1.16%			
	5,349		41.48%	N/A		N/A

Data Sources: City Community Development Department Records and U.S. Census Bureau.

N/A - Information for 2001 is not available.

Full-time Equivalent City Government Employees by Function - Last Ten Fiscal Years December 31, 2010 (Unaudited)

See Following Page

Full-Time Equivalent City Government Employees by Function - Last Ten Fiscal Years December 31, 2010 (Unaudited)

	Fiscal Year	Fiscal Year	Fiscal Year
	Ended	Ended	Ended
Function	4/30/2002	4/30/2003	4/30/2004
General Government			
Administration	5.50	4.50	4.50
Finance/Administrative Services	8.00	8.00	8.00
Museum/Marketing	3.00	3.00	3.00
Public Works	31.50	32.55	30.55
Police	46.00	46.00	46.00
Community Development	13.00	12.00	10.00
Water and Sewer	20.75	21.70	22.70
Commuter Parking Lot	0.25	0.25	0.25
Total	128.00	128.00	125.00

Data Source: City Records

Fiscal	Fiscal	Fiscal	Fiscal	Eight	Fiscal	Fiscal
Year	Year	Year	Year	Months	Year	Year
Ended	Ended	Ended	Ended	Ended	Ended	Ended
4/30/2005	4/30/2006	4/30/2007	4/30/2008	12/31/2008	12/31/2009	12/31/2010
2.00	2.00	2.50	3.00	2.25	2.25	2.25
11.00	11.00	10.50	8.00	8.00	8.00	8.00
3.00	3.00	4.00	4.00	3.38	1.75	1.75
17.57	17.41	18.21	21.50	23.00	23.00	23.00
46.00	47.00	47.00	49.00	50.00	48.00	48.00
9.00	9.90	9.90	6.00	6.00	6.00	6.00
					•••	20.00
48.65	37.40	48.81	24.00	20.00	20.00	20.00
0.55	0.56	0.62	0.50	0.01	1.00	1.00
0.56	0.56	0.63	0.50	0.81	1.00	1.00
127.70	100.07	141 55	116.00	112 44	110.00	110.00
137.78	128.27	141.55	116.00	113.44	110.00	110.00

# Operating Indicators by Function/Program - Last Ten Fiscal Years December 31, 2010 (Unaudited)

	Fiscal Year Ended	Fiscal Year Ended	Fiscal Year Ended
Function/Program	4/30/2002	4/30/2003	4/30/2004
Public Works			
Number of Parkway Trees Planted	309	165	134
Number of Parkway Trees Trimmed	1,027	582	1,659
Brush Pickup Program (Days to Collect)	4	4	4
Building Safety Inspections	12	12	12
Tunnel - Paint and Light Lens Replacements	1	13	6
Special Events Handled	6	6	6
Public Safety			
Fire			
Number of Fire Calls	N/A	N/A	1,288
Number of EMS Calls	N/A	N/A	1,531
ISO Rating	3/9	3/9	3/5
Police			
Part I Crime	841	847	773
Part II Crime	3,371	3,615	3,360
Calls for Service	42,493	57,879	56,309
Parking Tickets Issued	3,147	5,633	7,113
Community Development			
Number of Building Permits Issued	917	1,122	1,288
Number of Building Inspections	6,861	6,301	2,063
Highways and Streets			
Sidewalk Replaced (sq. ft.)	19,720	16,187	16,066
Crack Sealing (lbs. installed)	N/A	N/A	N/A
Tons of Salt Used	N/A	2,000	2,000
Water and Sewer			
Miles of Water Main	100	100	105
Number of metered accounts	5,900	6,011	6,042
Water Meters Read	25,465	35,916	36,437
Water Meter Service Requests	116	109	86
Water Meters Replaced	298	332	267
Average Daily Treated Water (Million Gallons)	3.6	3.65	3.5
Sanitary Sewer Repairs	1		

N/A - Not Available

Data Source: City Records

Note: Indicators are not available for the general government function.

Fiscal Year Ended 4/30/2005	Fiscal Year Ended 4/30/2006	Fiscal Year Ended 4/30/2007	Fiscal Year Ended 4/30/2008	Eight Months Ended 12/31/2008	Fiscal Year Ended 12/31/2009	Fiscal Year Ended 12/31/2010
146	146	121	115	0	140	150
1,126	1,575	1,125	1,255	80	1,087	1,087
4	4	4	4	5	4	4.5
12	12	12	12	8	12	12
10	15	15	132	33	30	29
6	6	6	6	5	6	10
1,330	1,272	1,440	N/A	1,506	1,159	1,146
1,489	1,821	1,692	N/A	1,733	1,826	1,821
3/3	3/3	3/3	3/3	3/3	3/3	3/3
0,0	31.5	(202			<u>≅</u> 1128	
787	642	536	N/A	451	509	438
3,646	3,653	3,803	N/A	2,933	3,009	2,342
44,941	40,168	40,960	N/A	40,990	38,828	37,407
5,689	5,232	5,051	N/A	4,654	4,294	3,728
		1 000	0.67	700	000	1.007
1,480	1,225	1,083	967	729	882	1,097
2,693	3,814	1,951	1,205	880	881	753
15,930	18,470	18,032	18,491	18,159	13,195	10,935
28,500	28,500	10,032	10,151	-	26,520	14,983
2,500	2,500	2,000	4,100	3,300	3,000	3,577
*						
110	110	120	130	123	123	125.33
6,150	6,300	6,450	6,600	6,707	6,438	6,437
36,900	37,800	38,700	39,600	40,242	38,700	38,700
93	173	87	155	66	90	103
139	90	100	60	35	80	117
3.57	3.76	3.80	3.67	3.60 3	3.37 2	3.28
-	3	3	1	3	2	3

# Capital Asset Statistics by Function/Program - Last Ten Fiscal Years December 31, 2010 (Unaudited)

Fiscal Year Ended 4/30/2002	Fiscal Year Ended 4/30/2003	Fiscal Year Ended 4/30/2004
1	1	1
29	29	29
3	3	3
122.00	123.50	140.20
N/A	N/A	N/A
N/A	381	446
122.00	123.00	130.00
1,500	1,500	1,560
120.00	121.00	124.50
N/A	N/A	N/A
	Year Ended 4/30/2002 1 29 3 122.00 N/A N/A 122.00 1,500 120.00	Year Year Ended Ended 4/30/2002 4/30/2003  1 1 1 29 29 3 3 3  122.00 123.50 N/A N/A N/A 381  122.00 123.00 1,500 1,500 120.00 121.00

N/A - Not Available Data Source: City Records

Fiscal Year Ended 4/30/2005	Fiscal Year Ended 4/30/2006	Fiscal Year Ended 4/30/2007	Fiscal Year Ended 4/30/2008	Eight Months Ended 12/31/2008	Fiscal Year Ended 12/31/2009	Fiscal Year Ended 12/31/2010
200	1	1	1	1	•	5 <b>4</b> 0)
1 29	1 28	1 28	1 28	1 28	1 28	1 28
3	3	3	3	3	3	3
153.76	161.94	165.00	165.41	173.65	169.71	167.20
N/A 446	N/A 446	84.00 446	102.20 883	103.40 883	104.05 964	108.38 964
120.00	125.00	125.00	120.00	102.00	122.00	105.00
130.00	125.00 1,560	125.00	130.00 1,560	123.00	123.00	125.33
1,560 103.06	103.06	1,560 103.06	103.12	1,472 105.60	1,482 105.60	1,483 105.60
1,716	1,722	1,725	2,075	2,176	2,176	2,186